## CITY OF SPOKANE

## North Bank Plan





Charrette Presentation March 5 - 7, 2019



## Contents

- Project Process
- Background and Context
- Market Assessment Findings
- Regulatory Review Findings
- Survey Findings
- Emergent Themes

### **Project Process**

- Orientation Visit (January 16-17, 2019)
  - Site Tour
  - Project Kickoff and Workshop
  - Orientation Interviews (4)
- Regulatory Review and Market Assessment (February-March, 2019)
- Vision Survey (launched February 13, 2019)
- Charrette (March 5-7, 2019)
- Development Concepts
- Ongoing Public Engagement
- Action Plan
- North Bank Plan (May, 2019 submittal, June, 2019 approval)





#### **Prior Visioning Work:**

- MIG completed work on a vision for the North Bank in 2009.
  - "Key existing assets" included:
    - the Spokane River itself
    - the existing trail systems
    - the Arena
    - the Monroe Street corridor
    - the hotels along North River
    - access to Riverfront Park
    - the abundance of publicly owned land in the area
    - the concentration of pedestrian bridges

- proximity to Downtown, the Convention Center, Gonzaga, and the County Campus, the new YMCA/YWCA facility along Monroe, the Flour Mill, Anthony's Restaurant
- the future whitewater park;
- the rich natural and cultural history
- existing housing
- the existing Tax Increment Finance (TIF)
   District
- the Civic Theater
- the former Art School building;
- growing interest in redevelopment in the area.

- "...a district that provides a thriving night life that extends beyond normal business hours"
- "...has the potential to provide a variety of amenities such as **hotels or grocery stores** that could be accessed **24 hours a day** and seven days per week."
- "New uses for the area... include a new city hall/civic complex; a living history cultural center; a science center; a public market; indoor recreation facilities; additional dining; and mixed income housing."
- "The brand for the North Bank will be vital to the success of the area."
- "A recreation and entertainment-based theme should be explored."
- "Without improved connectivity, the district could struggle to attract and retain new users."
- "Special attention should be given to the creation or improvement of a safe **pedestrian and** bicycle network."
- "Well designed parking structures at strategic locations were a highly favorable element."
- "Clear and easy wayfinding is also vital..."
- "...the **Howard Street** corridor as critical to establishing a **vibrant node of activity** with strong connections to adjacent areas."

#### **Orientation Visit Findings:**

• The North Bank is and should be a natural part of Downtown. Riverfront Park is a good connection. There may be a perception that it's not part of Downtown amongst people who live south or north, but Kendall Yards is changing perceptions of downtown.

#### • Uses:

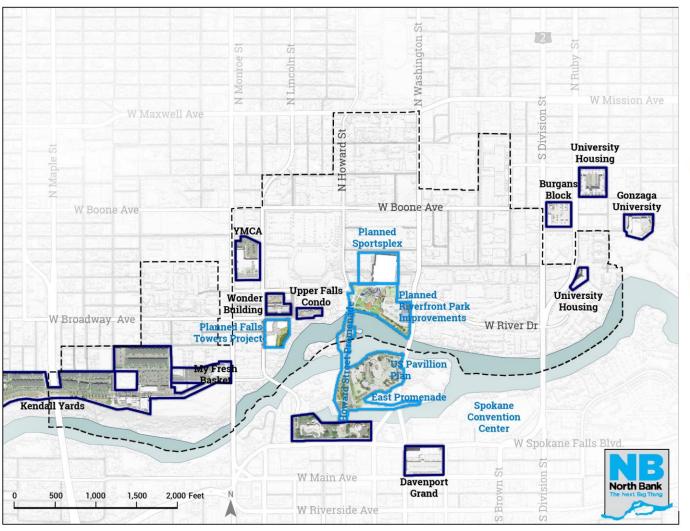
- Residential is a natural fit, especially mid-rise multifamily and other **housing** types at rents affordable to the workforce.
- Some supporting retail, such as **a grocery**, may be necessary.
- Entertainment and related uses will continue to be an anchor.
- Medical office will continue to be a presence, but office vacancy is generally high in Spokane.
- There must be a clear strategy around parking.

