2015/2016 Comprehensive Plan Amendments

Morningside Investments LLC Z1500084COMP

Plan Commission Workshop June 8, 2016 www.spokanecity.org/projects

City of Spokane Planning & Development Tirrell Black, Associate Planner <u>compplancomments@spokanecity.org</u>



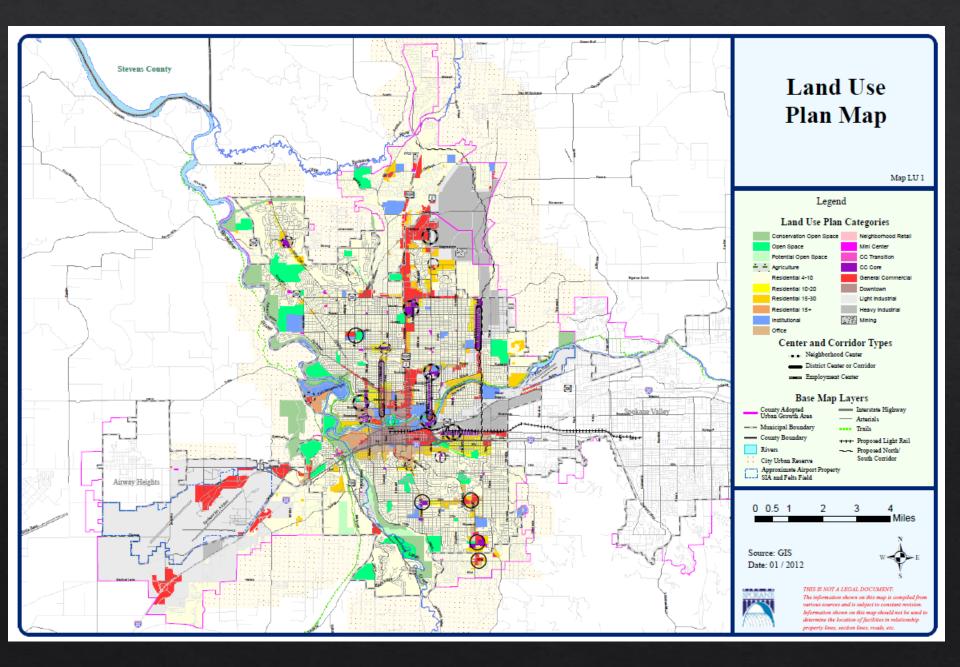


Comprehensive Plan

201

* Revised Edition January 2012*





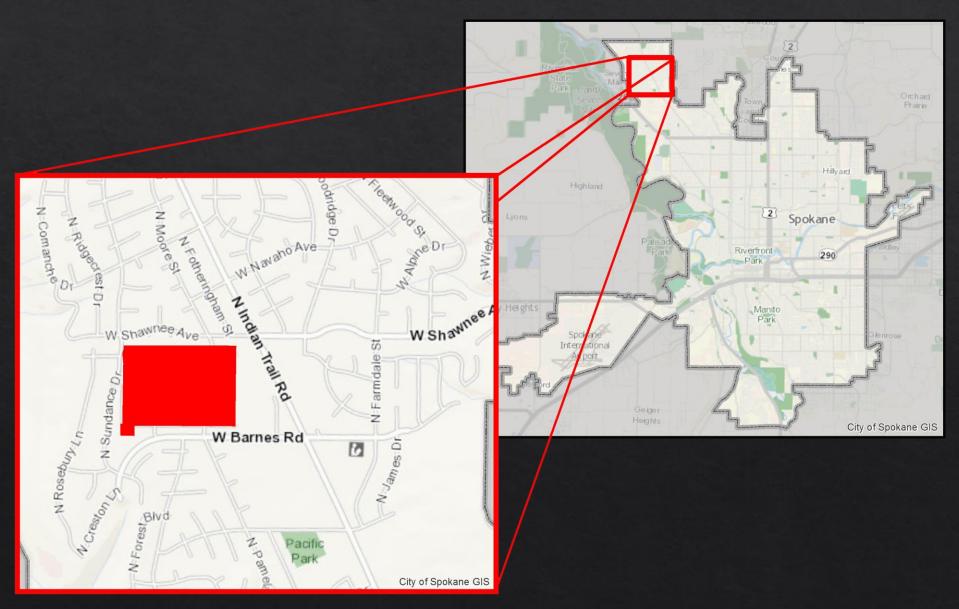
Milestones in the Process:

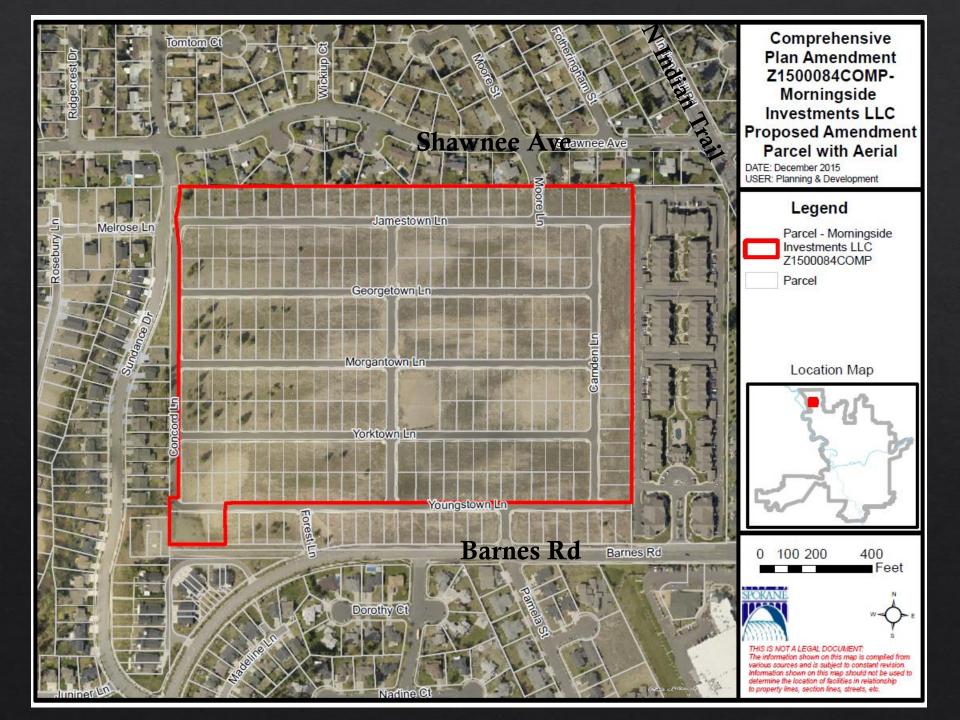
- Application Reviewed Counter complete
- Agency & Departmental Review
- Notice of Application & Public Comment Period (May 10 to July 11)
- Plan Commission substantive workshops during 60day period
- SEPA Determination & Staff Report
- Plan Commission Public Hearing
- City Council Public Hearing

