



CITY OF SPOKANE
808 W. SPOKANE FALLS BLVD.
SPOKANE, WASHINGTON 99201-3327
509.625.6250

November 20, 2018

Spokane City Council
808 W. Spokane Falls Blvd.
Spokane, WA 99201

Dear Council President Stuckart & Members of the Council,

I am writing to clarify my veto of Ordinance C35693, which establishes new training requirements for employees providing police and fire dispatch services and requires dispatch services for Spokane Police Department and Spokane Fire Department employees be performed solely by City employees.

This ordinance is designed to limit the ability of the City to join the integrated emergency communications system that is being developed jointly by the first responders in our county. The ordinance achieves this outcome—first by codifying extensive training requirements for fire and police dispatchers that are best handled through basic hiring requirements defined in Civil Service job descriptions and then ultimately by placing unreasonable restrictions on how our employees can interact within the community. Fear of change should never drive the development of legislation, especially such narrowly defined requirements that have no policy purpose but are simply designed to stop a discussion.

The ordinance also attempts to seize the authority of the Mayor to manage administrative employees and City operations. I quote the Council's letter to City Attorney Mike Ormsby and Human Resources Director Chris Cavanaugh dated October 22, 2018, expressing your concerns about an investigation into employee concerns. You wrote, "The Charter also makes clear the separation between the branches by specifically stating that Council members do not have the authority to direct the actions of employees of the executive branch." This Charter direction is appropriate here as well.

Let's be clear, though. City Council has been included and involved throughout this process. The interlocal agreement creating the Regional Governance Work Group on this issue was amended in August 2017 to include a member of the City Council. This amendment coincided with the Council's resolution to proceed with investigation of an integration of emergency communications. Since that time, Council Members Kinnear, Beggs, and Stratton have served in that role at various times. Additionally, an update on the integration process has been presented at nearly every Public Safety Committee meeting over the last year. Most recently, detailed written responses to the Council's questions were delivered to Council Member Beggs.

Ultimately, the law enforcement, fire, and emergency communication agencies involved in developing the integrated emergency communications system have work ahead in this process of

integration. Admittedly, we don't have all the details yet of what an integrated system will look like, behave, and cost, but we have some very compelling initial information.

Today, the City pays about \$4.2 million for emergency communications services for our police and fire services. If we join the system, the combined financial resources from dedicated funding sources would take over, and eventually, that \$4.2 million cost to the General Fund will go away, allowing us to prioritize other services. While our General Fund costs would go down, we also would see enhanced services, including additional capacity to handle calls from the north part of our community and improved data capture and reports taken through Crime Check. We don't have final employment and benefits information yet for our employees, but we are in the midst of impacts bargaining with our labor groups to get to those details.

If we don't join the regional system, we would anticipate the costs to the General Fund to go up a bit from where they are today—to about \$4.7 million annually, or about a half million dollars more. Since the other 13 fire agencies served through our Fire Dispatch have already committed to the new integrated system, we would no longer need so many employees; we would anticipate laying off in the neighborhood of 10 employees. We wouldn't have the ability to guarantee them employment with the new integrated system. Duplication of services always has a cost.

Integration of the emergency communications system doesn't just deliver financial results. This system has incredible potential for improved public safety outcomes for our community. We already mentioned the expanded call taking and improved data collection at Crime Check. An integrated system also will enhance community-wide collaboration during widespread emergencies, while improving outcomes on a day-to-day basis. Removing unneeded steps in the 9-1-1 and dispatch functions has the potential to reduce response times by up to 90 seconds—that's life-saving moments in medical emergencies.

In April 2017, our voters approved a 10-year extension of a one-tenth of one percent sales tax measure to continue to move toward a collaborative, integrated emergency communications system. With our move toward an integrated system, we are carrying forward the will of the voters. Changes in operations also will be combined with changes in technology to make sure we have the very best tools available for our employees to deliver the best results for our citizens. We have three seats on the integrated system board to help ensure funds are spent effectively.