#### Assets and Opportunities:

- Proximity and access to Downtown
- Centennial Trail, YMCA, Flour Mill, Spokane Arena, Kendall Yards Night Market, Wonder Building
- Redevelopment (ongoing or potential): Falls Towers, SportsPlex, Riverfront Park, Kendall Yards, Bosch lot

#### Challenges and Constraints:

- Perceptions of crime/public safety
- Traffic and circulation, especially east/west and especially during events at the Arena
- Pedestrian amenities and safety
- Peak vs. non-peak identity, amenities, utilization
- Development regulations: Shoreline provisions, sign code, façade requirements
- Views to Downtown and the Spokane River



What's Happened In Last 10+ Years & What's Happening North Bank Plan Area

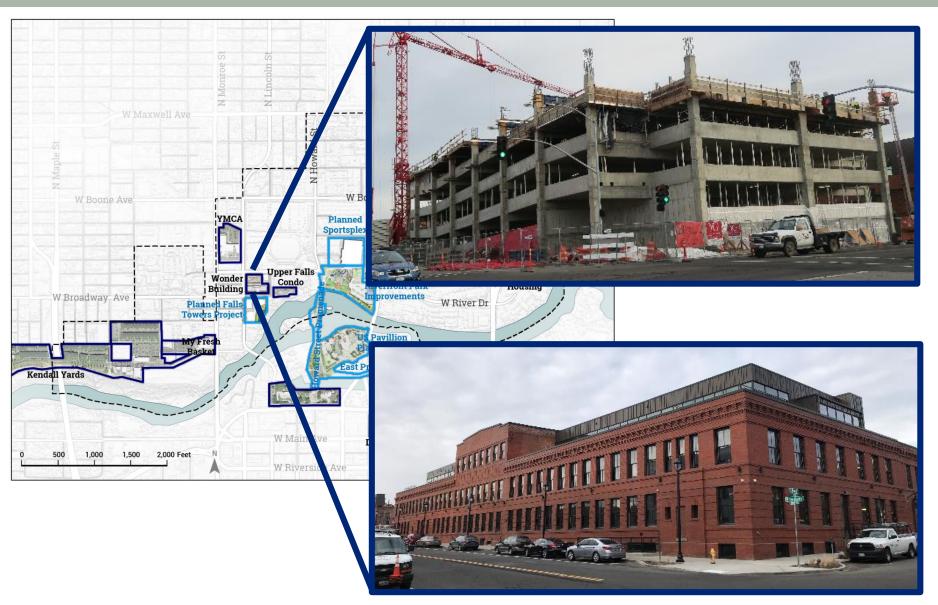
- Completed within the Last 10+ Years
  - Burgans Block Restoration
  - Convention Center Parking Structure
  - Gonzaga Performing Arts Center and Student Housing
  - Kendall Yards Developments
  - My Fresh Basket Grocery
  - Upper Falls Condo
  - YMCA Offices and Facility
- Planned Projects
- Falls Towers Project
- Howard Street Promenade Improvements
- Riverfront Park Improvements
- Sportsplex
- US Pavillion Reconstruction
- Wonder Building Restoration and Garage
- [\_\_] North River Overlay District

Sources: Spokane County Assessor, 2018; Spokane County GIS, 2018; City of Spokane; Google Earth; MAKERS Architecture and Urban Design, LLP.



