



Plan Commission Agenda

Regular Meeting

Wednesday, October 14, 2026

2:00 PM

Hybrid - Council Briefing Center / Microsoft Teams

808 W Spokane Falls Blvd, Spokane, WA 99201

Virtual Meeting Link - See page two for Information

TIMES GIVEN BELOW ARE AN ESTIMATE AND ARE SUBJECT TO CHANGE

Briefing Session – 2:00-2:20

1. Roll Call – Staff
2. Public Comment Period – Citizens are invited to address the Plan Commission on any topic not on the agenda.
3. Approve [9/23/2026](#) meeting minutes – All
4. City Council Liaison Report – CM Kitty Klitzke
5. Community Assembly Liaison Report – Linda Carroll
6. President Report – Jesse Bank
7. Secretary Report – Spencer Gardner
8. Transportation Commission Liaison Report – Ryan Patterson
9. Approval of current agenda – All

Workshops: (All times below are approximate)

1. 2:25 – 3:00 BUILDSpokane Update (Staff)
2. 3:00 – 3:20 [Final PC FLUM Discussion](#) (Kevin Freibott)
3. 3:20 – 3:30 [PlanSpokane Chapter Review](#) (Brandon Whitmarsh)
4. 3:30 – 3:45 [ReFIVE Plan Update – Draft Plan Engagement](#) (Maren Murphy)

Hearings: (All times below are approximate)

1. 4:00 [*6-Year CIP Hearing](#) (Della Mutungi, Jacob Miller)

Adjournment: The next regularly scheduled PC meeting will be Wednesday, October 28, 2026.

*Items denoted with an asterisk may include final action taken by the Commission. Written public comments will be accepted at plancommission@spokanecity.org on these items up to two hours prior to the start of the meeting. Verbal testimony may also be accepted during the meeting.

AMERICANS WITH DISABILITIES ACT (ADA) INFORMATION: The City of Spokane is committed to providing equal access to its facilities, programs and services for persons with disabilities. The Council Briefing Center in the lower level of Spokane City Hall, 808 W. Spokane Falls Blvd., is wheelchair accessible and also is equipped with an infrared assistive listening system for persons with hearing loss. Headsets may be checked out (upon presentation of picture I.D.) through the meeting organizer. Individuals requesting reasonable accommodations or further information may call, write, or email Human Resources at 509.625.6373, 808 W. Spokane Falls Blvd., Spokane, WA, 99201; or ddecorde@spokanecity.org. Persons who are deaf or hard of hearing may contact Human Resources through the Washington Relay Service at 7-1-1. Please contact us forty-eight (48) hours before the meeting date.

Plan Commission Teams Meeting Information

Wednesday, October 14, 2026

The PC meeting will be held in a hybrid in-person / virtual format. Members of the public are welcome to attend in person at City Hall or online using the following information.

Microsoft Teams [Need help?](#)

[Join the meeting now](#)

Meeting ID: 220 747 363 981

Passcode: Sk3sc6L3

Join on a video conferencing device

Tenant key: cityofspokane@m.webex.com

Video ID: 119 411 774 7

[More info](#)

How to participate in virtual public testimony:

[SIGN UP](#)

Sign up to give testimony by clicking on the button above. This will take you to an online form where you can select the hearing item on which you wish to give testimony.

The form will be **open from 8:00am on 10/7/2026, until 1:00 p.m. on 10/14/2026**. The hearing will begin at 4:00 p.m. When it is your turn to testify, the PC president will call your name, and you can begin your testimony. You will have 3 minutes to speak.

Please note that public comments will be taken during the meeting, but the public is encouraged to continue to submit their comments or questions in writing to: plancommission@spokanecity.org. Written public comments will be accepted on these items up to one hour prior to the start of the meeting.

The audio proceedings of the PC meetings will be recorded and are available online.

Plan Commission – Meeting Minutes Draft

Wednesday, September 23, 2026

Hybrid Meeting in City Council Briefing Center & Microsoft Teams

Meeting called to order at 2:00 PM by President Bank

Public Comment: Citizens are invited to address the Plan Commission on any topic not on the agenda. Three minutes each.

- *None*

Attendance:

- Commission Members Present: Jesse Bank, Ryan Patterson, Amber Lenhart, Kyle Madsen, Lauren Pangborn, David Rasanen, Tyler Tamoush, Tim Williams
- Commission Members Not Present: Jill Yotz
- Non-Voting Members Present: Community Assembly Liaison Linda Carroll
- Non-Voting Members Not Present: City Council Liaison Kitty Klitzke
- *Quorum Present:* Yes
- Staff Members Present: Spencer Gardner, Emily King, Della Mutungi, Kevin Freibott, Tim Thompson, Jacob Miller, Mark Papich, KayCee Downey, Tirrell Black, Ryan Roller, Sarah Sirott, Hollis Staal, Maren Murphy, Logan Camporeale, Amanda Beck, CM Paul Dillon, Inga Note, John Goldsmith

Minutes: Minutes from 9/9/2026 approved unanimously.

Briefing Session:

- **Community Assembly Liaison Report** – Linda Carroll
 - Community Assembly has not met since the last Plan Commission meeting. Linda did attend the public meeting on Monday.
- **President Report** – Jesse Bank
 - President Bank first welcomed Lauren Pangborn and had her introduce herself.
 - Cliff Winger has passed away. He was a heavily involved member of this body, his neighborhood council, and other bodies. He will certainly be missed as a really engaged citizen.
- **Secretary Report** – Spencer Gardner
 - October 14th has been identified as the hearing date for the Capital Improvement Plan.
 - November 2nd has tentatively been identified as the hearing date for the Comprehensive Plan. That will be here at City Hall at 4pm. We are also planning for it to be continued to the next week on November 9th at 4pm.
 - The letter approved by Plan Commission related to the Like for Like Code Relief has been forwarded to City Council. There has been an amendment proposed for property that is transferred or sold after the date of adoption of the ordinance. They would be limited to building back the same number of units that were on the property before the fire.
 - We have a regular meeting scheduled for November 11th, which is Veteran's Day. We will also have just had the Comprehensive Plan hearing. We recommend cancelling that meeting.
- **Transportation Commission Liaison Report** – Ryan Patterson
 - SRTC's annual transit plan is out for public comment until October 1st.
 - WSDOT is holding a workshop on the North South Corridor at Frances L. Scott Elementary on November 12th at 5:00 pm. The Liberty Park Land Bridge project is moving into a concept development phase.
 - There was a workshop on Cycle 15 Traffic calming. The completed project matrix is available in the packet. It includes scores for equity, safety, and connectivity.
 - There was a report on the Vision Zero Crash Analysis, looking at fatality and high-injury crashes over the last few years.
 - There was an update on the Emergency Streets Pilot, which was unfortunately rolled out this week.

- There was a hearing on TBD Fee increase, which passed unanimously.
- There was a vote on the Spokane Falls Blvd project. The commission voted to recommend a one-way configuration.

Current Agenda: The current agenda was approved.

Informational, Discussion and/or Action Items:

- 6 Year CIP Workshop
 - Presentation provided by: Della Mutungi, Jacob Miller, Mark Papich
 - Questions asked and answered.
 - Discussion ensued.
- PlanSpokane Future Land Use Map (FLUM)
 - Presentation provided by: Kevin Freibott
 - Questions asked and answered.
 - Discussion ensued.
- WUI/Fire Policy Discussion Continued
 - Presentation provided by: Spencer Gardner
 - Questions asked and answered.
 - Discussion ensued.
- BUILDSpokane Update
 - Presentation provided by: Tim Thompson
 - Questions asked and answered.
 - Discussion ensued.

Meeting Adjourned at 3:59 PM.

The next regularly scheduled Plan Commission Meeting is on Wednesday, October 14, 2026.

October 7, 2026

Spokane Plan Commission
City of Spokane

Re: FINAL Workshop on the Future Land Use Map (FLUM)

Dear President Bank and Plan Commissioners,

We want to thank you first for all the hours you've spent studying, considering, and engaging with us and the public on the Future Land Use Map (FLUM). Whenever a community builds a new system of land use and zoning there are so many details to consider and opportunities to improve—we appreciate your long standing dedication and contribution to improving land use and zoning in the City of Spokane.

Final Workshop and Remaining Questions

For our final workshop we will bring you a few open questions from our previous discussions. These concern Inland Empire Way in Vinegar Flats and the areas east of Manito Park/Grand Blvd on the South Hill. We hope to get your final recommendation for these areas so we may move forward to the PC hearing in November.

We also received a significant number of public comments at the end of the public comment period for the Comprehensive Plan. As I write this, our team is hard at work reading and considering each one. It's possible we may have a question or two for you to ponder regarding those comments.

Finally, please note this last workshop is the Plan Commissions' *final* opportunity to engage with staff regarding any questions or recommendations you may have for the FLUM. If you would like to discuss a given topic at the meeting, please reach out to me beforehand so our team can do a little prep work and come prepared to discuss it. Following this workshop, any changes to the FLUM will require a motion by Plan Commission during the hearing.

Reviewing Public Comments

By the time of this workshop, we will have forwarded to you all the comments we've received since your last packet. Additionally, while the online pin map is no longer accepting input from the public, anyone can still view the map here:

<https://storymaps.arcgis.com/collections/35f3c11c88084960bfa02e8f6af606a8>

You may wish to review those pins and comments before our discussion. This map will remain up until the end of the City Council hearing next year, so feel free to refer to it at need.

As a reminder, draft chapters of the comprehensive plan remain available online here:

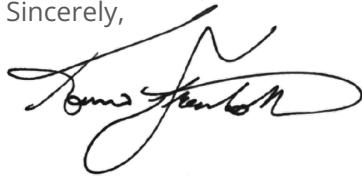
<https://my.spokanecity.org/planspokane/chapter-review/>

Changes to All Maps

Since the August draft of PlanSpokane 2046 was published, we have enjoyed many discussions with the public, City departments, and Boards and Commissions (you all included) regarding the entire plan. Several minor amendments have been made to the maps of PlanSpokane, mostly minor in nature. Attached here you will find a listing of all the changes made as well as who made the request and any additional notes we have on the change. Please take a look and let us know either directly or at the workshop if you have questions with any of them. The FLUM changes you see in this list represent those the Plan Commission agreed to in prior workshops.

We look forward to seeing you all on October 14. As always, if you have any questions feel free to contact our team at planspokane@spokanecity.org and we'll do our best to answer them. Thanks!

Sincerely,

A handwritten signature in black ink, appearing to read "Kevin Freibott", with a stylized, flowing script.