Integration has been a proven strategy for the City to provide greater value for our citizens. Integration started in the utilities with the development of the Integrated Clean Water Plan, when we looked at all discharges at the river to come up with the very best pollution-reduction plan and when we committed to deliver above-ground benefits when we built underground infrastructure. We extended that thinking to our streets and delivered amazing change in our business districts, including on East Sprague and North Monroe. And, now, we have moved to integrated projects that involve outside partners. Consider the success of our partnership with Spokane Public Schools and in the development of our joint Public Development Authority on the West Plains. We have every reason to expect similar results in emergency communications.

Spokane City Council
November 20, 2018
Page 3

Integrated approaches consistently have gained us financial value, improved service, and community enhancements. We have a responsibility to our voters, our community, and those who need our first responders to create the best emergency communications system possible with the dollars we collectively have available.

Sincerely,

A handwritten signature in blue ink, appearing to read "David A. Condon". The signature is fluid and cursive, with a large initial "D" and "C".

David A. Condon
Mayor



Agenda Sheet for City Council Meeting of:
09/11/2017

Date Rec'd	8/30/2017
Clerk's File #	RES 2017-0080
Renews #	
Cross Ref #	
Project #	
Bid #	
Requisition #	
Agenda Item Name	0680-RESOLUTION TO EXPLORE INTEGRATED EMERGENCY COMMUNICATIONS

Submitting Dept

POLICE

Contact Name/Phone

ARIANNE 477-2610

Contact E-Mail

ASCHMIDT@SPOKANECITY.ORG

Agenda Item Type

Resolutions

Agenda Item Name

0680-RESOLUTION TO EXPLORE INTEGRATED EMERGENCY COMMUNICATIONS

Agenda Wording

Resolution to declare the City of Spokane's intent to explore the integration of integrated Regional communications throughout the City and County recommended to do so by the Regional Governance Committee.

Summary (Background)

The City of Spokane and Spokane County respectively under OPR 2015-0074 and Resolution No. 16-0755 established a Regional Governance Committee and created a position of Regional Project Manager whose function is responsible for the oversight and implementation of projects. The committee has recommended a need to ingrate emergency communications between the City and County of Spokane. This Resolution authorized the research phase of the proposed integration.

Fiscal Impact

Grant related? NO
Public Works? TEST

Budget Account

Neutral \$ none

none

Select \$

#

Select \$

#

Select \$

#

Approvals

Dept Head

LUNDGREN, JUSTIN

Division Director

MEIDL, CRAIG

Finance

DOVAL, MATTHEW

Legal

DALTON, PAT

For the Mayor

DUNIVANT, TIMOTHY

Council Notifications

Study Session

8/21/17

Other

Distribution List

aschmidt

jlundgren

Additional Approvals

spdfinance

Purchasing

cmeidl

(As Amended)
ADOPTED BY
SPOKANE CITY COUNCIL:
9/11/2017
CITY CLERK

RESOLUTION NO. 2017-0080

A resolution declaring the City of Spokane's intent to explore the potential integration of 911 Emergency Communication, Dispatch, Non-Emergency Crime Reporting and Emergency Communication.

WHEREAS, Spokane County has established a 911 Emergency Communications Department; and

WHEREAS, the Spokane County Sheriff provides certain dispatch services for governmental entities within Spokane County; and

WHEREAS, the City of Spokane provides certain dispatch services to its various departments; and

WHEREAS, the City of Spokane administration and Spokane County respectively, under a memorandum of understanding (OPR 2015-0074, dated Jan. 30, 2017) and Spokane County Resolution No. 16-0755 established a Regional Governance Committee to have various responsibilities, including among others "... address issues of discussion for other regional projects in addition to those within this Agreement."; and

WHEREAS, the City of Spokane and Spokane County, pursuant to Spokane County Resolution No. 17-0121 (Jan. 30, 2017) created a position of Regional Project Manager whose function is responsible for the oversight and implementation of projects and/or programs authorized by the Regional Governance Committee; and


WHEREAS, the City of Spokane and Spokane County desire to acknowledge the recommendation of the Regional Governance Committee and further explore the feasibility of further efforts of the Regional Governance Committee and Project Manager, recognizing collective bargaining obligation(s) with respect to combining/integrating 911, dispatch, non-emergency crime reporting and emergency communications between the City of Spokane and Spokane County.

