



Agenda Sheet for City Council Meeting of:
08/23/2021

Date Rec'd	8/11/2021
Clerk's File #	RES 2021-0069
Renews #	
Cross Ref #	
Project #	
Bid #	
Requisition #	

Submitting Dept	CITY ATTORNEY
Contact Name/Phone	MICHAEL ORMSBY 6287
Contact E-Mail	MORMSBY@SPOKANECITY.ORG
Agenda Item Type	Resolutions
Agenda Item Name	RESOLUTION FOR SUPPORT OF "WAY OUT SHELTER"

Agenda Wording

A Resolution of the City of Spokane to revise the appropriation of funds from the City's CHHS Department to the Salvation Army for the funding a Regional Targeted Capacity Emergency Shelter for the period of July 1, 2021 through June 30, 2026.

Summary (Background)

The City has been working with Spokane County and the City of Spokane Valley since 2019 on a collaborative approach to dealing with homelessness related issues which led to the agreement among the three entities that they would all support a "targeted capacity project" which became the "Way Out Shelter" to be operated by the Salvation Army. This resolution restates the commitment of the City to this project and supports continued expenditure of funds up to 3,500,000 over the next five years.

Lease? NO Grant related? NO Public Works? NO

Fiscal Impact

Expense	\$ 3,500,000.00
Select	\$
Select	\$
Select	\$

Budget Account

#	TBD
#	
#	
#	

Approvals

Dept Head	ORMSBY, MICHAEL
Division Director	
Finance	WALLACE, TONYA
Legal	PICCOLO, MIKE
For the Mayor	ORMSBY, MICHAEL

Council Notifications

Study Session\Other	8/2/21
Council Sponsor	Council Member Wilkerson

Distribution List

kdavis@spokanecity.org
twallace@spokanecity.org
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Additional Approvals

Purchasing	

RESOLUTION NO. 2021-0069

A Resolution of the City Council of the City of Spokane to revise the Appropriation of funds from the City of Spokane Community Housing and Human Services (CHHS) Department to the Salvation Army for the purpose of funding a regional targeted-capacity emergency shelter called The Way Out Center for the period of July 1, 2021 through June 30, 2026 and other matters relating thereto.

WHEREAS, the City of Spokane ("City"), Spokane County ("County") and the City of Spokane Valley ("Valley") adopted the Continuum of Care Strategic Plan in 2019, after which the County adopted Resolution No. 12019-1599 on December 17, 2019 committing to a "Targeted Capacity" Project;

WHEREAS, representatives of the City, County and the Valley executed a joint Regional Project Charter ("Charter") on June 23, 2020 for the Regional Bridge Housing Center: "The Way Out Center", (the "Targeted Capacity Project"), which is attached hereto as Exhibit "A" and incorporated herein by this reference;

WHEREAS, the budgets for the City for 2020 and 2021 included \$500,000 each year for the "Targeted Capacity" Project; and

WHEREAS, due to The Salvation Army becoming the owner and operator of the regional targeted-capacity shelter, also called The Way Out Center, the five (5) year commitment to support funding the regional shelter's operations and maintenance costs by Resolution No. 21-0397, adopted by the Board of County Commissioners on June 8, 2021, the County transferred its commitment to pay up to \$500,000 a year to support this shelter to The Salvation Army; and

WHEREAS, in order to support a regional effort to end homelessness, the City of Spokane desires to appropriate funds to, and contract with, The Salvation Army, for a Regional Targeted Capacity Emergency Shelter's operations and maintenance for a five (5) year period from July 1, 2021 through June 30, 2026, and

WHEREAS, the recommendation is for a five (5) year commitment to help support funding the regional shelter's operations and maintenance costs in the amount of Five Hundred Thousand Dollars (\$500,000.00) annually, not to exceed Two Million Five Hundred Thousand Dollars (\$2,500,000.00) for the five (5) year period; and

WHEREAS, the five (5) year commitment is contingent based on the ongoing availability of the ongoing availability of homeless funding from the City of Spokane, City of Spokane Valley, Spokane County and private resources, ensuring the regional service assurances are met in that the shelter is accessible and available to all Spokane County residents, including the provisions of transportation needs, adequate bed space and reasonable/secure storage of personal property for individuals served, necessary Interlocal Operating Agreements are in place, and the facility is ready and operational prior to the release of the funding.