Kevin Freibott, Senior Planner
Planning & Economic Development
kfreibott@spokanecity.org

Enclosure (1): Map Corrections and Changes Made (list)

Map Corrections and Changes Made

Changes from August Draft to Plan Commission Hearing Draft -- All Maps

Map#	Map	Change	Reason	Note	Change Made?
GS-02	Future Land Use Map	Expanded RH on both sides of Hamilton s of Foothills and N of Indiana.	Public Engagement	PC requested 1/2 block on either side.	Yes
GS-02	Future Land Use Map	Removed RH in Corbin Park Hist. Dist. on east end of park.	Public Engagement		Yes
GS-02	Future Land Use Map	Added RH to three blocks south of S Perry MIX area.	Public Engagement		Yes
GS-02	Future Land Use Map	Reduced RH east of Sherman north of 22nd (east of Manito Park)	Public Engagement		Yes
GS-02	Future Land Use Map	Consider changes to RH east of Manito Park	Public Engagement	Multiple comments on both sides of issue. PC requested Staff study possible MIX in this location as well.	Not Yet
GS-02	Future Land Use Map	COM for small parcel east of TJ Meenach and south of NW Blvd	Public Engagement	Very minor correction to match adjacent ownership.	Yes
GS-02	Future Land Use Map	Inland Empire Way adjustments to MIX and RH	Public Engagement	This area is still under discussion by PC due to multiple requests for reconsideration/adjustment along Inland Empire Way.	Not Yet
GS-02	Future Land Use Map	Restore two parcels east of Inland Empire Way to AG, common ownership and use to adjacent AG parcels.	Planning & Economic Development	25254.0601 & 25254.0601. This area is still under discussion by PC due to multiple requests for reconsideration/adjustment along Inland Empire Way.	Not Yet
GS-02	Future Land Use Map	Restore RL to parcel 25254.0109.	Planning & Economic Development	Parcel is part of existing mobile home park. This area is still under discussion by PC due to multiple requests for reconsideration/adjustment along Inland Empire Way.	Not Yet
GS-02	Future Land Use Map	Add MIX to remaining block SE of Mission & Napa.	Public Engagement	Request by adjacent property owner/operator.	Yes
GS-02	Future Land Use Map	Add MIX to lots facing mission NE of Mission & Napa.	PC Request	PC requested this addition upon review of other requests in the location.	Yes
GS-02	Future Land Use Map	Add MIX to two lots SE of Maple & Francis per public comment.	Public Engagement	Matches adjacent common ownership.	Yes
GS-02	Future Land Use Map	Add COM to one lot SE of Francis & Wall per public comment.	Public Engagement	Matches adjacent common ownership.	Yes
GS-02	Future Land Use Map	Restore RH for one property sw of Mission & Lidgerwood.	Historic Preservation		Yes

Map Corrections and Changes Made

Changes from August Draft to Plan Commission Hearing Draft -- All Maps

Map#	Map	Change	Reason	Note	Change Made?
GS-02	Future Land Use Map	Add MIX to single parcel NE of Maple & Wellesley per public request.	Public Engagement		Yes
NE-01	Priority Areas for Conservation	Add parks to map.	Planning & Economic Development	Parks were there--made more obvious.	Yes
NE-01	Priority Areas for Conservation	Add note clarifying status of "conservation value"	Public Engagement	Additional language needed to address Commerce checklist for Comprehensive Plan Updates.	Yes
TR-05	Proposed Bicycle Network	Update symbology and include "tier 2" off-street infrastructure.	Planning & Economic Development		Yes
TR-07	Freight & Goods Tonnage	Correct Tiers to match current data.	Integrated Capital Management	Feature class replaced with official WSDOT classes.	Yes
TR-06	High Performance Transit Network	Update high performance transit network to match current STA designations.	Public Engagement	Comment from STA planners.	Yes
TR-08	Heavy Haul Network	Remove Haven/Market north of Wellesley as NSC now serves that function.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	E end of 1st downtown extends to Sprague	Integrated Capital Management	Trim Bernard to end at Sprague, extend 1st to reach Sprague.	Yes
TR-11	Proposed Arterial Network	Bigelow Gulch east of Francis change to Principal Arterial	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Francis btwn Freya & Bigelow Gulch change to Principal Arterial	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	E terminus of Bigelow Gulch change to Principal Arterial	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Inland Empire Way btwn 23rd and 28th change to Minor Collector	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Havana btwn 22nd & 29th change to Minor Collector	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Havana btwn 29th and 37th change to Minor Collector	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Grove Rd north of Sunset Highway, change "FromStreet" to Sunset Highway	Integrated Capital Management	Alignment change.	Yes

Map Corrections and Changes Made

Changes from August Draft to Plan Commission Hearing Draft -- All Maps

Map#	Map	Change	Reason	Note	Change Made?
TR-11	Proposed Arterial Network	Dakota btwn Jay & Maxine remove "proposed" status.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Lyons btwn Napa & Crestline remove "proposed" status.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Havana btwn 33rd & 34th change to minor collector.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Rowan btwn Sycamore & Myrtle remove "proposed" status.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Napa btwn Sprague & 2nd change to minor arterial.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Martin Luther Way btwn sherman & mission, no change shown?	Integrated Capital Management	Alignment fixes.	Yes
TR-11	Proposed Arterial Network	Martin Luther Way btwn Division & end, needs to be trimmed to stop at Spokane Falls	Integrated Capital Management	Alignment fixes.	Yes
TR-11	Proposed Arterial Network	Carnahan btwn 8th & Glenrose, correct alignment at S end to match intersection.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Glenrose btwn Carnahan & 57th Ave, correct alignment at N end to match intersection.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Martin Luther King Way, correct alignment at east traffic circle.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Meadow Lane Rd, correct alignment to join new road at N end.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Myrtle St btwn Dalke & Wellesley, remove "proposed" status.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Glenrose btwn Havana & Carnahan, change to Major Collector, correct alignment at E end.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	NSC South of Wellesley, add "proposed" status.	Integrated Capital Management	Even though it's paved, it's not yet open for use and won't be for some time.	Yes
TR-11	Proposed Arterial Network	Austin btwn Austin & Cascade Way, remove "proposed" status.	Integrated Capital Management		Yes

Map Corrections and Changes Made

Changes from August Draft to Plan Commission Hearing Draft -- All Maps

Map#	Map	Change	Reason	Note	Change Made?
TR-11	Proposed Arterial Network	Austin btwn Cascade & Quamish, add "proposed" status.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Havana btwn 19th & 22nd, change to proposed minor collector	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Havana btwn 29th & 33rd, change to proposed minor collector	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Future Road btwn Cheney Spokane & Cedar, correct alignment to stay within one parcel at w end.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Future St btwn Thorpe & 41st, change to proposed major collector	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Barnes Rd btwn Barnes end & Nine Mile--alignment correction.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Erie btwn MLK & Sprague - alignment updates.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Future Rd between Qualchan & S City Limits--alignment correction.	Integrated Capital Management		Yes
TR-11	Proposed Arterial Network	Future Road btween 13th & 16th	Integrated Capital Management	Remove--Lindeke provides connection.	Yes
TR-11	Proposed Arterial Network	Add Hiawatha Dr connection to Lincoln Rd	Integrated Capital Management	Route is part of impact fee program.	Yes
CFP-01	Fire Stations & Management Zones	Minor symbology changes.	Planning & Economic Development		Yes
CFP-02	Police Precincts	Minoir symbology changes.	Planning & Economic Development		Yes
CFP-04	Parks Facilities	Added note to Conservation Land	Planning & Economic Development	Indicated that map only shows City-owned conservation land.	Yes
CFP-07	Water Service Area	Removed "City of Spokane" from Water Districts	Planning & Economic Development	Retail service area is sufficient for the City.	Yes
CFP-09	Government Buildings	Added Spokane International Airport	Planning & Economic Development	Felts was already shown.	Yes

Map Corrections and Changes Made

Changes from August Draft to Plan Commission Hearing Draft -- All Maps

Map#	Map	Change	Reason	Note	Change Made?
CFP-09	Government Buildings	Added Water Facility on Foothills	Planning & Economic Development	Noted also missing from corporate Points of Interest layer.	Yes
CFP-09	Government Buildings	Added County Courthouse	Planning & Economic Development	Feature is a notable building in the community zeitgeist.	Yes
CFP-09	Government Buildings	Added Hospitals	Planning & Economic Development	Included VA Hospital.	Yes
CFP-09	Government Buildings	Added all Aquatic Centers	Planning & Economic Development	Only Hillyard's was shown previously.	Yes

BRIEFING PAPER
City of Spokane
Plan Commission
Workshop, October 14, 2026



Subject

During this workshop, staff will discuss noteworthy updates to the draft Comprehensive Plan Chapters since last discussed by Plan Commission. These changes include the Community Indicators Chapters, new and updated wildfire and disaster response policies, and other larger edits made based on community feedback. Additional edits made in response to community feedback will be noted in the Plan Commission hearing draft of the Comprehensive Plan Chapters, but do not change policy direction.

A public comment period from August 5 to October 2, 2026 received feedback from the community on the draft Comprehensive Plan Chapters and Future Land Use Map. All public comments will be provided to the Spokane Plan Commission to assist them in making a recommendation to City Council on the PlanSpokane 2046 periodic update to the Comprehensive Plan. The Plan Commission public hearing is tentatively scheduled for November 9, 2026 (previously November 2, the hearing has been rescheduled to ensure enough time to document and review all comments received during the public comment period).

Chapter Review Process

The Comprehensive Plan is made up of 14 Chapters covering a wide range of topics that support the community's growth for the next 20 years. Topics include transportation, community health, the natural environment, neighborhoods, economic prosperity, and the City's growth strategy. Draft of the Comprehensive Plan are now available for public review. These drafts have been updated based on legislative requirements, community engagement, public comments, and direction from the Spokane Plan Commission.

More information about the Chapter Review process, can be found on the project webpage: <https://my.spokanecity.org/planspokane/chapter-review/>. The latest versions of the Chapters are dated August 5, 2026.

Comprehensive Plan Explorer

To support the useability and access of the Comprehensive Plan for the general public and City staff, an interactive dashboard has been developed. The [Comprehensive Plan Explorer](#) allows members of the public to search all of the goals and policies found within the draft Comprehensive Plan by Chapter, key words, theme, or whether it is new or existing.

This tool is a companion to, not a replacement of, the draft Chapters below and does not include introductions, maps, graphics, or other important content.

For further information contact: KayCee Downey, Senior Planner, kdowney@spokanecity.org

The Comprehensive Plan Explorer is currently available online, with goals and policies last updated for August 5, 2026:

<https://app.powerbigov.us/view?r=eyJrljoiMmMzNGEzYmYtY2U0Yy00NTdhLTlkODYtM2ZlODRlYjkwZmYxliwidCI6IjE1ZmExZDZlLTZhMjctNDk2ZS05MTE3LWZjMzRkOTA3NjY2MSJ9>

Chapter 2: Community Indicators

Previously called Implementation, Chapter 2 of the Comprehensive Plan has been renamed Community Indicators to better support long-term tracking and monitoring of the Comprehensive Plan based on identified community themes of importance. The current [Shaping Spokane Implementation Chapter](#) references certain regulatory means of implementing the goals and policies and attempts to track specific goals and policies as ongoing, near, or mid-term implementation. Internal staff identified the current framing of the Chapter as not being beneficial to implementing the Comprehensive Plan due to 1) the Comprehensive Plan not being an easily updated document, reducing real-time tracking of implementation efforts and 2) implementation of many goals and policies being multi-faceted and not easily documented as a single line item.

The change in structure for Chapter 2 instead provides a framework for tracking and monitoring of the Comprehensive Plan, grounded in the community feedback and themes of importance heard during the PlanSpokane 2046 public engagement. The Chapter update also allows for the tracking and direction of the new State-mandated 5-year check-in of the Comprehensive Plan.

The draft Community Indicators Chapter can be found on the Chapter Review webpage: <https://static.spokanecity.org/documents/planspokane/chapter-review/chapter-2-community-indicators-plan-spokane-draft-aug-2026.pdf>

Wildfire and Disaster Response

The existing goals and policies found in the draft Comprehensive Plan were discussed at the September 9, 2026 Plan Commission workshop (watch recording). Since that workshop, additional language has been added to the draft Comprehensive Plan to capture identified gaps. The updates are intended to response to wildfire hazards, along with other potential disasters.

The updated wildfire and disaster response goals and policies can be found below, in Attachment A.

Background

The City of Spokane is working through a periodic update to the City's Comprehensive Plan as required by the Growth Management Act (GMA). A "periodic update" is the State's term for a full review of a Comprehensive Plan to make sure it's in conformance with any legislative changes to state law. The last periodic update was completed in 2017. Since the last periodic update, state law has added additional considerations especially around Climate Planning and Planning for Housing for All Income Levels that need to be added to the City's plan.