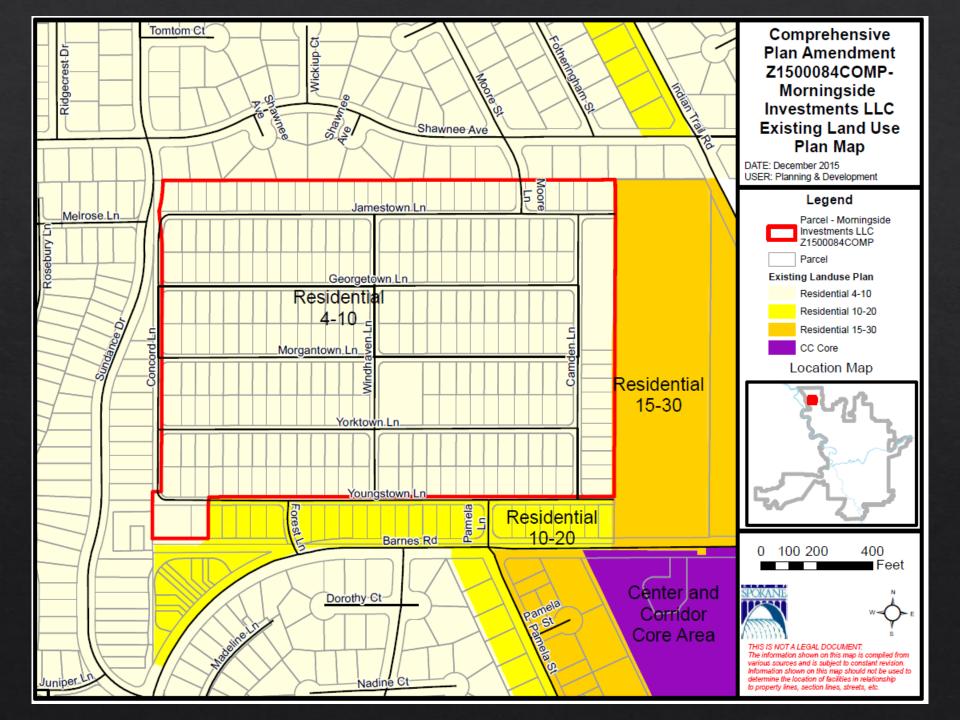
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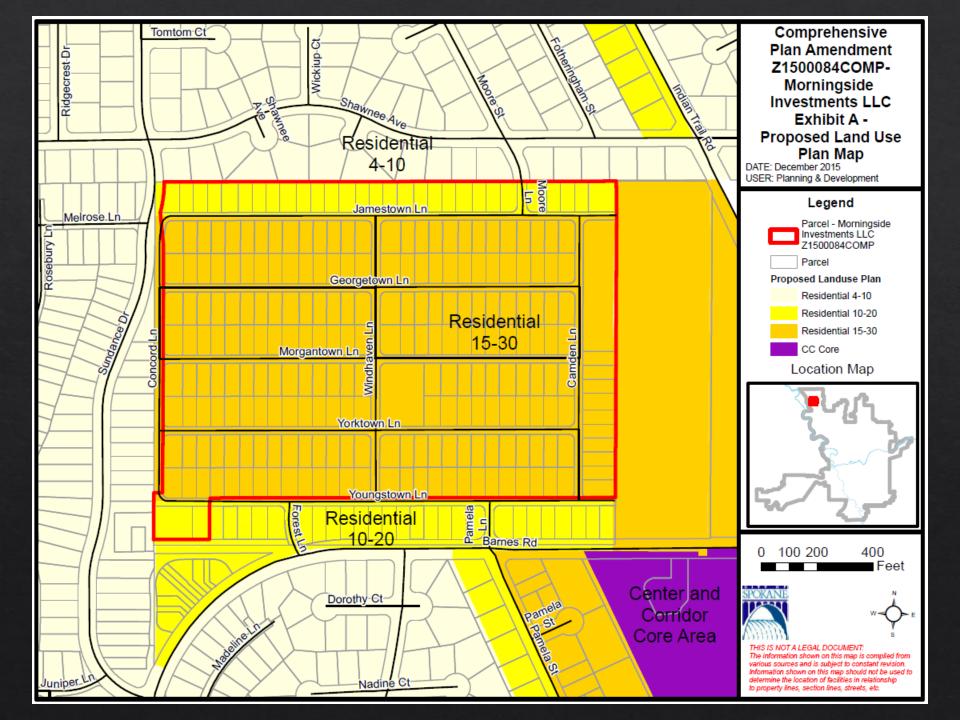
	그는 방법은 요즘 방법은 그는 것은 것 같이 많이
Applicant	Morningside Investments LLC
Agent	Jay Bonnett, J R Bonnett Engineering
General Location	North of Indian Trail Shopping Center North of Barnes Road aka Windhaven 1 st Addition PUD & Plat
Requested Change of Land Use Plan Map	Residential 4-10 units per acre to Residential 10-20 units per acre & Residential 15-30 units per acre
Requested Zoning Change	RSF (Residential Single Family) to RTF (Residential Two Family) & RMF (Residential Multifamily)
Size	45.5 acres total 3.87 acres to R10-20 & 41.63 acres to R15-30
Neighborhood Council Boundary	North Indian Trail