NOW, THEREFORE, BE IT RESOLVED by the City Council for the City of Spokane that the City Council does hereby acknowledge the recommendation of the Regional Governance Committee with respect to combining/integrating 911, dispatch, non-emergency crime reporting and emergency communications between the City of Spokane and County, recognizing collective bargaining obligation(s) with respect to such efforts/actions.

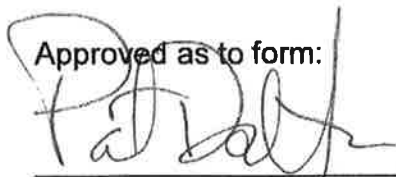
BE IT FURTHER RESOLVED THAT solutions implemented to achieve this integration will not result in the direct job loss for any employee currently within the emergency communications response departments for the City of Spokane and will provide the same or greater level of service delivery for constituents at an equal or lesser cost. A normalization period of no more than two (2) years will be allowed for budget fluctuations while the new structure is implemented. Following the Integrated Response

research effort phase, if anticipated savings and efficiencies are not realized or anticipated in financial and operational implementation plans, the City of Spokane may elect to not proceed.

Adopted this 11th day of September, 2017.



City Clerk

Approved as to form:


Assistant City Attorney





Agenda Sheet for City Council Meeting of:
09/11/2017

Date Rec'd	8/30/2017
Clerk's File #	OPR 2015-0074
Renews #	
Cross Ref #	
Project #	
Bid #	
Requisition #	

Submitting Dept	POLICE
Contact Name/Phone	ARIANNE 477-2610
Contact E-Mail	ASCHMIDT@SPOKANECITY.ORG
Agenda Item Type	Contract Item
Agenda Item Name	0680-AMENDMENT TO INTERLOCAL AGREEMENT FOR CAD/RMS

Agenda Wording

Amendment #3 to the ILA between Spokane County and the City of Spokane to add two members: (1) City Council representative and (1) County Chief Financial Officer (CFO) to the Regional Governance Committee membership.

Summary (Background)

The amendment adds an elected official to the Regional Governance Committee representing the City of Spokane and the County CFO to represent financial perspective from the County.

<u>Fiscal Impact</u>	Grant related? NO	<u>Budget Account</u>
	Public Works? TEST	

Neutral	\$ none	# none
Select	\$	#
Select	\$	#
Select	\$	#

Approvals

<u>Dept Head</u>	LUNDGREN, JUSTIN
<u>Division Director</u>	MEIDL, CRAIG
<u>Finance</u>	DOVAL, MATTHEW
<u>Legal</u>	DALTON, PAT
<u>For the Mayor</u>	DUNIVANT, TIMOTHY

Council Notifications

<u>Study Session</u>	8/21/17
<u>Other</u>	

Distribution List

<u>Legal</u>	aschmidt
<u>For the Mayor</u>	cmeidl
<u>Additional Approvals</u>	jlundgren
<u>Purchasing</u>	drichards

APPROVED BY
SPOKANE CITY COUNCIL:

9/11/2017
Leann T. Reynolds
CITY CLERK

**AMENDMENT NO. 3 TO INTERLOCAL AGREEMENT FOR IMPLEMENTATION AND
ANNUAL MAINTENANCE OF COMPUTER AIDED DISPATCH (CAD), RECORDS
MANAGEMENT SYSTEM (RMS), AND MOBILE APPLICATIONS AND OTHER
MATTERS RELATED THERETO**

THIS AMENDMENT NO.3 AGREEMENT, made and entered into by and between Spokane County, a political subdivision of the State of Washington, having offices for the transaction of business at 1116 West Broadway Avenue, Spokane, Washington 99260, hereinafter referred to as "COUNTY" and the City of Spokane, a municipal corporation of the State of Washington, having offices for the transaction of business at 808 West Spokane Falls Boulevard, Spokane, Washington 99201, hereinafter referred to as "CITY," jointly hereinafter referred to as the "PARTIES."