The periodic update will identify policies and future regulations to guide the next 20 years of our city. [More information can be found at PlanSpokane.org](#).

For further information contact: KayCee Downey, Senior Planner, kdowney@spokanecity.org

Attachment A: Wildfire and Disaster Response

New policies are identified with a (new policy) indicator. Added or updated language to existing draft goals or policies is identified with red track changes.

Chapter 2: Community Indicators

The Community Indicators Chapter uses a different format than the other Chapters, using indicators rather than policies to inform long-term monitoring. The process indicator below was added to the Community Resiliency monitoring theme.

- Regular review of regulations and development amendments after natural disasters or other climate hazard events to ensure the implementation of best practices and lessons learned. (new process indicator)

Chapter 3: Growth Strategies

Policy: GS-9.2, Joint Planning in Urban Growth

Coordinate with Spokane County and adjacent jurisdictions to plan for orderly and efficient services and development and long-term resiliency in the unincorporated portions of the Urban Growth Area, including considerations for regional emergency response and recovery.

Policy: GS-9.4, Consistent Development Standards

Coordinate with Spokane County and other adjacent jurisdictions to ensure utilities, roads, services, and land uses in the adjacent Urban Growth Area are compatible with City standards, reducing eventual costs and conflicts when portions of the unincorporated Urban Growth Area are annexed, and increasing options for efficient evacuation and emergency response.

Chapter 5: Capital Facilities and Utilities

Policy: CF-3.9, Hazard Resilient Infrastructure (new policy)

Plan water supply and fire flow, power, and communications systems to maintain function during hazard events and disasters, coordinating with utility providers and abutting jurisdictions to support emergency operations and infrastructure resiliency.

Chapter 8: Urban Design and Historic Preservation

Policy: DP-3.11, Disaster Recovery and Rebuilding (new policy)

Support expedited and resilient rebuilding of properties after disasters through permitting processes and other tools as available.

Policy: DP-3.12, Wildfire-Resilient Development (new policy)

Incentivize and encourage the use of fire-resistant construction methods and firewise landscaping in any development and redevelopment in areas of potential wildfire hazards through regulations and public education.

Chapter 9: Natural Environment

Policy: NE-9.7, Fuels Management (new policy)

Manage vegetation on City-owned property to reduce wildfire risk to adjacent neighborhoods, balancing fuel reduction with habitat and ecological objectives. Partner with neighborhoods and Homeowners Associations to encourage the adoption of firewise principles.

Policy: NE-15.4, Hazard Monitoring (new policy)

Regularly monitor and update areas of potential hazards to inform City actions including evacuation preparedness and other mitigation efforts.

Chapter 10: Community Health

Policy: CH-10.9, Regional Disaster Coordination (new policy)

Partner with Spokane County, neighboring jurisdictions, relevant state agencies and emergency services, and local Tribal governments before, during, and after disasters to support regional disaster coordination.

BRIEFING PAPER: ReFIVE Plan Engagement Update

**City of Spokane
Plan Commission
10/14/2026**

Subject:

The Draft ReFIVE Community Plan was released in May through August 2026 for public feedback and input, after nearly a year and a half of community engagement, partnerships and coordination. The draft plan focuses on what identity, connectivity, livability, stability and wealth mean for the 5th Avenue community today and in the future. In addition to goals and strategies, the draft plan will present a vision map and concepts to help illustrate what a reimaged 5th Avenue can look and feel like.

Planning staff gathered community feedback over numerous events throughout the summer, in addition to an online survey. This feedback will inform the final recommended plan. Key feedback themes include:

- Greening the neighborhood with more trees, shaded areas with seating and landscaping.
- Supporting current and future homeownership with funds for home repairs and down payment assistance.
- Excitement for moderate intensity mixed use development.
- Investments in safer transportation and walkability infrastructure.
- More destinations like restaurants and coffee shops.
- Desire for more art, murals, and expressions of culture and identity.

View project materials at: <https://my.spokanecity.org/projects/fifth-avenue-plan/>.

Background:

In 2025, the City embarked on the planning process to create the 5th Avenue Community Plan, reflecting the vision and desires of the community with priorities and action steps. The 5th Avenue Community Plan will establish a community-led framework of goals and policies for future land use, economic growth, connectivity, and quality of life improvements for the 5th Avenue community in the East Central neighborhood.

Relationship to Plans/Actions:

City Council passed Ordinance C36163 in December 2021 appropriating \$1 million of the ARPA funds solely for subarea planning to increase housing along transportation corridors in economically disadvantaged areas in Spokane. City Council passed Resolution 2024-0098 to initiate subarea planning for the 5th Avenue Community Plan.

Timeline/ Further Action:

The Final ReFIVE Community Plan is scheduled for a Plan Commission workshop in November 2026, with a public hearing in December 2026. Final City Council adoption will happen in early 2027.



REFIVE DRAFT PLAN ENGAGEMENT SUMMARY

October 6, 2026

ENGAGEMENT EVENTS & ACTIVITIES

The Public Draft ReFIVE Community Plan was released in May 2026. Between May and September 2026, community members were given the opportunity to review this content and share feedback with the project team. To facilitate and encourage engagement feedback, the Project Team attended numerous community events and promoted a community survey that summarized key components of the draft Plan. Diverse promotion methods and channels were used to support participation from as many community members as possible. Takeaways from this wave of community engagement will shape the final iteration of the ReFIVE Community Plan by adjusting some of the listed priorities, amending policy language, and adding action steps. Ultimately, however, community feedback was positive and affirming. **Draft Plan engagement confirmed that the vision presented in the ReFIVE Community Plan reflects community priorities for investment and care of this beloved 5th Avenue area.**

The overarching themes across engagement efforts are described below. More details on specific Engagement and Communication Activities are described in the next section.

Draft plan outreach and engagement methods conducted during the draft plan period and discussed in this summary include:

- Outreach and communication
- Presentations to boards and commissions
- Community tabling events
- Online discussion board and written comments
- Draft plan online survey

WHAT WE HEARD

Overarching Themes

Broad support for the themes and land use proposals in the Plan. Community survey respondents, engagement event participants, and digital map and discussion wall commenters express resounding support for the goals, strategies and implementation steps outlined in the Draft Plan and for the extent to which the community has been meaningfully engaged throughout the Plan’s development. Engagement participants were diverse in age, race/ethnicity, housing tenure, and relationship to the 5th Avenue area. Responses express gratitude for investing in a historically overlooked neighborhood and for bringing long-awaited attention to this area.

- *“This makes me genuinely excited about the future of the 5th avenue neighborhood.”* (Draft Plan Survey)
- *“I grew up on East 5th Ave. It was a thriving area at that time. I would like to see it thrive again.”* (Draft Plan Survey)
- *“The connectivity chapter really made me excited about the future of that area.”* (Draft Plan Survey)

Repair street grid, address community and environmental health and noise impacts, and restore vitality. Participants mentioned restoring the neighborhood’s walkability and improving pedestrian infrastructure more than any other theme. Many community members describe lived experience or understanding of the ways the neighborhood has been impacted by freeway development and proximity. These sentiments underscore the community’s desire for the Plan to carve intentional and explicit pathways to repair the fractured street grid, address health and safety, prioritize mitigation of noise, air, and visual quality impacts, and restore vitality to vacant lands.

- *“A lot of people don't realize how drastically the area changed after the freeway”* (Discussion Wall)
- *“Building a wall between I-90 and the neighborhood would show that the city cares about the quality of living here. There's a wall literally everywhere but this area...”* (Draft Plan Survey)
- *“I’d welcome any traffic calming, protected bike lanes and reduced street parking on 5th Avenue. I am curious about how the I-90/North South Corridor modifications will negatively impact houses on 4th. We already feel too close to the freeway and the maps make it look like the freeway is going to expand onto 3rd Avenue and the vacant land.”* (Draft Plan Survey)
- *“Improving access to affordable, healthy, culturally relevant groceries is vital to [closing] the longevity gap between the 5th Ave community and Spokane at large.”* (Draft Plan Survey)

Celebrating culture and community. There is widespread support for the Plan’s neighborhood identity-enhancing efforts that are rooted in cultural representation and historical preservation. Community response supports showcasing the area’s history and Black legacy and creating new traditions that reflect today’s multicultural demographics, with a particular focus on art.

- *"I am especially pleased to see the history and cultural characteristics of this neighborhood be central to this plan."* (Draft Plan Survey)
- *"Designating the area as a cultural district is a great idea, particularly if doing so will lead to honoring the area's Black history as well as its present diversity."* (Draft Plan Survey)
- *"Being an artist, POC, and resident of this East Central neighborhood, I love community and culture building through the arts--in any form--murals, sidewalk art, art near the buses and high traffic areas. This would definitely add to the identity of this neighborhood and bring positive connotation."* (Draft Plan Survey)

Anti-displacement emphasis and support for families with children. People widely share the desire for strategies and programs that prioritize the well-being of longstanding community members, including both residents and local businesses. There is a consistent set of comments focused on homeownership, affordability challenges, gentrification concerns, and the desire to grow thoughtfully with a family-friendly neighborhood feel. People want to preserve and maintain what is already in the area, and build upon existing assets at the commercial hub along 5th Avenue between S Haven St and S Greene St, adding more businesses and services to anchor the neighborhood. Social supports such as home repair funds, down payment assistance, and small business stabilization are popular elements of the Plan.

- *"Improvements should help people who already live and work in the area, especially families, renters, children, seniors, and lower-income households."* (Draft Plan Survey)
- *"Protect families from being priced out as the area improves"* (Draft Plan Survey)
- *"Please keep the needs of children, students, and families visible in the final plan."* (Draft Plan Survey)

Street safety and traffic calming. Many voiced support for the Plan's proposed strategies that center maintenance, street safety improvements, and practical infrastructure upgrades. Traffic calming is widely perceived as a critical need to help people feel comfortable moving within and around the 5th Avenue area. Improved and expanded crosswalks, sidewalk infrastructure, and continued investment in parks and public spaces are all well received and supported. Amenities such as Liberty Park (with pool, library, and disc golf course), Underhill Park (cricket pitch, sledding hill, playground), and Frances Scott Elementary's schoolyard are cherished contributions to community health.

- *"Walkability is vital to community culture and local engagement"* (Discussion Wall)
- *"If people can walk safely, find services nearby, and recognize the area as a welcoming place, the plan will feel successful."* (Draft Plan Survey)

Areas to Improve. Community members highlighted components of the Plan that did not sufficiently meet the community's needs and desires for the area. Many comments expressed the desire for initiatives to focus on preserving the spaces, resources, and communities that are already present in the area, first and foremost, and to center this priority more consistently throughout the Plan. Numerous

community members also express concern that the Plan does not adequately recognize the use of Underhill Park as a cricket pitch, and ask for stronger acknowledgement of this community use in proposed park improvement strategies. Many also want to see more attention given to the issue of neighborhood cleanliness within the Plan.

Outreach and Communications

Information about the Plan and corresponding survey were amplified across numerous platforms and settings during the public comment period.

- **Social media** posts sharing the survey were posted monthly from May through August via Facebook, by City of Spokane, The Black Lens, Neighborhood Councils, and numerous resharing, as well as a constituent kit designed to be re-posted and included pre-made captions. The City of Spokane made seven social media posts regarding the draft plan and survey, including two by City Council President Betsy Wilkerson.