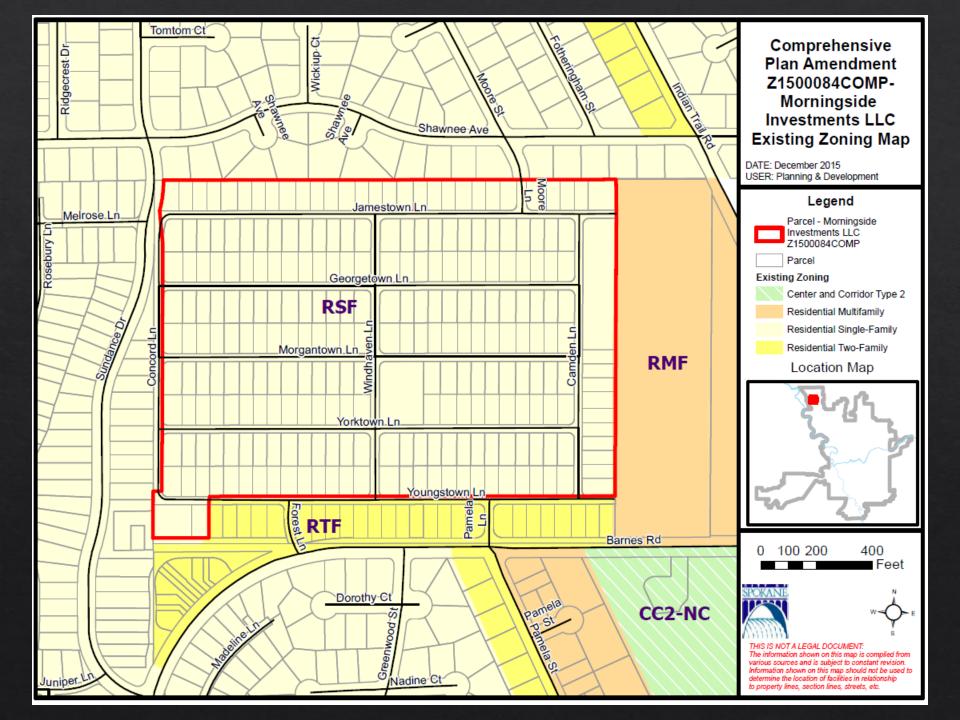
Property Location

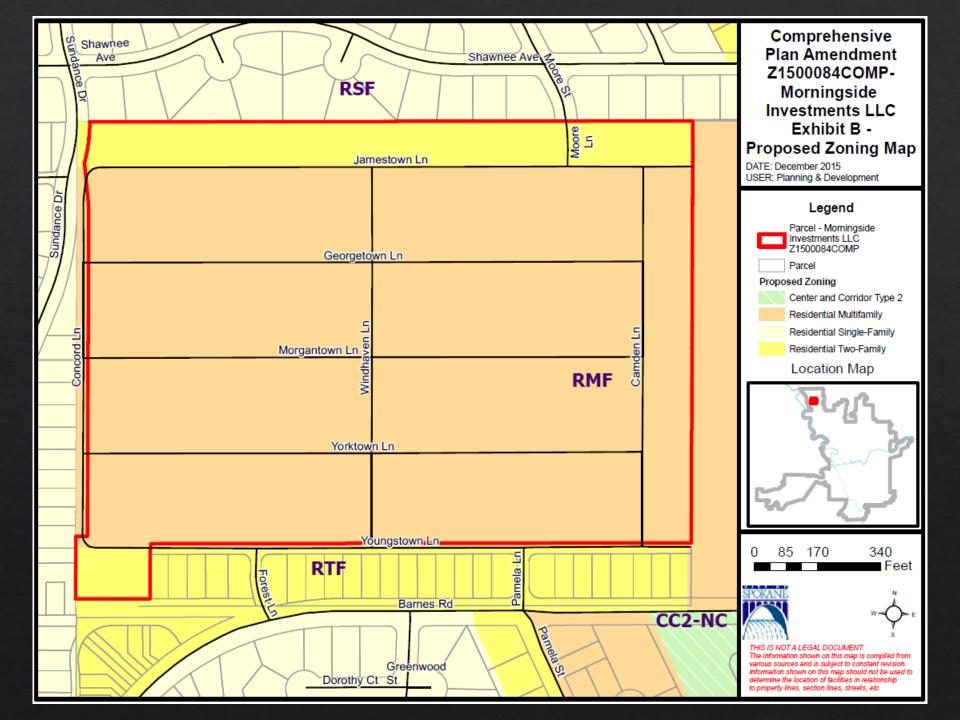


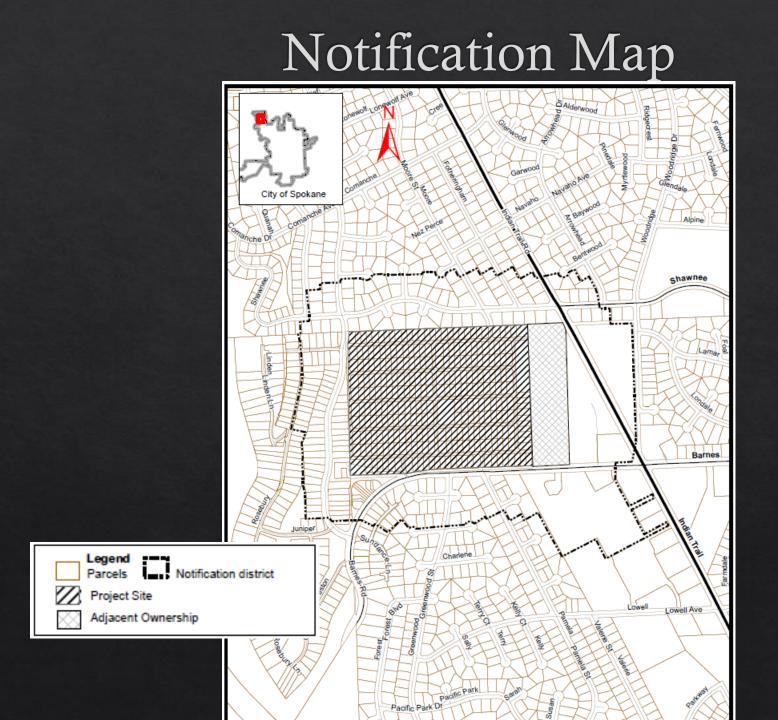




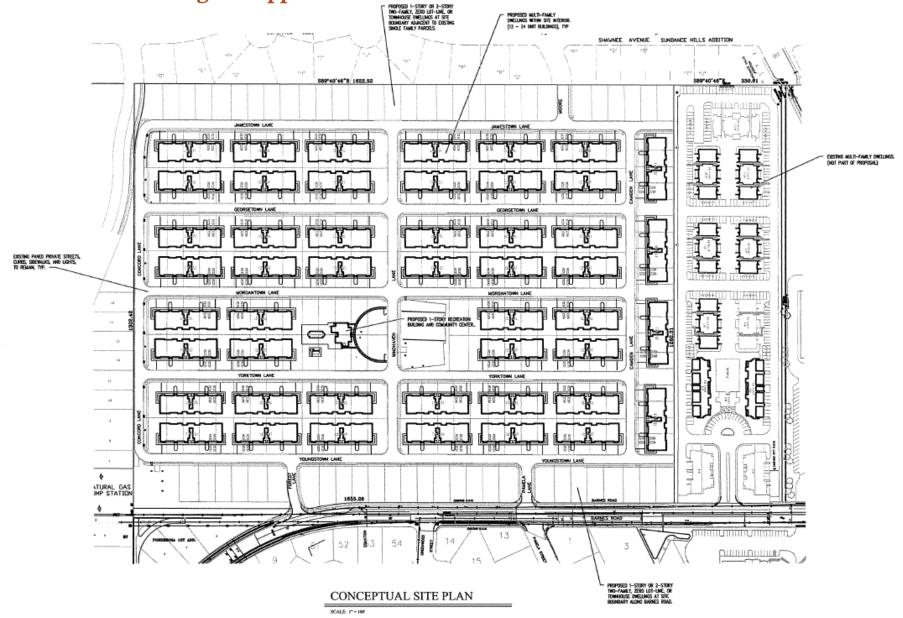








Site Plan from original application



Site Photographs



From Barnes Road, heading west



Looking northwest from Barnes Road; Lusitano Apartments







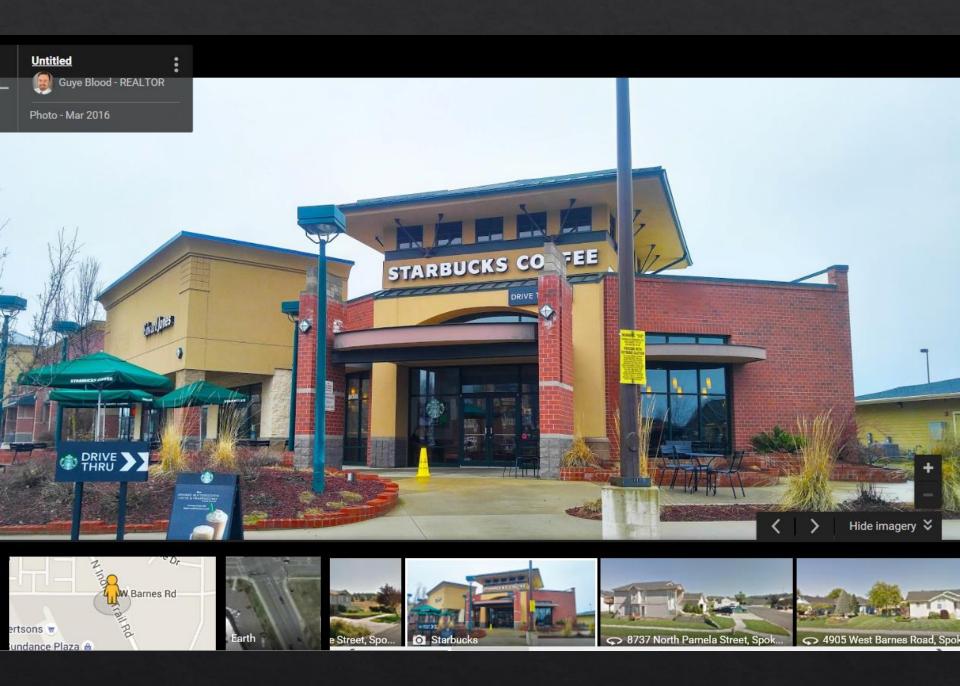
Looking South near Shawnee Ave on Moore Street