WHEREAS, the CHHS Department will work with the Spokane County CHSCD Department to ensure reporting consistency, where possible, with their respective Operations and Maintenance Contracts with The Salvation Army for the regional targeted-capacity shelter;

WHEREAS, the City of Spokane finds that Good Neighbor Agreements support fewer negative impacts in the neighborhood and acceptance by the neighborhood for quality run programs like those provided by the Salvation Army;

WHEREAS, the Neighborhood was promised that this shelter would be used long term as Bridge transitional housing, and not night-by-night sheltering.

WHEREAS, the Parties are still working on the long-term funding framework as a region to achieve the above, the City of Spokane will commit up to an additional \$1,000,000 to apply to the budgeted operating gap for the startup period of the Way Out Shelter estimated to commence on or about October 1, 2021 through the end of 2022. The City of Spokane requests quarterly reviews and subsequent yearly budgets with The Salvation Army with financial commitment from regional public entities and an effort to establish new partnership from private sector investors for the first five year term and beyond.

NOW, THEREFORE, BE IT RESOLVED by the Spokane City Council that the revised five (5) year commitment to support funding the regional targeted-capacity shelter's operations and maintenance costs shift from the City of Spokane to The Salvation Army be approved, as described above, and to initiate a corresponding agreement; and subsequent additional one-time initial term funding commitment for up to one million dollars (\$1,000,000) as described herein.

BE IT FURTHER RESOLVED by the Spokane City Council that any contract with the Salvation Army will include the execution of a Good Neighbor Agreement with the Emerson-Garfield Neighborhood Council and/or the City of Spokane.

NOW, THEREFORE – BE IT RESOLVED that the appropriate officials of the City are authorized to implement the provisions of this Resolution.

ADOPTED by the City Council this _____ day of August 2021.

City Clerk

Approved as to Form:

Assistant City Attorney

Regional Project Charter



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Project Title: Regional Bridge Housing Center: “The Way Out Center”

Revised 06/11/20

Business Case Justification:

Homelessness in the Spokane Region is bigger than any one entity is able to address alone. The shelter system consists community-provided assistance to vulnerable individuals spanning from drop-in emergency overnight placement and warming centers, to life readiness locations, also called “bridge services”, to supportive housing vouchers. The desire is for those, once homeless, to experience a life-long change to live independently within a community. This type of large scale impact may only be realized through a collection of closely aligned efforts, versus standalone initiatives, within a portfolio of projects aligned with regional strategic goals.

Additionally, with the COVID-19 pandemic, new elements have been introduced to this project to ensure long-term provisioning and capacity for healthy sheltering, physical distancing and isolation capacity.

At present, a gap exists in our shelter system for continuous stay options among homeless adults without children. The Bridge Housing model has been used for other population groups with verified, metric-based outcome successes¹. This effort is the beginning of a larger initiative to construct effective, efficient, sustainable and accountable enhancements to our regional system intended to specially address:

- Coordinated and consolidated fiscal resources aligned at the regional-level solutions (versus municipal bed count)
- Establish public-private partnerships for funding
- Alignment with the Regional 5 Year Strategic Plan for Homelessness submitted to the WA State Department of Commerce²
- Regional oversight with decision making and funding authority

Shelter System Focus	Warming Center	Overnight	Day Center	Conitinius Stay	Supportive Housing	Healthy Sheltering Index
Youth (up to 24 yrs)	[Shaded]					High
Families	[Shaded]					Low
Women Only	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	Medium
Adult (24 yrs and older)	[Shaded]	[Shaded]	[Shaded]	Project Focus	[Shaded]	Medium

Project Manager:

Ariane Schmidt, Regional Project Manager

Project Team:

Tim Sigler*, City of Spokane Community, Housing & Human Services (CHHS)

Director

Tija Danzig*, City of Spokane CHHS Senior Manager

Scott Rasmussen*, City of Spokane CHHS Housing Program Manager

Tim Crowley*, Spokane County Housing and Community Development (CHSCD) Program Manager

Morgan Koudelka*, City of Spokane Valley Senior Administrative The

Kenneth Perine*, The Salvation Army of Spokane

Gary Redden*, The Salvation Army of Spokane

Kristine Ruggles*, The Salvation Army of Spokane

Aerial Anderson



1- <https://my.spokanecity.org/endinghomelessness/about/coc/>

2- Spokane City/County Continuum of Care 5-Year Strategic Plan to Prevent and End Homelessness (adopted December 2019)