- <https://www.facebook.com/share/p/1EDpLEaZZG/>
- <https://www.facebook.com/share/p/1Dt77P3yXz/>
- <https://www.instagram.com/p/DZX taDzfp /?stkn=d29tczN3dGZwejVt>
- <https://www.instagram.com/p/DaBDRzrgUeJ/?stkn=MXFnmbmt6NWs4Yjh2dg==>
- <https://www.facebook.com/share/p/19bz3z2Fu5/>
- <https://www.facebook.com/share/p/1DECmXVna6/>
- <https://www.facebook.com/share/p/19bz3z2Fu5/>

The Spokane Washington Marshallese United Church of Christ shared one social media post translated in Marshallese.

- <https://www.facebook.com/share/p/1CTkpamEDi/>

- **Postcard mailers** were distributed in the 5th Avenue study area to ensure that those who live closest, own property, or have a business in the planning area were directly provided a survey link and opportunity to comment. Over 1,600 postcards were mailed out on July 7, 2026.
- **Email newsletters** led by City of Spokane provided project updates and shared upcoming opportunities to engage with the draft Plan virtually and in-person. Four newsletters were sent out on May 15, June 1, June 10, and July 14, 2026.
- **Spokane Public Schools outreach.** A flyer was distributed via Peachjar on June 8, 2026 to Frances Scott Elementary, Grant Elementary, and Franklin Elementary Schools to promote the survey, community workshop, and summer engagement events. This had 1,689 deliveries for 3,686 impressions and 313 views.
- **Update to the City of Spokane Draft Plan project webpage & blog post feature,** What's in the Draft ReFIVE Community Plan? May 29, 2026
 - <https://my.spokanecity.org/news/stories/2026/05/29/whats-in-the-draft-refive-community-plan/>

- **City of Spokane Community Update, PlanSpokane, and City Council District 2 Newsletters.**
Included six times in the Community Update Newsletter on June 23, June 30, July 7, July 14, July 21, and July 28, 2026. Included two times in the PlanSpokane Newsletter on June 4 and July 2, 2026. Included once in the District 2 Newsletter on June 18, 2026.
- **The Black Lens** article, *Reimagining East Central: Honoring the past while building the future*, by Council President Betsy Wilkerson, describes the community's vision for the 5th Avenue area and the work underway with the ReFIVE Community Plan. Published June 7, 2026 with a social media post shared on June 9, 2026
 - <https://www.blacklensnews.com/stories/2026/jun/07/reimagining-east-central-honoring-the-past-while-b/>
 - <https://www.facebook.com/share/p/1EDpLEaZZG/>
- **News Coverage.** The Draft ReFIVE Plan received news coverage through June and July, including the following features:
 - KXLY.com: Community input sought for revitalization of Fifth Avenue area (June 11, 2026)
 - https://www.kxly.com/video/spokanes-east-central-neighborhood-road-and-sidewalk-revitalization-plan/video_46b6fd13-9137-5814-b5e5-c03c5c249635.html
 - KXLY.com: Spokane's East Central Neighborhood Road and Sidewalk Revitalization Plan (June 12, 2026)
 - https://www.kxly.com/news/local-news/community-input-sought-for-revitalization-of-fifth-avenue-area/article_ab359d7d-6a24-4174-a8ae-c7f23bb1c38e.html
 - KXLY.com: Spokane moves forward with Fifth Avenue revitalization plan to address decades of displacement (July 28, 2026)
 - https://www.kxly.com/news/spokane-moves-forward-with-fifth-avenue-revitalization-plan-to-address-decades-of-displacement/article_4326696f-6ec0-4da7-9641-dcd5a552faa6.html
 - KXLY.com: Spokane seeks community input on East Central neighborhood revitalization (July 30, 2026)
 - https://www.kxly.com/news/spokane-seeks-community-input-on-east-central-neighborhood-revitalization/article_306038b8-1df8-41d3-84c3-00565688de92.html
- **City Council Connection.** Video interview feature on the ReFIVE Plan and engagement, September 2, 2026.
 - <https://my.spokanecity.org/citycouncil/videos/2026/09/02/council-connection/>

Presentations to Boards and Commissions

The project team shared updates and responded to questions at the following

- **East Central Neighborhood Council.** May 19, 2026
- **Plan Commission Workshop.** May 27, 2026
 - <https://vimeo.com/1196149223?fl=pl&fe=sh#t=23m57s&end=38m18s>

■ **Transportation Commission Workshop.** June 17,2026

- Project staff shared about the Draft ReFIVE Plan at the Transportation Commission on June 17, 2026 to highlight the draft plan goals, with a focus on connectivity improvements.
- <https://vimeo.com/1202535757>

Community Events

Community members had the opportunity to engage with and learn more about the draft Plan at ten community events during the engagement period, starting in April and going through August 2026. Representatives of the project team organized tabling stations where visitors were provided with informational materials and had the opportunity to speak one-on-one with the Project Team, asking questions and sharing ideas. ¹

The project team tabled at the following events as part of draft Plan engagement. More information on each event is described below.

Event	Date
1. Multicultural Arts Gala at Frances Scott Elementary School	April 2026
2. Black Earth Day Fair at the MLK Jr. Family Outreach Center	April 18,2026
3. Martin Luther King Jr. Family Outreach Center Flyer Distribution	June 3, 2026
4. Virtual Draft Plan Workshop	June 11, 2026
5. Juneteenth Celebration at Riverfront Park	June 19, 2026

¹ Note: During the first two weeks of August 2026, fires in the Spokane area forced upwards of 60,000 residents to evacuate and caused devastating economic loss and damage to hundreds of homes and businesses. Heavy wildfire smoke posed severe health risks to residents across Spokane, a particular danger to vulnerable groups.¹ While the fires did not physically reach the East Central area, our team scaled back engagement activities during this time out of sensitivity for the immeasurable loss and recovery work that impacted all Spokane communities, and to prioritize the safety of residents given the poor air quality.

Event	Date
6. Juneteenth Celebration at MLK Family Outreach Center	June 20, 2026
7. City Council District 2 Town Hall at Martin Luther King Jr. Family Outreach Center	June 24, 2026
8. Staff Tabling at Liberty Park Library	July 22, 2026
9. SERA K-12th Grade Community Celebration at Underhill Park	August 8, 2026
10. Maji Rising Pop Up Village of Care at Liberty Park	August 22-23, 2026

■ **Multicultural Arts Gala at Frances Scott Elementary**

- In April 2026, the project team attended the Multicultural Arts Gala at Frances Scott Elementary School and sought feedback on what kind of improvements the students would like to see on their school yard as part of the community visioning. Each student was asked to cast two votes for the improvements they wanted to see the most. The categories to vote on were:
 - Play structures and Courts (received 81 votes)
 - Trees, Nature and Plants (received 62 votes)
 - Space to rest, Find shade and Be calm (received 46 votes)
 - Things I can play with, Move or Build with (received 45 votes)

■ **Black Earth Day Fair**



The project team attended Spokane's first Black Earth Day celebration on April 18, 2026, at the Martin Luther King Jr. Family Outreach Center. The event focused on environmental health, food justice and Black community land stewardship. We shared some of the environmental justice strategies in the draft ReFive plan and asked attendees to share one word on what a healthy East Central looks like. Responses ranged from increased tree canopy cover, more community gardens, to a more walkable and greener neighborhood.

Black Earth Day, April 2026. Credit: The Black Lens.

- **Martin Luther King Jr. Family Outreach Center.** June 3, 2026
- **Liberty Park Library.** July 22, 2026
 - Summer Storytime at Liberty Park Library – July 22
- **Draft Plan Workshop (virtual).** June 11, 2026
 - The project team held a virtual community workshop for the draft ReFIVE Plan. A brief overview of the draft plan was provided, followed by community discussion to help shape the final document. View the recording of the overview presentation on the project webpage.
- **15th Annual Juneteenth Park Celebration at Riverfront Park.** June 19, 2026
- **Juneteenth Celebration at Martin Luther King Jr. Family Outreach Center.** June 20, 2026
 - The MLK Center’s community-wide Juneteenth Celebration was heavily attended by families and community members of the 5th Avenue area. The fair hosted tables for community organizations, services, and local businesses to amplify the existing resources offered in the area. This annual event also features food, music, raffle prizes, and more. Staff attended to seek feedback on the Draft ReFIVE plan. Community members had the opportunity to view maps, participate in Draft Plan engagement activities and share input on the goals and strategies of the plan.



Juneteenth Celebration, June 2026. Credit: Chauncey Jones, Take Up the Cause.

- **District 2 Town Hall at Martin Luther King Jr. Family Outreach Center.** June 24, 2026
 - Project staff were present at the District 2 Town Hall gathering feedback from the community members in attendance.
- **K-12th Grade Community Celebration at Underhill Park.** August 8, 2026
 - Hosted by The Way to Justice and SERA at Underhill Park, this event offers back-to-school resources for youth and families, including free new shoes, backpacks, school supplies, books, and clothing, as well as local resources such as mobile health and dental clinics.
- **Pop Up Village of Care at Liberty Park.** August 22-23, 2026
 - Hosted by Maji Rising. The project team attended this two-day immersive community experience previewing a future village of culturally rooted care. Community members completed an activity to share ideas to improve community health for the neighborhood. Feedback focused on:
 - Affordable housing and environmental health – community members expressed a desire to see more housing and trees in the neighborhood and connected both to improving community health more than any other theme.
 - Additional comments focused on creating more walkable streets and safer bike routes, adding community gardens, more trees and shade, increasing access to educational programs and activities, community outdoor activities for youth, affordable grocery stores, culturally relevant healthcare resources and low sensory, ADA accessible spaces.

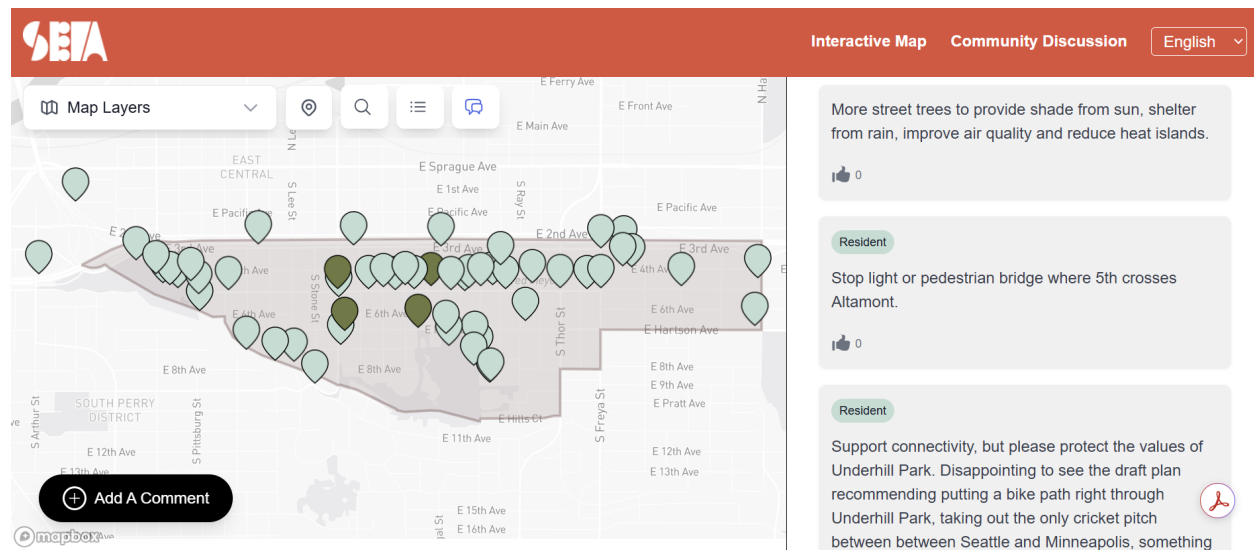


Maji Rising Pop Up Village of Care, August 2026

Discussion Wall & Interactive Map

The project team launched the digital discussion wall and interactive map during the visioning phase of Plan development in June 2025. The platform remained live until September 2026, gathering 105 responses. On this platform, community members pin place-based comments to an interactive map, and leave captions capturing their experiences, priorities, and ideas within the 5th Avenue area. The City also

received 9 written comments via email, detailing concerns around pedestrian safety, traffic calming needs, and the importance of Underhill Park as a key recreation amenity, particularly for open space as well as cricket.