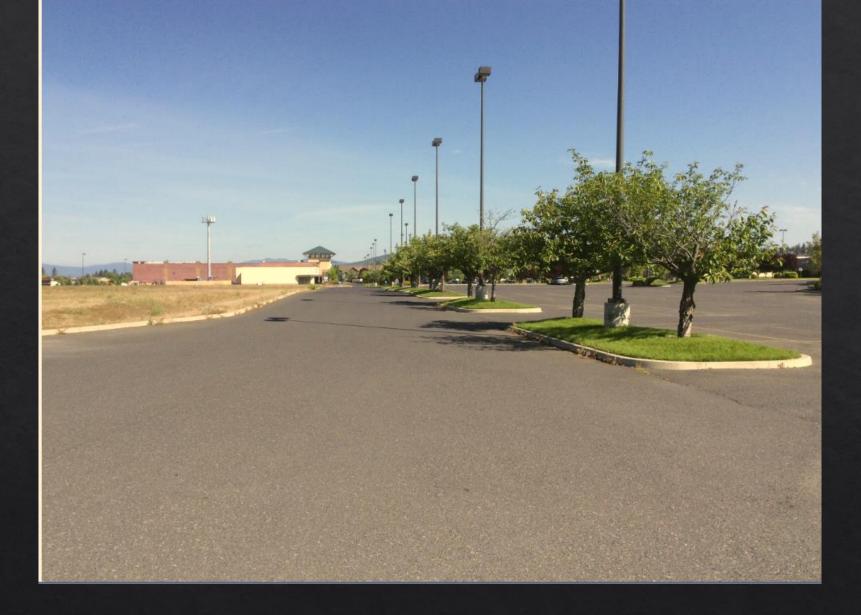


Vicinity Photographs









Sundance Center looking north, near Lowell Ave

Adjacent Land Uses

Woodridge Elementary



Google Earth Screenshot 5/2016



Center & Corridor Designation Neighborhood Center

Policy LU 3.2

Goal: LU 3 Efficient Land Use

Policy LU 3.2 Centers and Corridors

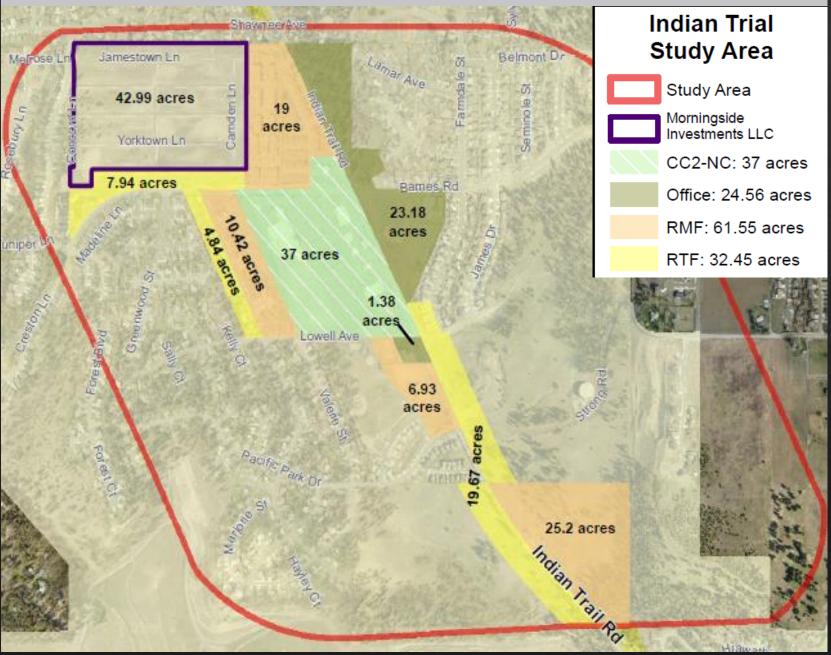
Designate centers and corridors (neighborhood scale, community or district scale, and regional scale) on the land use plan map that encourage a mix of uses and activities around which growth is focused.

See Policy LU3.2 for full text Neighborhood center



The size and composition of neighborhood centers, including recreation areas, vary by neighborhood, depending upon location, access, neighborhood character, local desires, and market opportunities.As a general rule, the amount of commercial space and percent devoted to office and retail should be proportional to the number of housing units in the neighborhood. The size of individual commercial business buildings should be limited to assure that the business is truly neighborhood serving. The size of the neighborhood

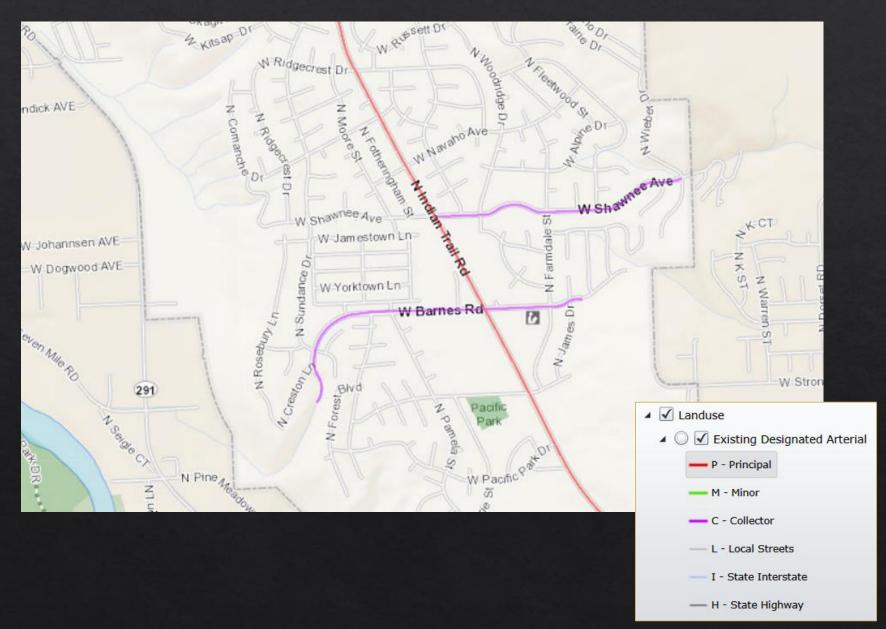
Surrounding Zoning



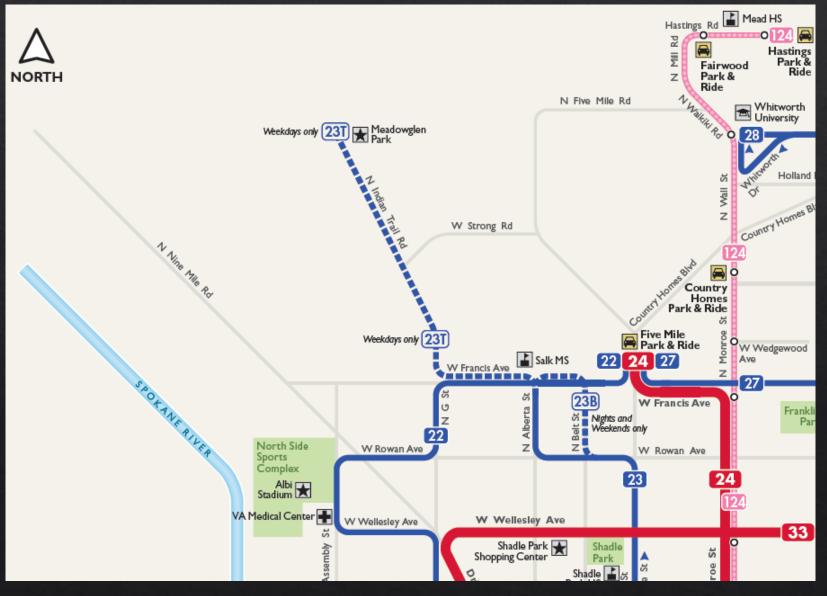
Existing Zoning (excluding RSF) using map on previous slide