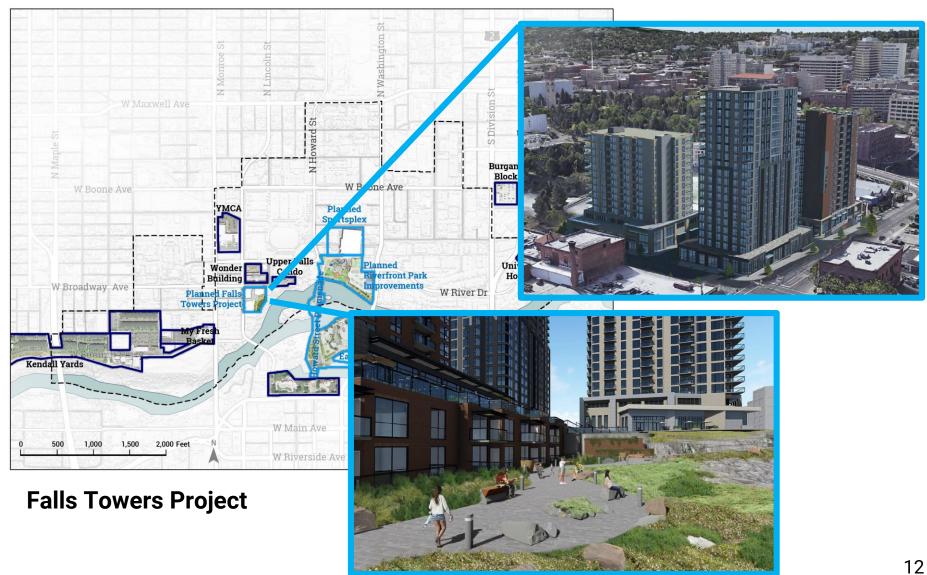


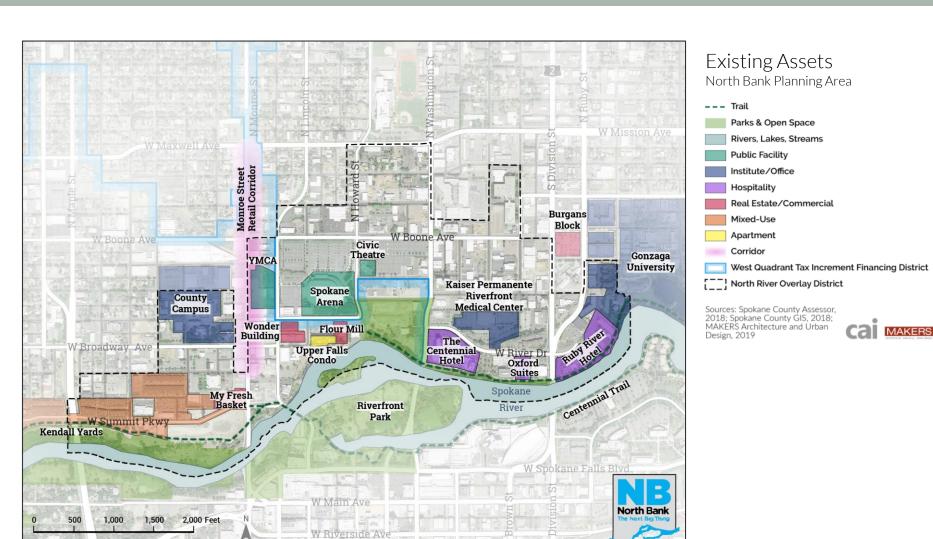


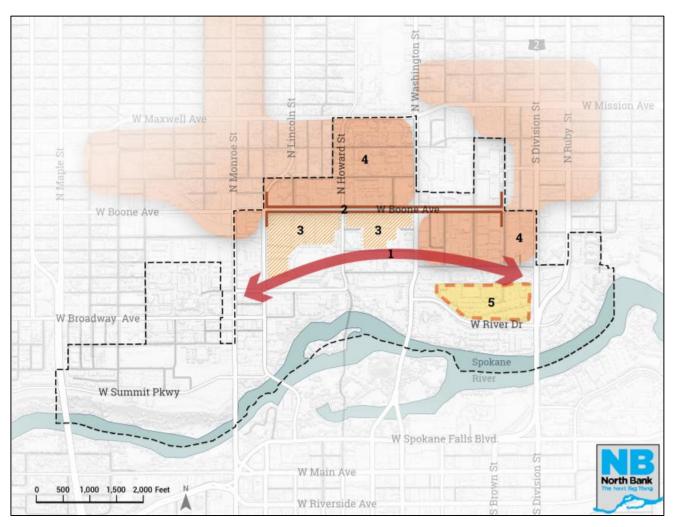










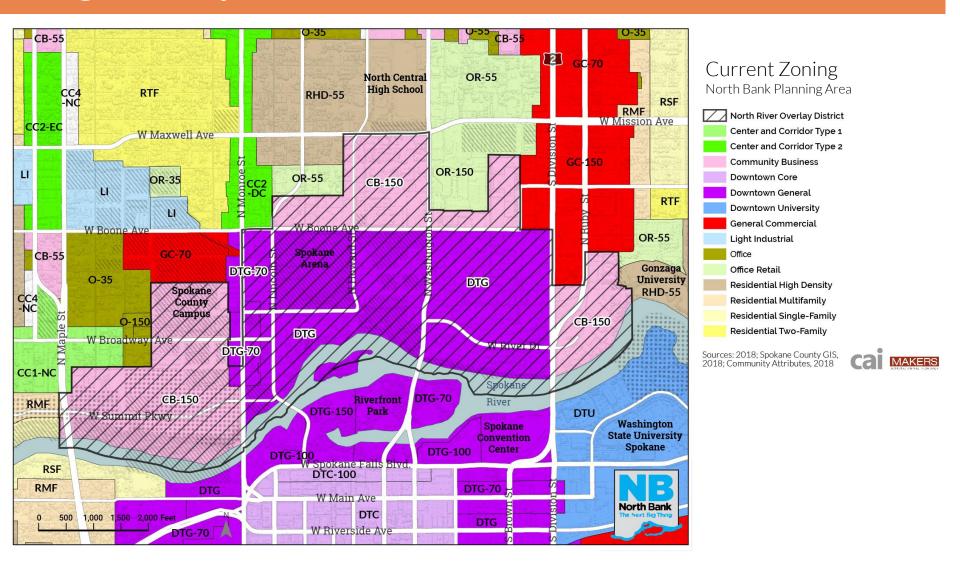


#### Challenges North Bank Subarea

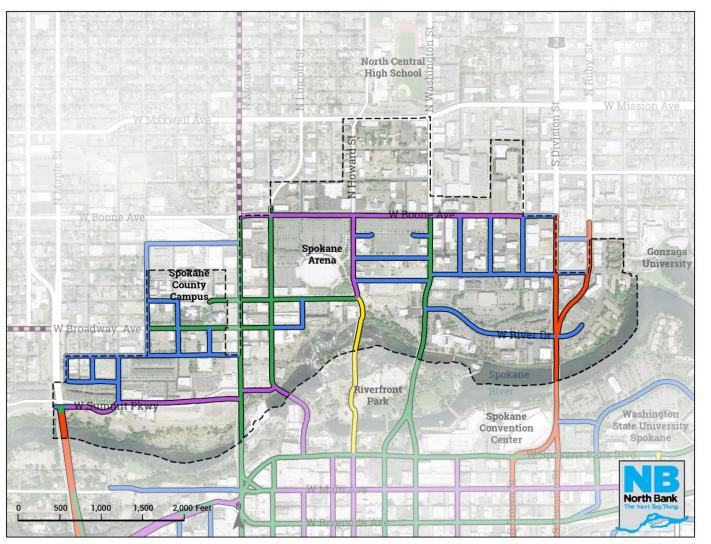
- 1. East/West Circulation
- 2. Boone Ave is difficult for pedestrians to cross
- 3. Large parking lots create civic vacuum when not in use
- 4. Limited investment in older commercial areas
- 5. Limited Internal Pedestrian Circulation



Sources: City of Spokane; Google Earth; Spokane County Assessor, 2018; Spokane County GIS, 2018; Community Attributes, 2018



#### **Complete Streets & Block Frontage Standards**



#### Existing Assets North Bank Planning Area

Bike/Pedestrian Path

Pedestrian Street

Type I Complete Street: Community Activity Street