Community Survey

Launched on May 29th, 2026, the community survey collected public feedback on the full draft Plan. The survey was offered in English, Spanish, Marshallese, and Russian. Over three and a half months, 388 responses were collected both digitally and on paper, with the survey being disseminated at in-person community events and distributed through social media outreach, District newsletters, and blog posts. The twenty-two-question survey gathered input on the themes, strategies, and priorities for each chapter of the Plan. As an incentive, a lottery raffle for a total of four \$50 Visa gift cards was included for those who opted to participate. A summary of all responses is below.

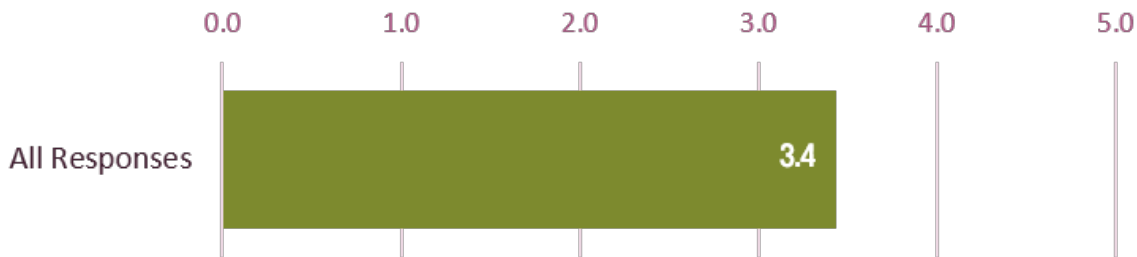
Community Survey Responses

The ReFIVE Plan centers around five goal chapters: Identity, Connectivity, Livability, Prosperity, and Stability. These cover topics like art and culture, transportation, housing support, economic development, air quality, and more.

When asked to reflect on how well the chapters and themes of the Plan overall represent survey respondents' own vision for the future of 5th Avenue, the average response was more positive than "neutral" (average ranking of 3.4 out of 5, with 5 representing "very well" and 1 representing "not well"). See Exhibit 1.

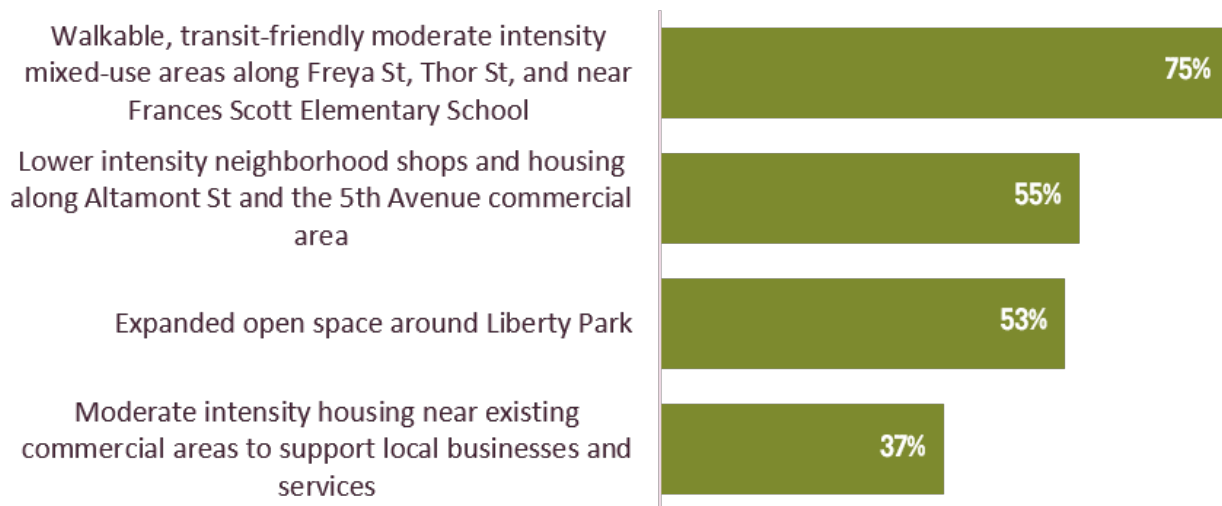
- Current residents, older adults, and BIPOC respondents widely align with this average rating (3.5, 3.3, and 3.3, respectively).
- Respondents with children attending local schools provided a higher average rating (3.7), along with renters (3.9).

Exhibit 1: How well do the chapters and themes of this Plan represent your vision for the future of 5th Avenue? (1 = not well; 3 = neutral; 5 = very well) n=244



The survey also asked about core land use proposals presented in the Plan. Land use regulations guide what type of future development can occur where. The Plan proposes a land use framework for long-term development in the 5th Avenue area to promote neighborhood serving mixed-uses and expand housing options. Responses are captured in Exhibit 2, with moderate intensity mixed-use along Freya St, Thor St, and near Frances Scott Elementary being most popular.

Exhibit 2: Which of the following future land use proposal do you feel support the plan goals? Check all that apply. N=326



Identity

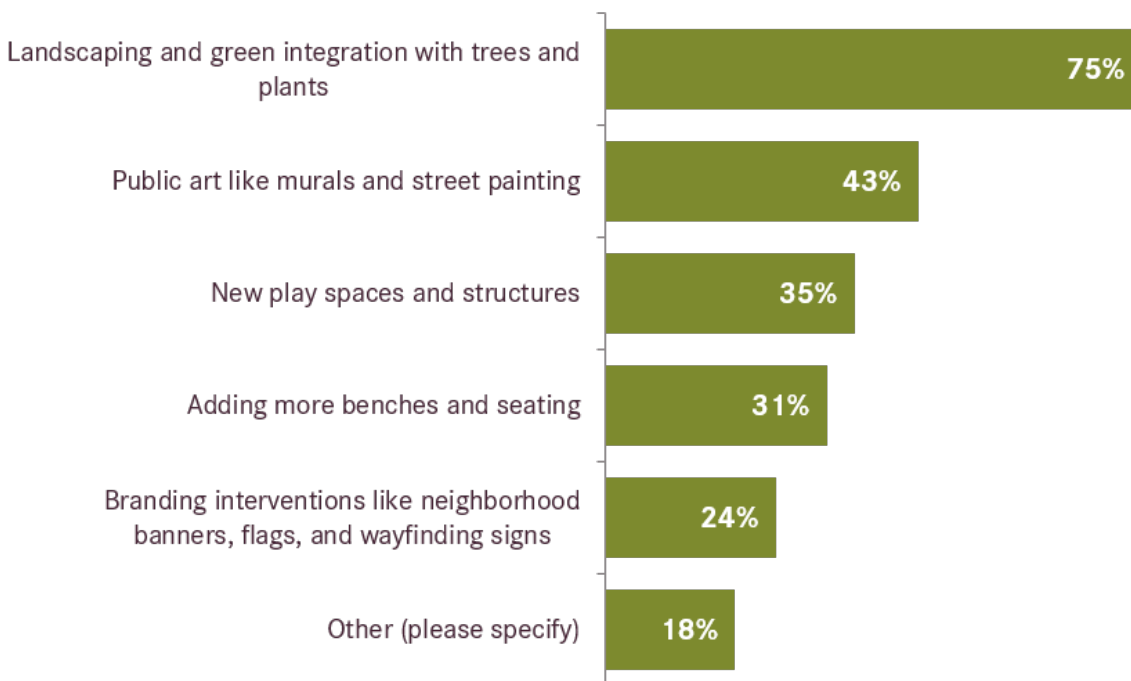
The Identity chapter of the Plan proposes numerous strategies to address the priorities we have heard from community members throughout the Plan’s development to beautify the 5th Avenue area. Survey participants expressed the greatest interest in landscaping and green integration with trees and plants to make the neighborhood’s public spaces feel more family-friendly and welcoming.

Public art like murals and street paintings were also highly ranked as a beautification and identity-shaping strategy. There is strong interest in directly involving local artists, current residents, and youth

in designing and taking the lead on choosing themes and locations for neighborhood beautification efforts. See responses ranking potential identity enhancing interventions in Exhibit 1.

In an open-ended question to gather comments on the Identity chapter broadly, respondents express resounding support for the proposed cultural district designation. Other common sentiments include the desire for improvements to prioritize safety, maintenance, and completion of basic infrastructure and for identity-defining efforts to be rooted in cultural representation and historical preservation.

Exhibit 3: Which of the following interventions [from the Identity chapter] do you think could be most impactful? Select two. (n=338)



"5th Avenue should feel like a neighborhood with its own history, culture, and sense of pride. I would like to see public art, murals, neighborhood signs, and community gathering spaces that reflect the people who already live here."

"Identity improvements should be simple, durable, and easy to maintain."

"Having spaces to build community that feel safe would be invaluable."

Prosperity

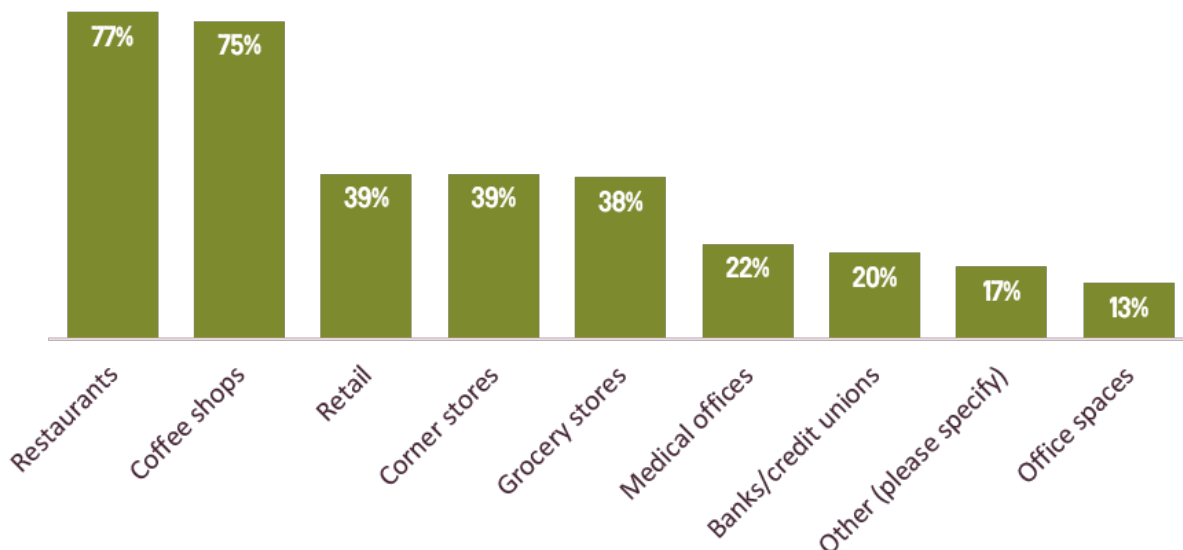
The Prosperity chapter considers economic development strategies to recognize and nurture local community assets such as small businesses, non-profits, and cultural organizations. Survey participants expressed sweeping consensus that they would be most excited to see more of the types of businesses that provide practical, supportive services and communal gathering spaces for the 5th Avenue

community, such as locally owned restaurants and coffee shops followed by retail, corner stores, and more grocery options. Service businesses, such as medical offices and a bank or credit union, were also supported. See Exhibit 42.