WITNESSETH:

WHEREAS, pursuant to the provisions of RCW 36.32.120(6), the Board of County Commissioners of Spokane County, Washington has the care of County property and the management of county funds and business; and

WHEREAS, pursuant to the provisions of chapter 39.34 RCW (Interlocal Cooperation Act), counties and cities may contract with each other to perform certain functions which each may legally perform; and

WHEREAS, pursuant to the provisions of RCW 36.32.120(6) and chapter 39.34 RCW, Spokane County under Resolution No. 15-0120 and City of Spokane under OPR2015-0074 executed a document entitled "INTERLOCAL AGREEMENT FOR IMPLEMENTATION AND ANNUAL MAINTENANCE OF COMPUTER AIDED DISPATCH (CAD), RECORDS MANAGEMENT SYSTEM (RMS), AND MOBILE APPLICATIONS AND OTHER MATTERS RELATED THERETO" ("CAD/RMS Interlocal Agreement") wherein Spokane County and the City of Spokane reduced to writing their respective financial obligations regarding the implementation and annual maintenance of the new CAD/RMS to include (i) Computer Aided Dispatch, (ii) Records Management System, and (iii) Mobile Applications as well as the established of a Public Safety Information Technology Governance Committee; and

WHEREAS, Section No. 13 (Modification) of the CAD/RMS Interlocal Agreement provides that the document may be modified by mutual written agreement of the Spokane County and the City of Spokane; and

WHEREAS, pursuant to the provisions of RCW 36.32.120(6) and chapter 39.34 RCW, Spokane County under Resolution No. 15-0652 and City of Spokane County under OPR 2015-0074 executed a document entitled "AMENDMENT NO. 1 TO INTERLOCAL AGREEMENT FOR IMPLEMENTATION AND ANNUAL MAINTENANCE OF COMPUTER AIDED DISPATCH (CAD), RECORDS MANAGEMENT SYSTEM (RMS), AND MOBILE APPLICATIONS AND OTHER MATTERS RELATED THERETO" ("CAD/RMS AMENDMENT NO. 1") wherein Spokane County and the City of Spokane modified Attachment "C" referenced in Section No. 6 (Financial Responsibilities of the Parties for Implementation and Annual Maintenance of (1) Computer Aided Dispatch, (2) Records Management System, and (3) Mobile Applications) of the CAD/RMS Interlocal Agreement to more accurately recognize limitations on moneys used to implement the annual maintenance of (1) Computer Aided Dispatch, (2) Records Management System, and (3) Mobile Applications); and

WHEREAS, pursuant to the provisions of RCW 36.32.120(6) and chapter 39.34 RCW, Spokane County under Resolution No. 16-0755 and City of Spokane County under OPR 2015-0074 executed a document entitled "AMENDMENT NO. 2 TO INTERLOCAL AGREEMENT FOR IMPLEMENTATION AND ANNUAL MAINTENANCE OF COMPUTER AIDED DISPATCH (CAD), RECORDS MANAGEMENT SYSTEM (RMS), AND MOBILE APPLICATIONS AND OTHER MATTERS RELATED THERETO" wherein Spokane County and the City of Spokane amended Section 5 of the interlocal agreement to rename the committee entitled "Public Safety Information Technology Governance Committee (PSITGC) as the "Governance Committee" and to address additional functions of the Governance Committee; and

WHEREAS, Section No.5 of the CAD/RMS Interlocal Agreement establishes a committee entitled Governance Committee and allocates to the committee various responsibilities. The PARTIES desire to amend the membership of the committee to include a City Council Member.