Type II Complete Street: Community Connector

Type III Complete Street: Regional Collector

Type IV Complete Street: Neighborhood Street

[\_\_] North River Overlay District

Sources: Spokane County Assessor, 2018; Spokane County GIS, 2018; City of Spokane; Google Earth; MAKERS Architecture and Urban Design, LLP.

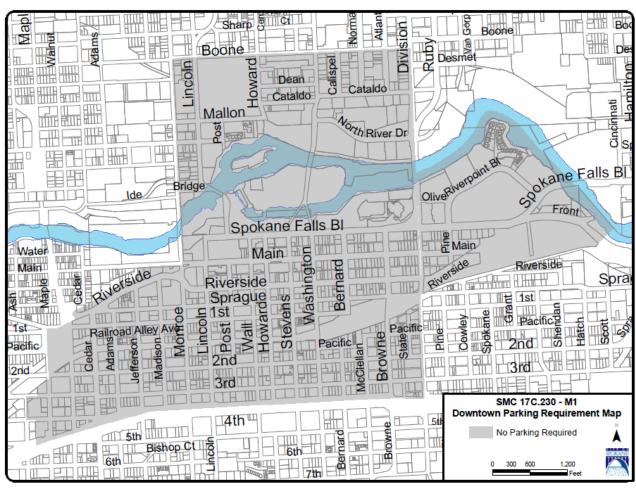


#### Downtown Design Standards (17C.124.500)

- Top/middle/bottom requirement
- Façade articulation
- Prominent entrance
- Ground level details toolbox
- Roofline expression
- Blank wall treatment
- Plaza requirement for large buildings (>40k)



#### **Off-Street Parking Standards**

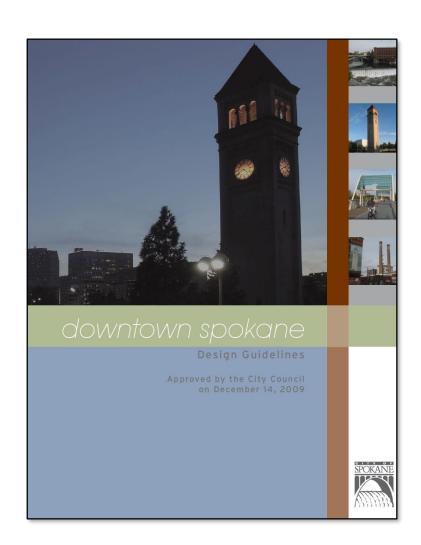


Much of the North
 Bank area does not
 have any
 requirement for off street parking in new
 developments.