Zoning Category	Acreage
CC2-NC	37 acres
Office	24.56 acres
RMF	61.55 acres
RTF	32.46 acres
Total in above category	155.57 acres
42.99 acres added is 198.56	27.63% increase

Arterial Streets



Transit Service



STA System Map 5/2016

Planning History of Site

Windhaven 1st Addition Plat & PUD

- Allowed 286 platted lots (on approx. 49.48 acres)
- Property affected by this application consists of 260 platted lots on approx. 45.5 acres

Preliminary Plat Z97-0051-PP/PUD
Final Plat Z0500112-FP/PUD

 Applicant has indicated wants to use existing street and utility infrastructure

2014 Photo & Current Zoning



ORD C34154 2007 Abbreviated Planning Process Neighborhood Planning for Center

AGENDA SHEET FOR	COUNCIL MEETIN	G OF: Novembe	r 26 , 20 Council	RECEIVED
Planning Services Depa	rtment Marla Frenc	h 625-6638	Alexand	ler Joe Shogan, Jr.
ADMINISTRATIVE SESSION o Contract o Report o Claims	LEGISLATIVE SESSION o Emergency Ord o Resolution o Final Reading Ord CLFirst Reading Ord	CITY PRIORITY o Communications o Economic Developm X Growth Management o Human Services		CLERK'S FILE RENEWS CROSS REF ENG
STANDING COMMITTEES (Date of Notification)	o Special Consideration	 Neighborhoods Public Safety 		BID
o Finance X Neighborhoods	o Public Safety o Public Works	o Quality Service Deli o Racial Equity/Cultur	-	Neighborhood/Commission/Committee Notif Plan Commission workshops: 6-13, 8-23 and 12-07 Plan Commission Public Hearing: 10-10-07
X Planning/Community & Ecor 07	Dev 6-4, 8-6, 9-3, 10-1-	o Rebuild/Meintain Inf	rastructure	Action Taken: Recommend approval



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Adoption of proposed changes to the Comprehensive Plan Land Use Plan Map and Official Zoning Map for the North Indian Trail Neighborbocc Center as recommended by the City Plan Commission following an abbreviated center planning public participation process.

BACKGROUND: (Attach additional sheet if necessary) This Center Planning Process is the result of the position created in the 2007 budget to accomplish Center/Corridor and Sub-Area planning. An abbreviated process was implemented to propose changes to the Land Use Plan Map and Zoning Map for the North Indian Trail Neighborhood Center by the North Indian Trail Stakeholder Team. Planning Services Staff facilitated a public participation process amend the Comprehensive Plan Land Use Plan Map and Zoning Map to implement the Center & Corridor concepts I the Comprehensive Plan and to ensure development in the neighborhood center is driven by the desires of those directly affected.

RECOMMENDATION:	Fiscal Impact: • N/A	Budget Account: • N/A
	o Expenditure: \$	#
	o Revenue: \$	#
	X Budget Neutral	
And Annual and Annual Council of	as Dian Commission Elections & Communi-	one Onlineanes, Land Line Plan Man & Official

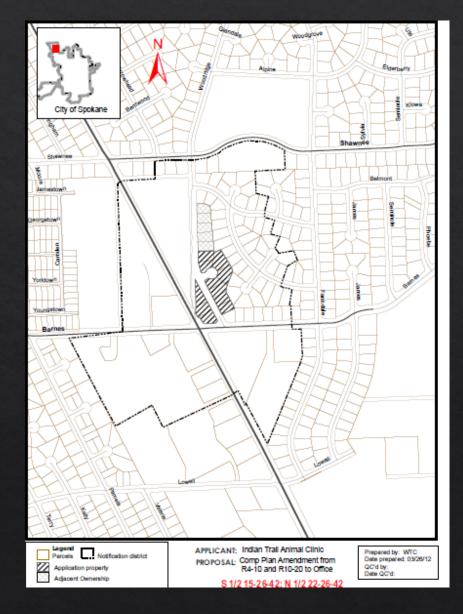
ATTACHMENTS: Include in Packets: Cover lefter, Plan Commission Findings & Conclusions, Ordinance, Land Use Plan Map & Official Zoning Map change proposals, SEPA Checklist, Public Comments On file for Review in Office of City Clerk:

fam Nu Operating Officer for Mayo 2 ouncil President Mike Ekins, Plan Commission Marla French, Planning DISTRIBUTION: Pat Hall, Planning Services Chair Services Louis Meuler, Planning Leroy Eadle, Planning Services James Richman, Legal Dept. Services COUNCIL ACTION:

FIRST READING OF THE PASSED BY ABOVE ORDINANCE WAS HELD ON SPOKANE CITY COUNCIL: Vovember 26,2007 AND FURTHER ACTION WAS DEFERRED DEC 03 emz CITY CLER CITY CLER C34154

2012 Amendment

- ORD C34931 approved an application to amend the Comp Plan at corner of Indian Trail and Barnes Road (Vet) from R 4-10 to R 10-20 to Office
- Development Agreement approved by Council December 2013 (OPR 2013-0905)



Procedural Requirements

- Application was submitted on October 31, 2015 and Certified Complete on December 1, 2015;
- Agency Comment from Interested City Departments and Agencies was requested 12/9/2015 to be completed by 2/8/2016.
- City of Spokane Streets and WSDOT requested a Traffic Impact Analysis.
- Traffic Impact Analysis dated May 2016; supplemental Sim Traffic Analysis dated May 23 2016.
- Notice of Application was posted, published, and mailed on May 10, 2016, which began a 60 day public comment period. The comment period ends July 11, 2016;

Procedural Requirements

- Results of the Traffic Impact Analysis were presented at a public meeting by study author Bill White, Morrison Maierle, Inc. on behalf of the applicant on May 25, 2016;
- The applicant will make a presentation regarding the proposal to the North Indian Trail Neighborhood Council on June 16, 2016;
- A SEPA Determination will be issued after public comment period.
- ♦ Staff Report after public comment period.
- Hearing Date will be scheduled with the Plan Commission

 City Council action will be scheduled after Plan Commission Hearing

SEPA Review

- Still under staff review traffic studies significant part of SEPA review.
- ♦ Originally SEPA indicated 742 to 1485 units
- Development Agreement needed if request approved
 - At a minimum, to limit the number of units to what traffic study and SEPA checklist have evaluated.
 - Other things can be added as potential mitigations as an outcome of Plan Commission and/or City Council Hearings
 - SMC 17A.060 Development Agreements

Agency Comments

- Comments from City Departments: Streets, Integrated Capital Programs, Fire, Current Planning, Engineering
- Comments from: Spokane County Public Works; WSDOT, School District 81, STA, SRTC

 - WSDOT requested an additional SimTraffic analysis concern over Francis Avenue (SR 291)
 - Email received today (6/8/16) from WSDOT indicates additional mitigations on Francis may be required
 - Capital Programs comments that NIT Road not in six-year plan; mentions topography challenge

6-Year Street Program



Capital Programs

Capital Programs facilitates the development and implementation of sewer, water and street infrastructure projects and programs in support of the City's comprehensive plan, and to promote the attainment of enterprise-wide efficiencies by applying proven and emerging geographic information system technologies.