NOW THEREFORE, for and in consideration of the above recitals which are incorporated herein by reference and other valuable consideration receipt of which is hereby acknowledged, Spokane County and the City of Spokane agree that the document entitled "INTERLOCAL AGREEMENT FOR IMPLEMENTATION AND ANNUAL MAINTENANCE OF COMPUTER AIDED DISPATCH (CAD), RECORDS MANAGEMENT SYSTEM (RMS), AND MOBILE APPLICATIONS AND OTHER

MATTERS RELATED THERETO" executed under Spokane County under Resolution No. 15-0120 and City of Spokane under OPR 2015-0074 and AMENDMENTS NO. 1 and NO. 2 TO INTERLOCAL AGREEMENT FOR IMPLEMENTATION AND ANNUAL MAINTENANCE OF COMPUTER AIDED DISPATCH (CAD), RECORDS MANAGEMENT SYSTEM (RMS), AND MOBILE APPLICATIONS AND OTHER MATTERS RELATED THERETO" executed under Spokane County under Resolutions No. 15-0652 and 16-0755 and City of Spokane County under OPR 2015-0074 be and are here modified to provide as follows:

SECTION NO. 5: GOVERNANCE COMMITTEE.

There is established a Governance Committee ("Governance Committee"). The Governance Committee shall consist of ~~((five))~~ seven individuals to include a County Commissioner, a member of the Spokane City Council, the City Administrator, the County CEO, the City CFO, the County CFO and a ~~((fifth))~~ seventh member to be selected at large annually by the other ~~((four))~~ six members and shall not be an elected official.

The Governance Committee shall review any objections to the sharing of costs between the PARTIES for the "purchase and implementation" cost items as well as "combined total annual maintenance" cost items as provided for in Section No.6.

Additionally, the Governance Committee shall review and approve any enhancement requests for items identified in the chart set forth in Section No. 6. Any such enhancement requests with cost estimates shall be submitted in writing by the County Information Systems Department to the Governance Committee in a timely manner. Governance Committee will review any written enhancement request within thirty (30) days and determine if the enhancement and cost estimate should be approved. The decision of the Governance Committee on the necessity and appropriateness of any enhancement as well as the proportionate share of the cost of the enhancement to be paid by the PARTIES shall be binding on the PARTIES. An enhancement request may include proposed alternate funding such as a single agency's willingness to assume funding of the enhancement in its entirety.

The Governance Committee will be notified as soon as possible should an unplanned event occur requiring funding for additional resources

(emergency support resources) from County Information Systems Department, City MIS Department, or other IT agency. An example of an unplanned event is a malicious viral network attack causing network/system downtime and requiring emergency support resources.

The Governance Committee may address issues of discussion for other regional projects in addition to those within this Agreement.

BE IT HEREBY FURTHER AGREED by the Spokane County and the City of Spokane that but for the modification to Section No. 5 set forth above all other terms and conditions within that document entitled "INTERLOCAL AGREEMENT FOR IMPLEMENTATION AND ANNUAL MAINTENANCE OF COMPUTER AIDED DISPATCH (CAD), RECORDS MANAGEMENT SYSTEM (RMS), AND MOBILE APPLICATIONS AND OTHER MATTERS RELATED THERETO" executed under Spokane County under Resolution No. 15-0120 and City of Spokane under OPR 2015-0074 and AMENDMENT NO. 1 AND 2 TO INTERLOCAL AGREEMENT FOR IMPLEMENTATION AND ANNUAL MAINTENANCE OF COMPUTER AIDED DISPATCH (CAD), RECORDS MANAGEMENT SYSTEM (RMS), AND MOBILE APPLICATIONS AND OTHER MATTERS RELATED THERETO" executed under Spokane County under Resolutions No. 15-0652 and No. 16-0755 and City of Spokane County under OPR 2015-0074 will remain in full force and effect without any change or modification whatsoever.

IN WITNESS WHEREOF, the PARTIES have caused this Agreement to be executed on date and year opposite their respective signatures.

DATED: 10.3.17

BOARD OF COUNTY COMMISSIONERS
OF SPOKANE COUNTY, WASHINGTON

By 
AL FRENCH, Chair




JOSH KERNS, Vice-Chair

ATTEST
Clerk of the Board


Gina Vasquez


Commissioner

DATED: 9-22-17

CITY OF SPOKANE

By David A. Cramer
Title: Mayor

Attest:

Lew Affato
City Clerk

Pat Dalton
Assistant City Attorney