#### **Downtown Design Guidelines**

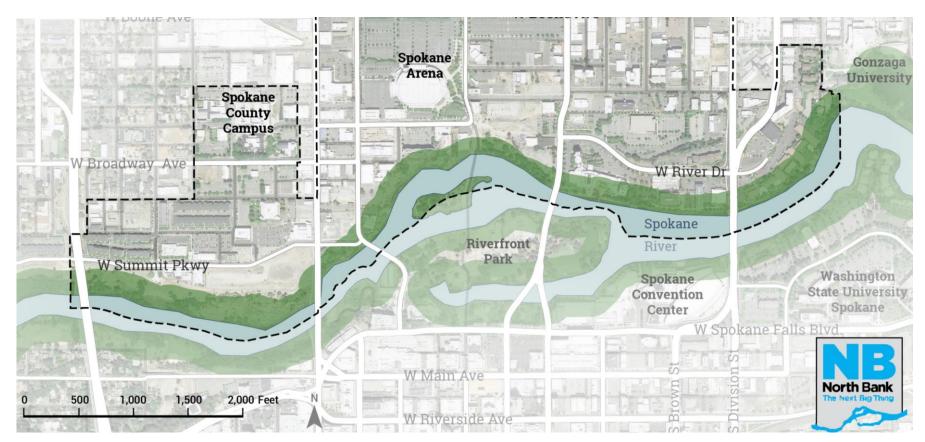
Projects that must adhere to the Downtown Design Guidelines include:

- All public projects or structures
- Shoreline conditional use permit applications
- Projects seeking a design departure
- New buildings greater than 50,000sf
- Other proposals when requested by plan commission, planning director, or hearing examiner



#### **Shoreline Regulations**

Apply to upland areas within 200' from Spokane River's ordinary-high-water mark



## **Elements that are Relatively Generous/Flexible**

- Permitted uses
- Building heights, particularly for residential
- Parking minimums
- Access to bonus density/incentive zoning

Retail/ Dining



Office



Housing



#### **Elements that are Relatively Restrictive**

- North River Overlay building site coverage standards
- Shoreline regulations



#### **Special Areas to Examine**

- North River Overlay District
  - District boundary
  - Building site coverage standards
  - View corridor requirements
- Ground level use/frontage design
  - Complete Streets designations
- Others...
  - Building height, massing or articulation provisions
  - Use provisions
  - Design guideline provisions

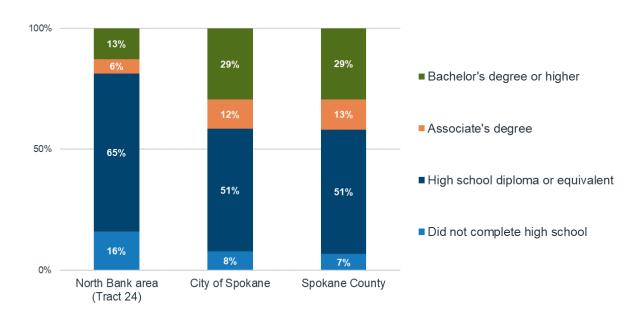
#### North Bank and City of Spokane Population, 2000-2018

|                            | 2000    | 2018    | CAGR  |
|----------------------------|---------|---------|-------|
| North Bank area (Tract 24) | 2,879   | 3,022   | 0.25% |
| City of Spokane            | 195,629 | 220,100 | 0.62% |

Source: Washington State Office of Financial Management; Community Attributes, Inc.

- The City has grown at a faster rate than the North Bank area.
- The population living in the North Bank area has grown from about 2,900 in 2000, to about 3,000 in 2018.
- During this time, the City of Spokane has grown from about 196,000 to about 220,000
- Generally, the North Bank has accounted for about 1.5% of residents in Spokane.
- Vision Question: how much growth can the North Bank expect in the coming decades?