Capital Programs maintains the Six Year Capital Program Plans for:

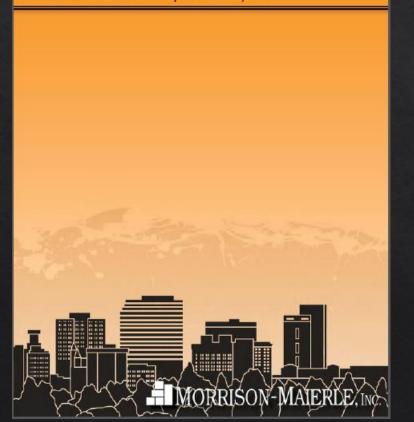
- Streets Department
- · Water and Hydro Utility
- Wastewater Utility
- Stormwater Utility

Six Year Programs

- 6-Year Street Program
 - DRAFT 2017 2022 (PDF 7.4 MB)
 - 2016 2021 (PDF 7.7 MB)
 - 2015-2020 (PDF 8.1 MB)
 - 2014-2019 (PDF 6.4 MB)
 - 2013-2018 (PDF 6.3 MB)

Traffic Impact Analysis & Micro-simulation/SimTraffic Analysis Full text posted on project page

Windhaven Apartments DRAFT Traffic Impact Analysis



Ma Ma	nrison memo								
то:	Inga Note, P.E City of Spokane Street Department Lisa Key - City of Spokane Planning and Development Tirrell Black - City of Spokane Planning Department								
FROM:	Bill White Kennet Berleisen, P.E.								
DATE:	May 23, 2016								
JOB NO .:	5594.002								
RE:	Windhaven Apartments, Summary Micro-simulation/SimTraffic Analysis								
CC:	Jay Bonnet, P.E Bonnett Engineering Del Stratton - Douglass Properties Greg Figg - WSDOT								
Urgent	SFor Review Please Comment Please Reply For Your Use								

This memorandum summarizes the micro-simulation analysis developed in SimTraffic for the Windhaven Apartments project proposed in Spokane, WA. Provided is additional information to support the Windhaven Apartments Traffic Impact Analysis (MMI, May 2016), as developed per the request of officials with the Washington State Department of Transportation (WSDD) specifically for Francis Avenue study intersections. Source material such as project data, traffic forecasts, and comparative analyses can be reviewed with the project Traffic Impact Analysis (TA), as this provides analysical results only and is not intended as a stand-alone document.

SIMTRAFFIC ANALYSIS

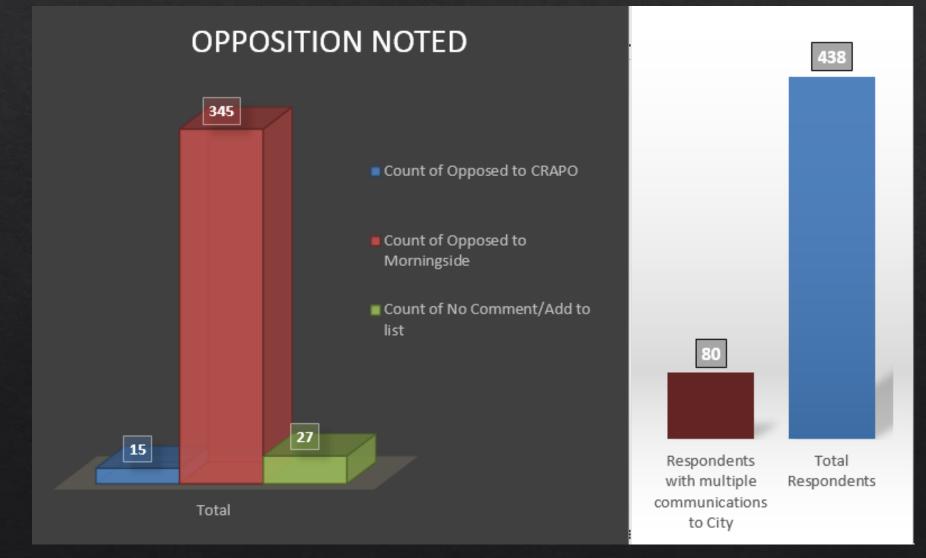
SimTraffic (Trafficware, 2016) is a micro-simulation program used to review the cumulative impact of traffic within the context of roadway and intersection networks. This is somewhat different than the "spot" analyses provided through Highway Capacity Manual (HCM) methodologies and the software that generates HCM results (such as Synchro used with the Windhaven TLA). Cumulative results can be different with micro-simulation because the effect of the traffic influences from upstream and downstream intersections are addressed, whereas spot analysis focuses on traffic conditions predominantly at an intersection only. Spillback between intersections, spillback beyond turning bays, forced lane changes, unbalanced lane use for downstream turns, and other traffic flow interactions are examples of traffic conditions that can have a cumulative impact upon the operation of a single intersection.

Intersection delay, block time, and queue penalties are micro-simulation results requested by WSDOT for Francis Avenue study intersections. A description of intersection delay, block time, and queue penalties are as follows:

- Block Time. This represents the proportion of time during the peak hour that a turn lane is queued at the top or back of a storage area (i.e. lane length), thus access to the lane is effectively blocked. Or this represents the proportion of time that a turn lane is blocked due to queues in the adjacent through lane. Results are presented in terms of a percentage of time blocked during the peak hour. Block time is shown in Table 2.
- Intersection Delay. Presented by Table 1, this is the average delay experienced by vehicles at an intersection. Different than control delay (as presented by the TIA), this includes the effects of vehicle slow-downs and arrival/departure influences caused by

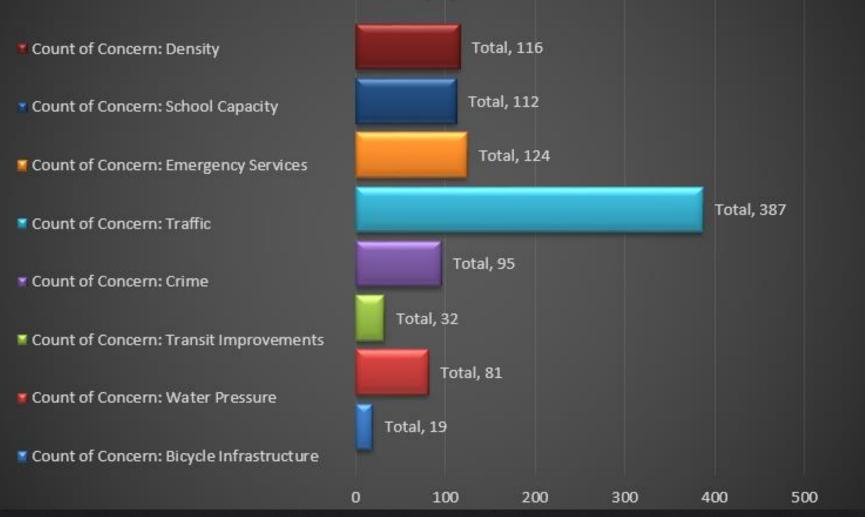
Page 1

Public Comment Summary – 438 All Comments have been provided to Plan Commissioners