Regional Project Charter



Subject Matter Experts (SMEs):

Kathleen Torella, CHSCD and BH-ASO Director
David Lewis, City of Spokane HMIS Manager
Megan Phillips*, Spokane Fire Marshall
David Singley*, Captain Spokane Police Department Downtown Precinct
Spokane Valley Fire Department (TBD)
Dave Ellis*, Spokane Sheriff's Office/Spokane Valley Police Department
Garcia, Luis*, City of Spokane Code Enforcement
Alison Poulsen, Better Health Together
Pam Tietz, Spokane Housing Authority and Spokane Continuum of Care Board Chair
Mark Richards, Downtown Business Partnership (DSP)
Tom Hormel, Spokane County HCDAC Advisory Board Member
Rusty Barnett*, Community Member
Consideration for additional lived experience representative(s)

*Also on site selection recommendation committee.

Project Objectives and Deliverables:

Objectives:

1. Assess and recommend a Bridge Housing location options that meet the needs of the partner entities
2. Assess and recommend service options within the Bridge Housing Center
3. Assess estimated new (or shifted) capacity at drop-in emergency shelters
4. Document the needs of the partner entities in a regional system

Deliverables include:

1. Purchase and site readiness
2. Construct of an Operating Proforma including Memorandums of Understanding (MOU) between partner entities for capital and operating contributions
3. Documentation and visual for the system continuum, including local, WA State and Federal touchpoints
4. Contract with Provider(s)
5. Center operational before the cold weather season of 2020

Project Scope (Boundaries):

The center will operate for approximately sixty (60) individuals. The individuals will come to the center based on a referral basis. Ongoing case managed care, life readiness skill as well as living space will be included in the operational model. Individuals will stay at the center for approximately 30-90 days prior to moving on to supportive or independent housing.

Project Assumptions and Risks:

Assumptions:

- A location will be selected.
- Additional capacity at drop-in emergency shelters will be available to individuals throughout Spokane County.
- A sustainable funding model will rely on public, private partnerships

Regional Project Charter



- Funding will be tied to defines, outcome based metrics for accountability for contracted providers and local government entities
- The strategies of this project will align with the five (5) years strategic plan for homelessness adopted by Spokane County, City of Spokane and Spokane Valley

Risks:

- An agreed upon location cannot be determined by stakeholders
- Local Government partnerships do not materialize
- Private partnerships do not materialize
- Insufficient capital funding is allocated
- Capacity allocation continues to be municipality "bed county" divine

Project Budget:

Capital

1. City of Spokane: \$1.9M of City Community Development Block Grant (CDBG) funds under consideration by City Administration for this purpose.
2. Spokane County/Valley: \$1.5M of Homeless Housing Assistance Act (HHAA) funds. HHAA funds were enacted in Washington State by Engrossed Second Substitute House Bill (ESSHB) 2163 on August 1, 2005. The law created a document recording fee on certain documents to be utilized by local jurisdictions to reduce homelessness. Grant funds are administrated by the state and local governments. Current Spokane County methodology for consideration for HHAA funding is that after a Spokane County CSHCD RFP is released, applications are submitted to CSHCD for consideration by the HCDAC (represented by represent twelve (12) cities and towns within the Spokane Urban County Consortium) who will review all applications and recommend the selected application(s) to the Board of County Commissioners for their final decision making. For Spokane County Community Services

Operating

1. City of Spokane \$1.9M over five (5) years (Source: CDBG)
2. Spokane County (includes Spokane Valley) \$1.9M over (5) years (Source: HHAA)
3. Avista Foundation partnerships \$1.9M over five (5) years (Source: Private Funding)

Project Timeline:



Additional Key Stakeholders:

Regional Project Charter



City of Spokane Council
City of Spokane Valley City Council
Avista Utilities
Downtown Business Partnership
Veterans Administration
HUD

Project Sponsor Approval:

June 23, 2020 **20 - 0 4 4 0**

Josh Kerns, Spokane County Commissioner District 1

Mary Kunev, Spokane County Commissioner District 2

ABSENT

Al French, Spokane County Commissioner District 3

Nadine Woodward, City of Spokane Mayor

Ben Wick, City of Spokane Valley Mayor

Breean Beggs, City of Spokane Council President

Latisha Hill, Avista Foundation

Attest:

Spokane City Clerk

Approved as to form:

Assistant City Attorney