These priorities remain consistent when disaggregating respondents by relationship to the area (those who live in the 5th Avenue area, work in 5th Avenue area, visit for shopping, or have kids in school) and by race/ethnicity. Across groups, the desire for restaurants and coffee shops ranks highest; followed by retail, corner stores, and more grocery options; and then service-businesses like medical offices, banks, or office space. Families with children at local schools expressed slightly higher emphasis on medical office availability, while older adults rank banking services highly.

In open ended responses, participants communicate the desire for economic development strategies to prioritize local and small business owners, as well as prioritize businesses that support a healthy community. Additional priorities for promoting neighborhood prosperity include expanding walkability and physical access to neighborhood amenities and services, and a preference of low-intensity, mixed-use development.

Exhibit 4: Which types of businesses would you like to see more of? Select all that apply. (n=338)



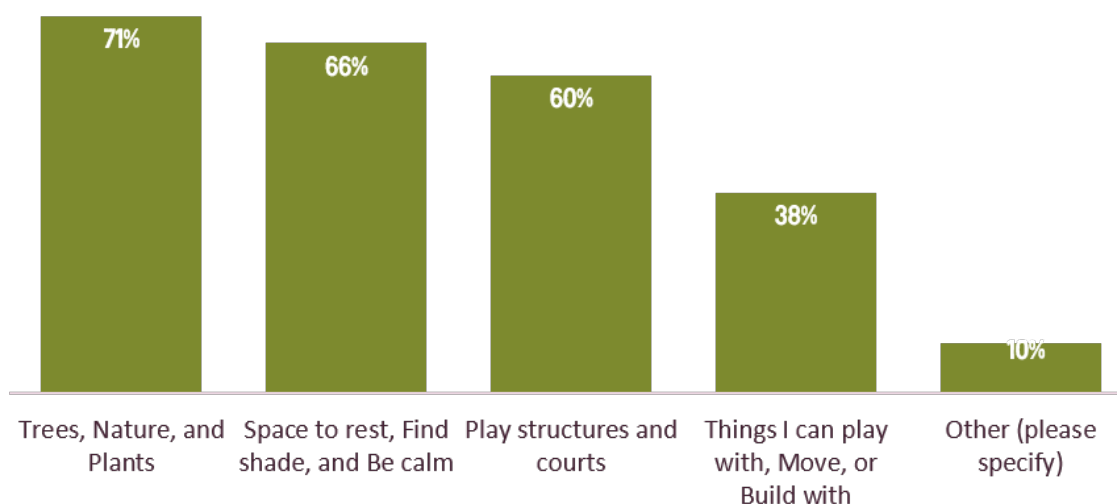
"Prosperity should include support for local entrepreneurs and should make sure existing residents can afford to shop and work in the area."

"Don't encourage businesses that are linked to vices."

Livability

One of our proposed strategies in the Livability chapter is to invest in the schoolyard at Frances Scott Elementary. Respondents expressed the greatest interest in schoolyard improvements to incorporate more green space, followed closely by shaded spaces to rest and relax. See Exhibit 5.

Exhibit 5: What types of improvements would you like to see in the Frances Scott Elementary schoolyard? Select all that apply. (n=335)



"More trees and calm spaces [at Frances Scott] would also help parents, caregivers, and students."

The Livability chapter incorporates strategies to promote a welcoming and comfortable space for people of all ages and abilities in the 5th Avenue area. In open ended responses, survey participants widely support investments that create more shade and protection from heat across the 5th Avenue neighborhood. This priority is accompanied by the desire for green space investments to be well-maintained to remain in good condition to provide long-lasting benefits to the community. Respondents are also largely in favor of expanding bike infrastructure across the neighborhood.

An additional theme present across open-ended responses to the Livability chapter is in support of mitigating environmental and health impacts brought on by lack of protection from the highway's proximity. Survey participants maintain the desire for interventions that reduce air and noise pollution, especially in the areas that impact Frances Scott Elementary. Reclaiming land to expand the footprint of Liberty Park is also supported.

"Underhill Park and Liberty Park are wonderful! Please continue upkeeping these spaces."

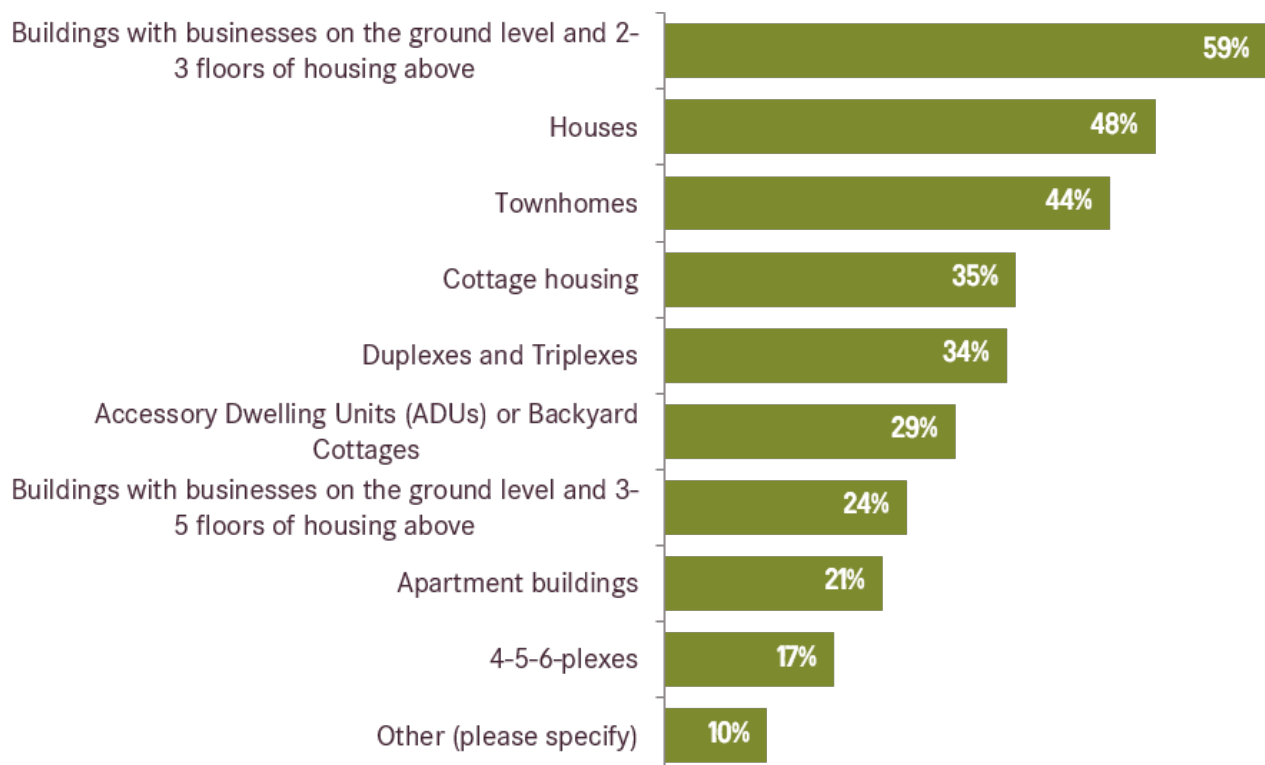
"More shade and green space should be a major priority. Trees and plants would improve the look of the area and make it more comfortable during warm weather."

Stability

Throughout the Stability chapter of the Plan, numerous strategies are presented to promote a future for 5th Avenue that is affordable, racially diverse, and inclusive for a wide range of household types. These priorities are shaped by the desires we have heard to preserve affordability and prevent gentrification, while also bringing more people and activity to the neighborhood.

The most common type of housing that survey participants want to see more of throughout 5th Avenue are buildings with businesses on the ground level and 2-3 floors of housing above (59% of all respondents). High levels of support were also expressed for more houses and middle housing formats such as townhomes, cottage houses, duplexes/triplexes, and ADUs. See Exhibit 6.

Exhibit 6: What types of housing would you like to see more of in 5th Avenue? Select all that apply. (n=335)

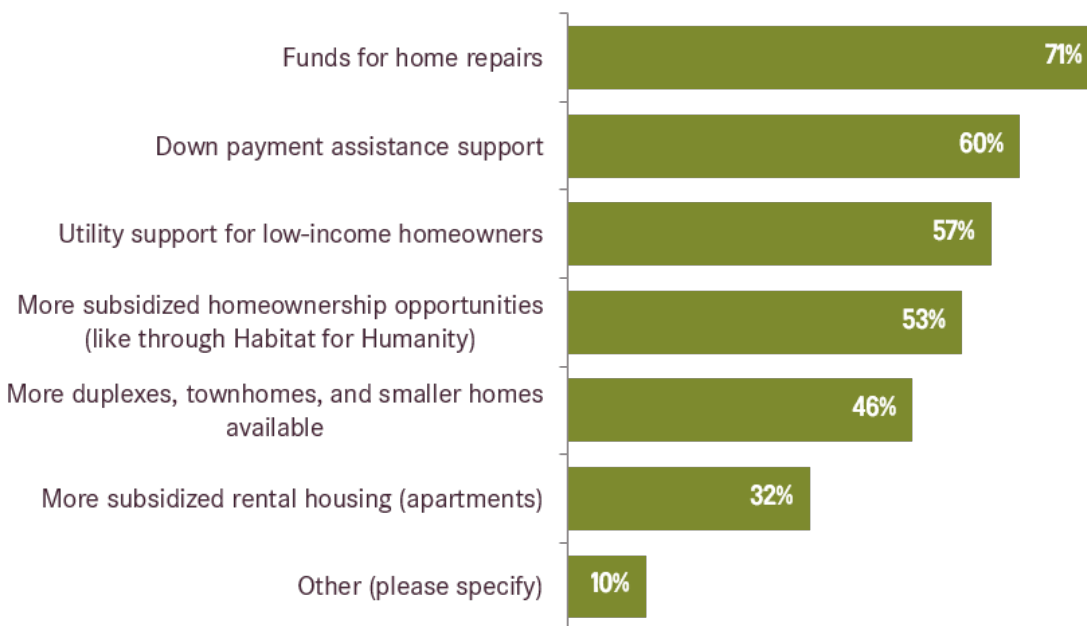


Several strategies to address housing affordability are presented in the Stability chapter of the Plan. See Exhibit 7.

- Disaggregating responses for current 5th Avenue residents, strongest support is for initiatives that sustain homeownership, such as funds for home repairs (80%) and utility support (62%).

- Respondents with youth that attend school in the 5th Avenue area express the highest saturation of interest in down payment assistance support (86%), with strong support for funds for home repairs (68%) and utility support for low-income homeowners (64%), as well.
- Renters express support for the initiatives that sustain homeownership, but also widely request initiatives like down payment assistance (71%), more options for subsidized homeownership (60%) and rental units (55%), and more middle housing units (59%).
- BIPOC respondents stand out with higher support of utility assistance programs (63%) and affordable rental units/apartments (42%).
- Adults over the age of 70 strongly support funds for home repairs (80%), subsidized homeownership (68%) and rental units/apartments (43%), and middle housing units (52%).

Exhibit 7: Which of these actions do you think could help affordability in 5th Avenue? Select all that apply. (n=334)



"Home repair funds, utility support, down payment assistance, and smaller housing types could help people stay in the neighborhood while still allowing thoughtful growth."