Public Comment Summary – 438 All Comment has been provided to Plan Commissioners

CONCERN(S) NOTED



As of 6/6/2016

Standing-room only for Indian Trail development meeting

Posted: May 25, 2016 9:46 PM PDT Updated: May 25, 2016 11:10 PM PDT

by Patrick Erickson, KHQ Reporter CONNECT

Standing-room only for Indian Trail development meeting - 02:07

Community Hears Results Of Traffic Study

Indian Trail, Spokane



Comprehensive Plan Policy Land Use Chapter 3

LU 1.3 Single-Family Residential Areas
LU 1.4 Higher Density Residential Uses
LU 3.1 Coordinated and Efficient Land Use
LU 3.2 Centers and Corridors
Neighborhood Center discussion
LU 3.3 Planned Neighborhood Centers

Comprehensive Plan Policy Land Use Chapter 3

LU 3.4 Planning for Centers and Corridors
LU 3.5 Mix of Uses in Centers
LU 3.6 Neighborhood Centers
LU 4.1 Land Use and Transportation
LU 5.1 Built and Natural Environment
LU 5.5 Compatible Development

Comprehensive Plan Policy Chapter 4 Transportation & Chapter 5 Capital Facilities

- ♦ CFU 2.1 Available Public Facilities

- ♦ CFU 4.1 Compact Development

Comprehensive Plan Policy

Chapter 6 Housing

♦ H2.1 Distribution of Housing Options

Chapter 8 Urban Design & Historic Preservation

- ♦ DP 1.4 New Development in Established Neighborhoods
- ♦ DP 3.8 Infill Development
- ♦ DP 6.2 Access to Housing Choices

Chapter 11 Neighborhoods
N 8.4 Consistency of Plans

Guiding Principles of the annual process:

- 1. Keep the comprehensive plan alive and responsive to the community.
- 2. Provide for simultaneous review of proposals to allow for cumulative impact analysis of all applications on a City-wide basis and in conjunction with budget decisions.
- 3. Make map adjustments based on a foundation in policy language, consistently applying those concepts citywide.
- 4. Honor the community's long-term investment in the comprehensive plan, through public participation and neighborhood planning processes, by not making changes lightly.
- 5. Encourage development that will enable our whole community to prosper and reinforce our sense of place and feeling of community, in an ecologically, economically and socially sustainable manner.
- 6. The proposed changes must result in a net benefit to the general public.

Review Criteria outlined in SMC Section 17G.020.030 Criteria Include:

- Regulatory Changes, GMA,
- Financing, Funding Shortfall,
- Internal Consistency,
- Regional Consistency,
- Cumulative Effect, SEPA,
- Adequate Public Facilities, UGA,
- Consistent / Inconsistent Amendments

Plan Commission Recommendation 17G.020.060 (M)

♦ Plan Commission Recommendation. The plan commission bases its recommendation on the review guidelines and required decision criteria, public input, conclusions from any required studies, the staff report, and the SEPA determination. The plan commission's findings and conclusions regarding its recommendation are forwarded to the city council within thirty days of their decision on their recommendation. The plan commission's recommendation may take the form of one of the following:

Plan Commission Recommendation 17G.020.060 (M)

Approval based on support for the proposal and recognition that it is either consistent with the comprehensive plan and/or that enough evidence was presented to justify the need for the change.

The plan commission may also decide to condition their approval recommendation upon modification of the proposal. If the proposal is modified substantially, an additional hearing is required. One possible modification might be to expand the geographic scope of a privately initiated amendment in order to allow for consideration of nearby property, similarly situated property or area-wide impacts. Plan Commission Recommendation 17G.020.060 (M)

Denial for the following reason(s):

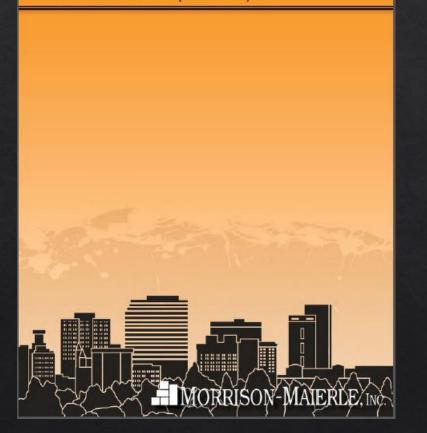
The proposal does not comply with the review guidelines or decision criteria.

A majority of the plan commission believes the proposal would be more appropriately and effectively addressed through another aspect of the planning department's work program (neighborhood planning, writing new regulations, etc.).

The plan commission did not receive enough information from the applicant to be able to reach a decision based on the merits of the proposal. This could be for a variety of reasons, including the possibility that the application mislabeled the proposal as consistent with the comprehensive plan when it was actually inconsistent.

Traffic Impact Analysis & Micro-simulation/SimTraffic Analysis

Windhaven Apartments DRAFT Traffic Impact Analysis



Mc Ma	ierle memo								
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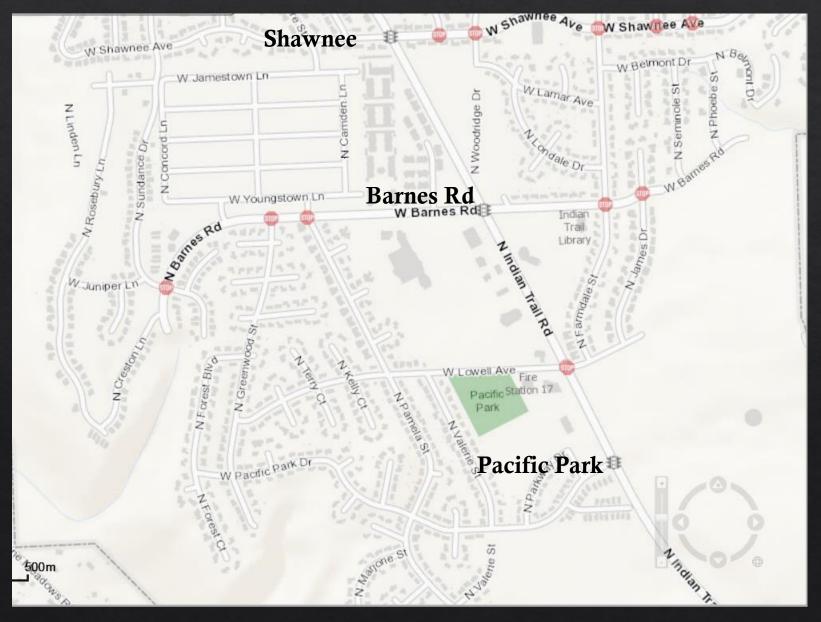
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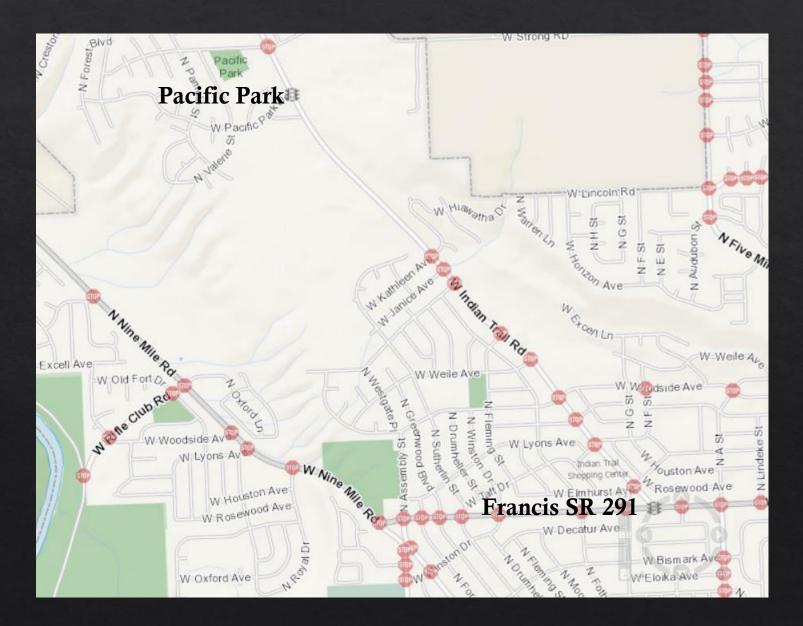
Page 1

Inga Note, P.E. PTOE, Senior Traffic Planning Engineer

Signals



Signals



"Pipeline Projects"



DATE: 2/15/2016

ATTACHMENT B - Preliminary and Final Plats - Indian Trail Vicinity Prepared for the North Indian Trail 2015/2016 Comp Plan Amendment Applications - Includes development that would be expected to contribute to traffic and transportation capacity on Indian Trail and Francis.