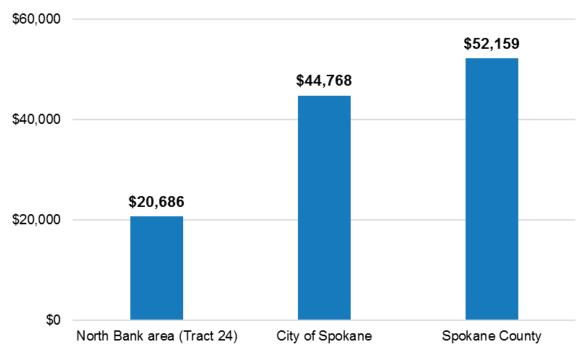
## Educational Attainment, North Bank, City of Spokane and Spokane County, 2017



Source: U.S. Census Bureau American Community Survey, Community Attributes, Inc.

- The North Bank area has historically attracted residents with less education than the City of Spokane and Spokane County
- 16% of North Bank area residents have not completed high school (8% citywide)
- 19% of North Bank are residents have a college degree (Associate's or higher) compared to 42% across the City and County
- Vision Question: what role should the North Bank play in education and workforce development?

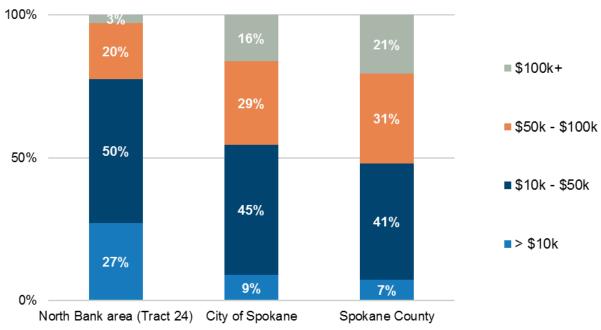
## Median Household Income, North Bank, City of Spokane and Spokane County, 2017



Source: U.S. Census Bureau American Community Survey, Community Attributes, Inc.

- Household incomes in the North Bank area are less than half of household incomes in Spokane.
- Vision Question: how can (and should) the North Bank help to create economic opportunity for residents?

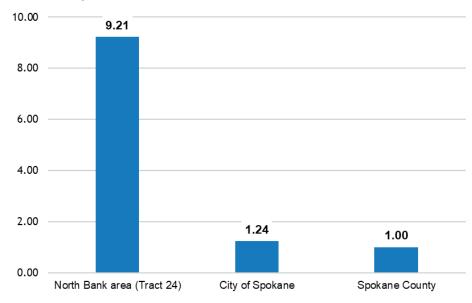
## Wages Earned (Residents), North Bank, City of Spokane and Spokane County, 2017



Source: U.S. Census Bureau American Community Survey, Community Attributes, Inc.

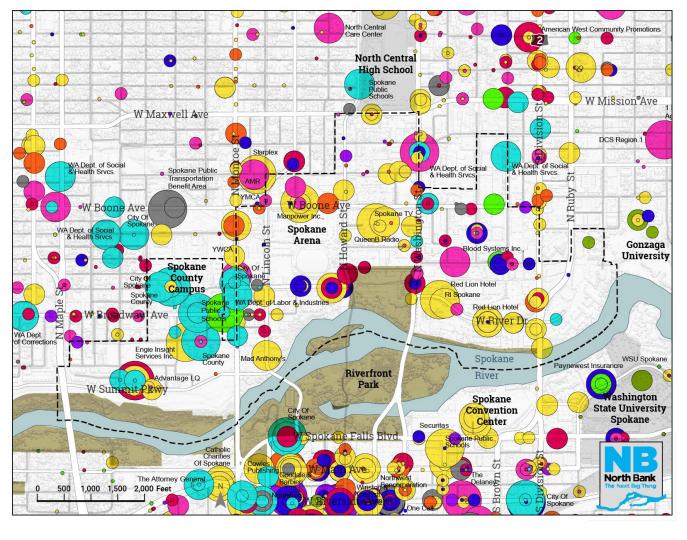
- 77% of North Bank area residents earn \$50,000 or less annually
- Citywide, 54% of residents earn \$50,000 or less annually.
- Vision Question: how can (and should) the North Bank proactively address socioeconomic disparities?

# Jobs to Housing Units Ratio, North Bank, City of Spokane and Spokane County, 2015



Source: Washington State Office of Financial Management; U.S. Census Bureau Longitudinal Employer-Household Dynamics (LEHD); Community Attributes, Inc.

- The ratio of jobs to housing units is a measure of the relative concentration of jobs in a place.
- Countywide, there is a balance of jobs and housing units (1.00).
- The City of Spokane is an employment center with a jobs to housing units ratio of 1.24.
- The North Bank area is a jobs center, relative to its importance as a residential area, with a jobs to housing units ratio of 9.21. Major North Bank job centers include the County Campus and medical/office cluster.
- Vision Question: how should the North Bank balance job-generating (commercial) and residential space?