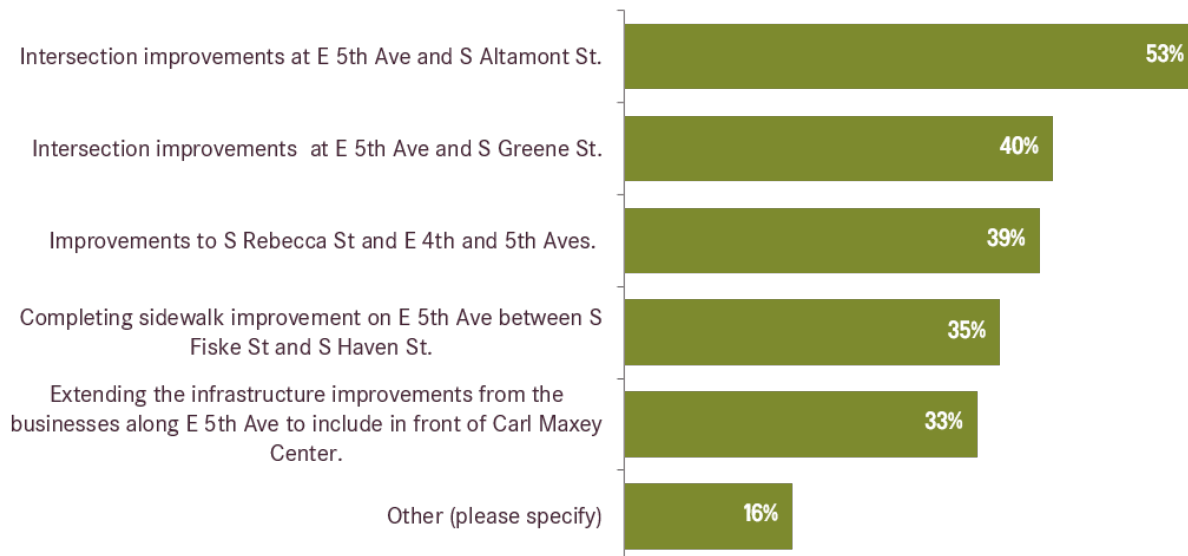
"The Stability chapter should make sure families can stay close to school, services, and community support."

Connectivity

The Connectivity chapter focuses on strategies to improve the experience of the neighborhood for people moving within and across the neighborhood by all modes of travel. In this section, respondents are asked to select two connectivity improvements that they think would be most impactful for the

neighborhood. The most popular selection was intersection improvements at E 5th Ave and S Altamont St near the Martin Luther King Jr. Family Outreach Center. Next most highly ranked is intersection improvements at E 5th Ave and S Greene St. The third priority is improvement to S Rebecca St at E 4th Ave and E 5th Ave crossings.

Exhibit 8: Which of the connectivity improvements would be most impactful for you? Select two. (n=327)



"I don't walk west of Freya much because it is so hard and dangerous to cross Thor."

"I believe walkability is vital to community culture and local engagement. From Freya to Liberty Park would benefit from thoughtful and walkable development"

In open-ended responses respondents share general comments on the Connectivity chapter. These comments emphasize the importance of infrastructure that promotes pedestrian visibility, crossing safety, and complete sidewalks. Survey respondents articulate the desire for traffic calming; improved and expanded crosswalks throughout the neighborhood; and making streets safer for all ages and abilities to access the school, community center, parks, and businesses.

"The Connectivity chapter should make it safer for residents, workers, and children to move around the neighborhood. Sidewalk completion, safer crossings, traffic calming, and curb ramps are very important."

"Some areas are hard to navigate, especially for families, seniors, and people using mobility devices. Better crossings, curb ramps, and traffic calming would make daily trips much safer."

"The ability to have a separate bike lane is also very exciting to me."

"People drive way too fast on 5th Ave"

Community Survey Participant Demographics

Survey promotion targeted those who spend time in and care for the wellbeing of the 5th Avenue area. Most survey participants (88%) live, work, and/or visit the area for shopping or other activities. Among individuals who *do not* live in the 5th Avenue area, 69% visit the area frequently: daily (14%), weekly (34%), or monthly (22%).

Exhibit 9: What is your relationship to the 5th Avenue area in East Central? Select all that apply (n=382)

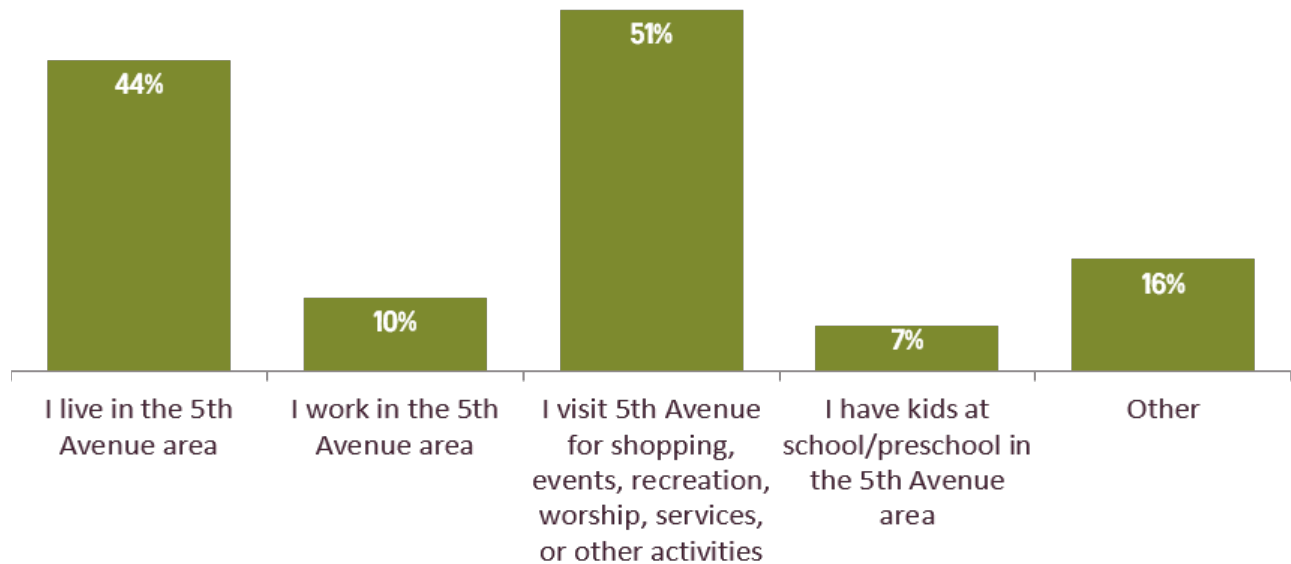
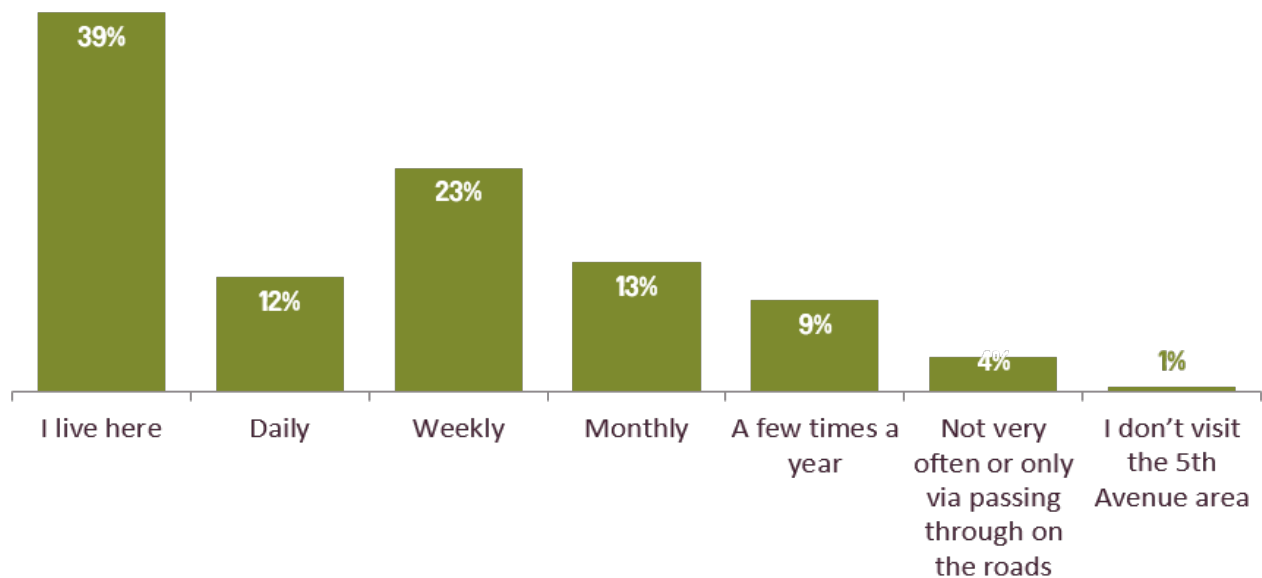


Exhibit 10: How often do you visit the 5th Avenue area? (n=385)



Survey participants represent a multigenerational and mixed income population, with ages from 18 to 70+ represented and income brackets from across the spectrum. Respondents could select multiple options to describe their race/ethnicity. Most respondents self-reported as white (78%) while 10% identify as Black or African American and 7% identify as Hispanic or Latino. Respondents include homeowners (76%) as well as renters (18%) and those living with a family member or experiencing housing instability (6%). See Exhibit 12 for summary tables of respondent demographics.

Exhibit 11: Survey respondent demographics

What is your age?	Count
Under 18	2 (0.7%)
18-29	26 (8%)
30-49	148 (48%)
50-69	87 (28%)
70 or older	47 (15%)
Total	310

What is your household's annual income?	Count
Less than \$35,000	48 (16%)
\$35,000 to \$74,999	96 (32%)
\$75,000 to \$124,999	101 (33%)
\$125,000 or more	58 (19%)
Total	303

How would you describe your race/ethnicity?	Count
Native Hawaiian or Other Pacific Islander	3 (1%)
Asian	14 (5%)
American Indian/Alaska Native	16 (5%)
Other	17 (6%)
Hispanic or Latino	21 (7%)
Black or African American	30 (10%)
White	240 (78%)
Total	308

What is your housing situation?	Count
I rent	56 (18%)
I own my home	235 (76%)
I live with a family member or friend	18 (6%)
I am currently experiencing homelessness/housing instability	1 (0.3%)
Total	310

Outreach Materials

The following materials and graphics were presented at in-person events and disseminated through outreach to promote engagement with the community survey, discussion wall, and participation in community-led events.

Postcard mailers were distributed in the 5th Avenue study area to ensure that those who live closest, own property, or have a business in the planning area were directly provided a survey link and opportunity to comment. Over 1,600 postcards were mailed out on July 7, 2026.

DRAFT ReFIVE COMMUNITY PLAN OUT NOW

The **Draft ReFIVE Plan** is a community plan for 5th Avenue in East Central. It presents a vision to refresh and revive the 5th Avenue corridor with recommendations for economic growth, connectivity, and quality of life improvements. The draft plan focuses on what *Identity, Connectivity, Livability, Prosperity, and Stability* mean for the community today and in the future.



ReFIVE PLANNING AREA MAP

Proposed design and infrastructure improvements include:

- ⇒ Enhancing art
- ⇒ Expanding tree canopy
- ⇒ Improving walking, biking, and transit access
- ⇒ Traffic calming at key intersections

The draft plan also recommends changes to future land use in the area to help guide growth, support local businesses and services, and provide more housing options for all.

WE WANT TO HEAR FROM YOU!

Scan the QR code and take the online survey by July 31, 2026 to share your feedback for a chance to win a \$50 gift card! The survey is available in English, Spanish, Russian, and Marshallese. Written comments can be emailed to fifthavenueplan@spokanecity.org.