Please note that this table represents a summary of available information and is neither exhaustive nor representative of all approvals, applications, or requirements concerning the listed projects. Refer to project documentation for more information.

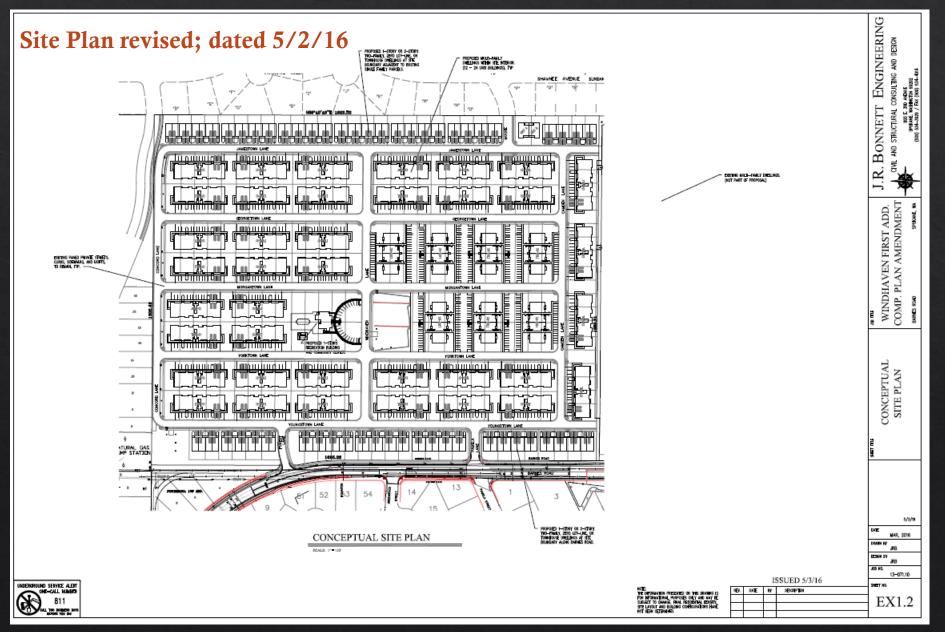
										Single-Family		Two-Family ¹		Multi-Family	
	Project Name	Plat Status	Prelim Plat	Prelim Plat Date	Final Plat	Final Plat Date	Buildout Status	Size (GIS)	Zoning	SF Units In Plat	SF Units Unbuilt	TF Units in Plat	TF Units Unbuilt	MF Units in Plat	MF Units Unbuilt
	Hunt's Pointe	Prelim Plat	20800063-PP	10/14/2009		Date	No Final Plat	52.56	RSF, RTF	183	183	48	48	III FIGL	Unbuilt
_	Windhaven First Addition	Final Plat	29700051-PP/PUD	12/8/2003	20500112-FP/PUD	9/27/2006	Not started	49.48	RSF, RTF	286	286	40	40		
Y	Diamond Rock (Homestead) Apartments (AKA Indian Trail BSP)	BSP approved	Z0800004-BSP (Binding Site Plan, Not Plat)		Building Permits: B1501541 B1501543 B1501544	-	Under Construction (No Further Permits)	4.32	0-35	0	0			96	96
Y	Estates at Rocky Ridge - off Lincoln Rd	Final Plat	20500089-PP/PUD	5/2/2006	20700037-FP/PUD	12/3/2007	Under Construction	13.17	RSF	42	15				
	Westwinds PUD - off Strong Rd - to Lowell	Final Plat	Z0500010-PP/PUD	6/8/2005	20600046-FP/PUD	2/22/2008	Under construction	19.96	RSF	36	19				
Y	Replat McCarroll's Addition Phase 2	Final Plat	Z1300061-PPLT	1/21/2014	21500038-FPLT	7/15/2015	Not Started	2.69	RSF	13	13				
Y	McCarroll's East 3rd Add	Final Plat	Z9400073-PP/ZC	11/19/1994	Z0500081-FP	8/24/2006	Under Construction	19.18	RSF	44	10				
Y	McCarroll's East 4th Add	Final Plat (Proposed)	Z9400073-PP/ZC	11/19/1994	21500028-FPLT	In Process	FPLT Application in Process	8.58	RSF	15	15				
N	McCarroll East ³	Prelim Plat	Z9400073-PP/ZC	11/19/1994	Various (See Items Above)	-	Various Final Plats Listed Separately	118.2	RSF, RTF	133	7	28	28		
Y	Ponderosa Ridge 3rd Addition	Final Plat	Z0000045-PP/PUD Z1000065-PPLT	7/20/2000 4/20/2011	21200004-FPLT	7/11/2012	Under Construction	9.94	RSF	43	12				
Y	Ponderosa Ridge 4th Addition	Final Plat (Proposed)	20000045-PP/PUD 21000065-PPLT	7/20/2000 4/20/2011	Z1600082-FPLT	In Process	FPLT Application in Process	18.95	RSF	25	25			_	
Y	Woodridge View 1st Addition	Long Plat	Z0100033-PP	7/20/2001	Z0600060-FP	11/16/2006	Under Construction	24.72	RSF	40	7				

Notes:

¹For every two-family lot approved there are assumed to be two units; each duplex = two dwelling units.

³ A Binding Site Plan was approved for this parcel. However, the BSP expired and the current project under construction is not being constructed as part of the BSP, rather as a new project outside					Two-Family		Family
the BSP. As no change in use or division of land was necessary, only building permits were required prior to construction.	SF Units	SF Units	TF Units	TF Units	MF Units	MF Units	
³ The original McCarroll East preliminary plat approval included 257 single-family lots, 30 duplex lots, and 11 larger undivided parcels. Only those lots allowed	In Plat	Unbuilt	in Plat	Unbuilt	in Plat	Unbuilt	
prior to additional traffic analysis, AKA "Phase I" (per HE decision Z9400073PP/ZC/R) are listed herein. The "Unbuilt" category in this row only includes lots that Total Units in Final Plats				0	0	96	96
were not already included in final plats in other rows on this table.	Total Units in Preliminary Plats, Not Yet Finalized	316	190	76	76	0	0
Total Units in Final Plats not including the cur	258	116	0	0	96	96	
Total Units in Preliminary Pats not including the cur	183	183	48	48	0	0	

Applicant Q & A



Planning Staff & More Info

Tirrell Black, Associate Planner <u>tblack@spokanecity.org</u> 509-625-6185

Documents 2015/2016 Comprehensive Plan Amendments

www.spokanecity.org/projects