- Government and Services industries are prevalent in the North Bank area
- Office-using employment, including the finance, insurance and real estate industry, are more heavily concentrated in Downtown
- Retail employment is relatively limited in the North Bank



Employment by Industry



Sources: Dun & Bradstreet Hoovers, 2018; Spokane County GIS, 2018; Community Attributes, 2018







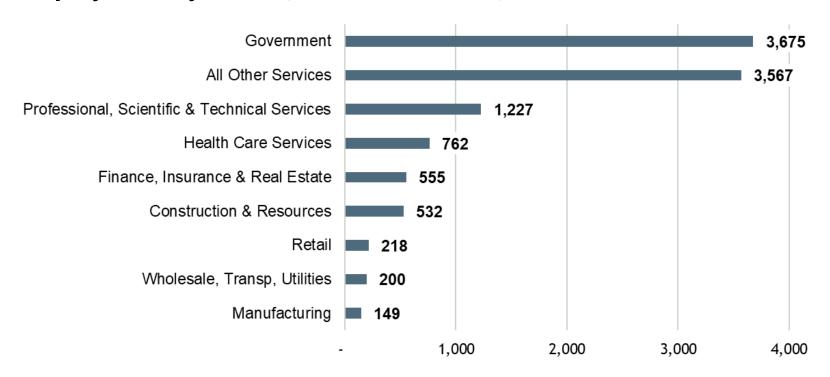








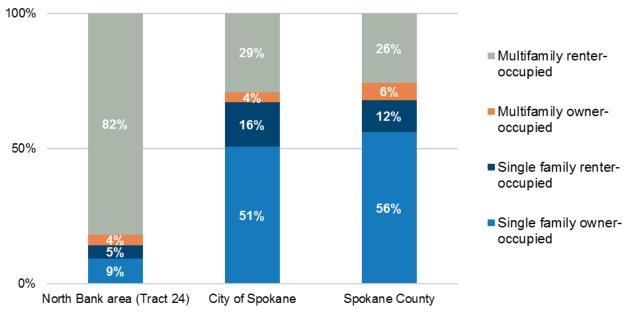
#### **Employment by Sector, North Bank Area, 2018**



Source: D&B Hoovers, Community Attributes, Inc.

• Vision Question: which industries offer the best fit for the North Bank, and what opportunities for growth could serve as anchors for the planning area?

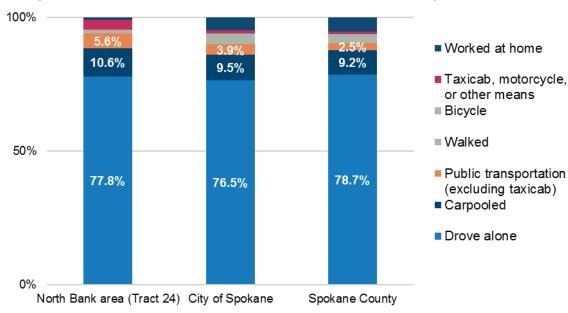
## Housing Type and Tenure, North Bank, City of Spokane and Spokane County, 2017



Source: U.S. Census Bureau American Community Survey, Community Attributes, Inc.

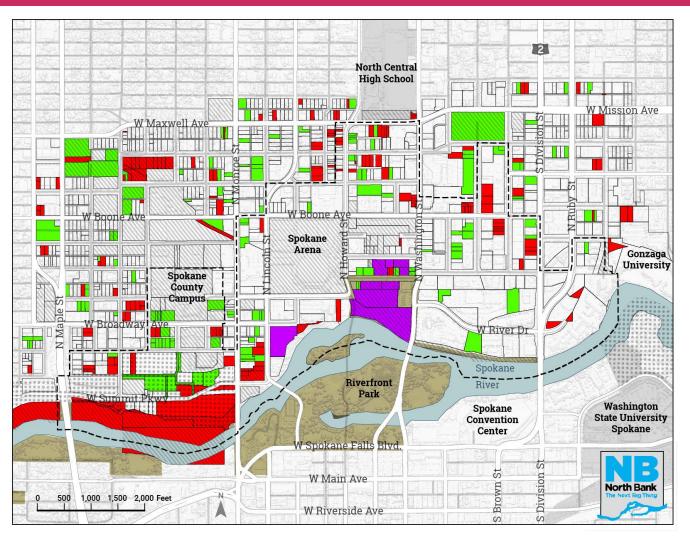
- The majority (82%) of housing units in the North Bank area are multifamily units that are rented, versus 29% Citywide
- 13% of housing units in the North Bank area are owner-occupied, versus 55% Citywide
- 14% of housing units in the North Bank are single-family units, versus 68% Citywide
- Vision Question: what types of residential uses, if any, are appropriate for the North Bank?

## Means of Commuting to Work, North Bank, City of Spokane and Spokane County, 2017



Source: U.S. Census Bureau American Community Survey, Community Attributes, Inc.

- Fewer North Bank area residents (77.8%) drive alone to work than Countywide, but more North Bank area residents drive alone to work than Citywide (76.5%)
- More North Bank are residents carpool (10.6%) and take public transportation (5.6%) than City or Countywide
- Vision Question: how should people move around the North Bank, and what investments are needed to facilitate this?



Vision Question: are there specific parts of the North Bank that offer catalytic potential?



- Areas in and around Spokane Arena are generally either developed or have plans for development
- Areas that are physically vacant or underutilized are clustered North of the Spokane River and west of Monroe St., and northeast of the Spokane Arena

## Visioning Survey

- **164 responses** through 2/26/19
  - 19% of respondents live in the North Bank
  - 21% of respondents work in the North Bank
  - 3% said they were not familiar with the North Bank
  - Most (67%) indicated they visit the North Bank for shopping, errands or other activities
  - Respondents are generally young 44% of those completing the demographics section are 39 or younger; 20% are 60 or older
  - 75% of respondents have a household income of \$50,000 or greater and 35% of respondents have a household income of \$100,000 or greater
- The majority (51%) of respondents believe that the North Bank and Downtown are distinct, but complementary, and 31% believe that, while the North Bank and Downtown don't currently have much in common, there are opportunities to strengthen their connections. Only 14% see the North Bank as part of (or the same as) Downtown.
- 61% indicated that the North Bank has improved or is nicer now than it was previously; only 4% indicated that the area has gotten worse.

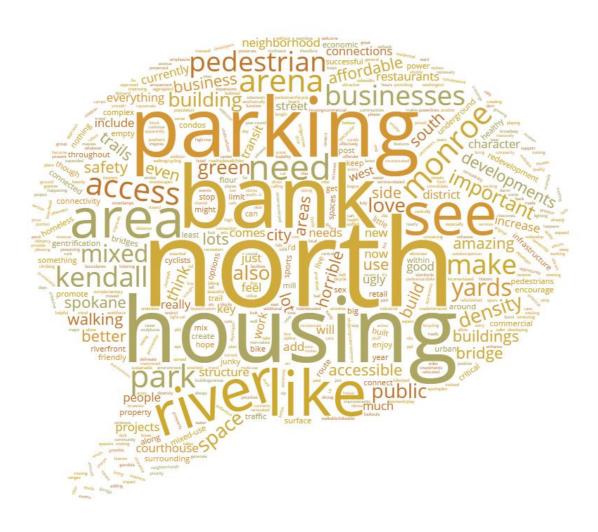
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## Visioning Survey

- The five **most important current assets** in the North Bank (most votes) are:
  - The Spokane River (74%)
  - Spokane Arena (68%)
  - The Centennial Trail (68%)
  - Spokane Civic Theater (48%)
  - Restaurants (46%)
- The most desired new assets (most votes) are:
  - Walkability (62%)
  - River access/recreation (51%)
  - Green space (49%)
  - Restaurants (45%)
  - Arts and culture (40%)
- The three **most pressing issues** for the North Bank (most votes) are:
  - River views and access (43%)
  - Routes for pedestrians and cyclists (41%)
  - Connections to Downtown (37%)

## Visioning Survey

Do you have any big ideas for the North Bank?



### **Emergent Themes**

- Embrace a bold vision for the North Bank that may include **entertainment and recreation**, **housing** and dynamic, round-the-clock activity.
- Explore the potential for greater integration of the North Bank with Downtown.
- Maintain and expand **public access to the Spokane River** and other recreational assets.
- Harness **existing and potential assets**, such as the Arena and SportsPlex, Riverfront Park, and valued businesses.
- Focus on resolving challenges related to transportation, circulation, connectivity and parking, including peak traffic, non-peak use of surface lots, pedestrian amenities and safe crossings, transit availability and bicycle facilities.
- Ensure that the North Bank serves existing residents while providing new options for those looking for a more urban experience; housing must be affordable to a variety of income levels.
- Refine development regulations to meet these objectives.