Scan below for the survey!



DRAFT MATERIALS ONLINE:

my.spokanecity.org/projects/fifth-avenue-plan/

Contact: City of Spokane Planning Services, 509-625-6500, fifthavenueplan@spokanecity.org

ReFIVE
a community plan for fifth avenue

Social media posts sharing the survey were posted monthly from May through August via Facebook, by City of Spokane, The Black Lens, Neighborhood Councils, and numerous resharing, as well as a constituent kit designed to be re-posted and included pre-made captions. The City of Spokane made seven social media posts regarding the draft plan and survey, including two by City Council President Betsy Wilkerson.



Flyers were distributed with English, Spanish, Marshallese, and Russian translation to promote the survey, community workshop, and summer engagement events

ReFIVE

a community plan for fifth avenue

VIRTUAL COMMUNITY WORKSHOP:

**THURSDAY
JUNE 11, 2026**

6:00 - 7:30 PM
ZOOM MEETING

(DETAILS TO REGISTER ON WEBSITE)

SHARE YOUR FEEDBACK



Take the online survey by July 31 to share your feedback and enter for a chance to win a \$50 gift card!

SURVEY ALSO IN SPANISH, MARSHALLESE, RUSSIAN

CONNECT WITH US

Review the plan, join the discussion online, and find us at the MLK Center Juneteenth Celebration on Saturday, June 20, 2026!

MORE INFORMATION AT

[HTTPS://MY.SPOKANE.CITY.ORG/PROJECTS/FIFTH-AVENUE-PLAN/](https://my.spokanecity.org/projects/fifth-avenue-plan/)

The **Draft ReFIVE Plan** presents a vision to refresh and revive 5th Avenue in East Central and recommends strategies for connectivity, economic growth, and quality of life improvements.



For questions or accessibility needs, contact the City of Spokane Planning Department, 509-625-6500, info@spokanecity.org

IMAGES BY SEVA WORKSHOP, LEAH MURPHY, AND CAST ARCHITECTURE



Español: Plan Comunitario ReFIVE: Borrador de la encuesta del plan

¡Hola! La ciudad de Spokane está co-creando el Plan Comunitario ReFIVE para establecer un marco comunitario de objetivos y políticas para el uso futuro del suelo, el crecimiento económico, la conectividad y la mejora de la calidad de vida para la comunidad de la 5ta Avenida en el barrio East Central. Estamos emocionados por escuchar sus comentarios sobre el Plan Comunitario ReFIVE. Tendrás la oportunidad de añadir tu dirección de correo electrónico y participar en una rifa de lotería para una de cuatro tarjetas regalo de 50 dólares. ¡Gracias por compartir tu tiempo y perspectiva con nosotros hoy!



Marshallese: ReFIVE Community Plan: Draft Plan Survey

lakwel! Jikin kwelok in Spokane ej kömmame ReFIVE Community Plan eo ñan ejaake juon jukjuk in bed eo ej tellok kin mejenkajjik ko im kakien ko ñan kajerbal bwidej ilju kejla, eddöklok in economy, kôtaan, im kökômanmanlok joñan mour ñan 5th Avenue community eo ilo East Central neighborhood. Kimij mônônô in roñake lemnok ko am kin ReFIVE Community Plan eo. Enaj wor am ien emman ñan kobaik e-mail address eo am im kwonaj deloñ ilo juon lottery raffle ñan juon ian \$50 gift card ko. Kommol kin am kwalok ien im lemnok eo am ibbed rainin!



Русский: План сообщества ReFIVE: проект плана обследования

Здравствуй! Город Спокэн совместно создаёт План сообщества ReFIVE, чтобы создать структуру целей и политик, управляемую сообществом, для будущего землепользования, экономического роста, повышения связности и улучшения качества жизни для сообщества на 5-й авеню в районе Восточный Центральный. Мы рады услышать ваши отзывы о плане сообщества ReFIVE, вас будет возможность добавить свой адрес электронной почты и принять участие в лотерейном розыгрыше одной из четырёх подарочных карт по \$50. Заранее спасибо за то, что поделились своим временем и взглядом на это сегодня!

Community Event Materials

Project poster summarizing goals displayed at all events.

Goal 1: Identity

This goal area identifies strategies and actions to cement and honor the legacy of the neighborhood's history, fill the environment with art and color, and celebrate today's community with cultural events and programs. The 5th Avenue neighborhood is significant to the story of Spokane across the decades.

- **Strategy 1.1:** Celebrate 5th Avenue's rich history as the heart of Spokane's Black community
- **Strategy 1.2:** Beautify 5th Avenue
- **Strategy 1.3:** Organize shared experiences that reflect today's diversity

Goal 4: Prosperity

Building community wealth is about helping people feel stability, support, and a solid foundation on which they can thrive. Economic development in 5th Avenue means more jobs close to home, investment in an area that has long been overlooked, and added vibrancy to a community that is ready to invite fresh energy and enhanced street life.

- **Strategy 4.1:** Nurture and expand commercial activity and economic development along 5th Avenue
- **Strategy 4.2:** Support new development that advances community goals
- **Strategy 4.3:** Encourage partnerships to connect residents to good jobs and supportive services
- **Strategy 4.4:** Offer technical assistance and funding support to small businesses and entrepreneurs

Goal 5: Stability

This goal is about making sure the future of 5th Avenue is affordable, racially diverse, and inclusive for a wide range of household types. The proposed future land use map in this Plan reflects the desire to increase the variety of housing types across residential areas of 5th Avenue and to pursue multifamily housing opportunities and mixed use residential developments along key corridors.

- **Strategy 5.1:** Increase housing options and affordability levels
- **Strategy 5.2:** Promote homeownership, especially for first-time buyers
- **Strategy 5.3:** Sustain homeownership for community members
- **Strategy 5.4:** Use creative tools and strategies to acquire sites for affordable housing

Goal 2: Connectivity

The 5th Avenue community has expressed the desire to improve the experience of the neighborhood for those who are walking, biking, rolling, or accessing transit with improved safety and ease of access for active transportation modes.

- **Strategy 2.1:** Make the neighborhood more accessible
- **Strategy 2.2:** Support neighborhood and district connectivity
- **Strategy 2.4:** Enhance Access to Transit

Goal 3: Livability

This goal area is focused on making the 5th Avenue neighborhood a welcoming and comfortable space for people of all ages and abilities, while addressing programming for people to make it easier to live a full and healthy life in 5th Avenue.

- **Strategy 3.1:** Encourage safe, active, and playful community spaces
- **Strategy 3.2:** Increase the community's access to healthy food and water
- **Strategy 3.3:** Build neighborhood resilience to urban heat, extreme cold, and other climate change impacts

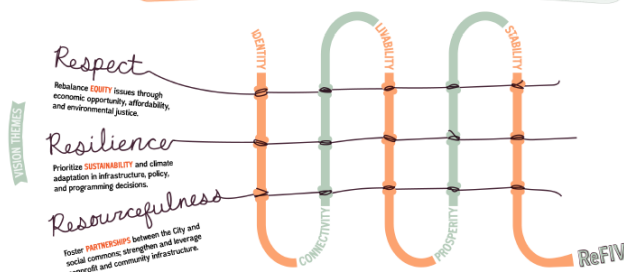


ReFIVE
a community plan for fifth avenue

learn more



Three **VISION THEMES**, distilled from thoughtful community conversations, are **THREADED** throughout ReFIVE's ideas. Each of these themes have **16-185** across the plan's five recommendations chapters, **INTREWEAVING** the community's values with the plan's goals and strategies.



Project poster displayed at Spokane's first Black Earth Day celebration on April 18, 2026, at the Martin Luther King Jr. Family Outreach Center.



Posters displayed at the Pop Up Village of Care at Liberty Park hosted by Maji Rising on August 22-23, 2026. Community members completed an activity to share ideas to improve community health for the neighborhood.





STAFF REPORT FOR 2027-2032 CIP UPDATE (FILE 26-019COMP)

Department of Planning Services

The following staff report concerns a proposed amendment to the City's Comprehensive Plan. Amendments to the Comprehensive Plan are enabled by Spokane Municipal Code (SMC) 17G.020 and Revised Code of Washington (RCW) 36.70A.130.

I. PROPOSAL SUMMARY

Description:	The proposal constitutes a six-year citywide capital improvement program (CIP) for the years 2027 through 2032, to be included in Appendix C of the City of Spokane Comprehensive Plan. The CIP includes an inventory, analysis, and a six-year financing plan for needed capital facilities in the city. These capital facilities have been developed through numerous public engagement efforts and technical studies and are necessary to implement the vision and values of the Comprehensive Plan. The CIP is generally updated each year according to the latest available information and, when adopted, supersedes the previously adopted version. CIPs are incorporated by reference into the Comprehensive Plan each year as they are updated and adopted.
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II. APPLICANT SUMMARY

Staff Contact for Plan Commission Action:	Della Mutungi, Planning & Economic Development (dmutungi@spokanecity.org)
Proposing Department:	City of Spokane Budget Office (Matt Boston, CFO)

III. ADDITIONAL INFORMATION

SEPA Status:	A SEPA threshold Determination of Non-Significance (DNS) was issued on September 23, 2026. The appeal deadline is 5:00 PM on October 7, 2026.
Plan Commission Hearing Date:	October 14, 2026
Staff Recommendation:	Approve

IV. BACKGROUND INFORMATION

- General Proposal Description:** In accordance with the Growth Management Act (GMA), the City of Spokane adopts and updates its CIP each year for the following six years. An internal technical team is formed each year to review the previous CIP and to update it according to new projects and information obtained since the last CIP update was completed. The CIP includes specific capital improvements that are necessary to serve and accommodate the development outlined in the Comprehensive Plan, consistent with the vision, values, and policies provided by the Comprehensive

Plan. The Proposed 2027-2032 CIP is incorporated into this staff report by reference, and can be retrieved at the following address:

https://spokanecity.openbook.questica.com/#/budget-book/2027-2032_CIP_DRAFT/ef2f53d0-a77b-4d52-91ee-1cdc2e98a6ce

Those without internet access wishing to review the proposed CIP can contact the Staff Contact (above) or by calling 509-625-6895.

The CIP is prepared each year by the Spokane Budget Office in consultation with the various departments involved (i.e. water, sewer, wastewater, libraries, parks, etc.). The primary contact in the budget office is Jacob Miller (jmiller@spokanecity.org). To facilitate orderly and efficient consideration of the proposed CIP by the Spokane Plan Commission, a representative of the Planning & Economic Department has been asked to assist in the process. This year, that representative is Planner II Della Mutungi (dmutungi@spokanecity.org).

2. **Site Description and Physical Conditions:** The CIP calls for future physical improvements to various properties and rights-of-way (ROW) throughout the City. These locations vary in slope, condition, existing use (if any), and other factors. Approval of the CIP is a step in the implementation of the Comprehensive Plan and does not directly approve or impel the improvements described therein. Accordingly, prior to any ground disturbing activities for these various projects, additional analysis and consideration of these physical conditions and effects will be required per SMC requirements.
3. **Property Ownership:** Capital improvements called for in the CIP will be constructed either on property owned by the City of Spokane (including its various departments and agencies) or within public ROW (i.e. streets, alleyways, easements).

V. APPLICATION PROCESS AND PUBLIC COMMENT

1. **Key Steps:** The application is being processed according to SMC 17G.020, including the following steps:

Proposal Completed August 14, 2026
Agency Comment Period September 1 – September 30, 2026
Public Comment Period September 1 – September 30, 2026
Plan Commission Workshop September 23, 2026
SEPA Determination Issued September 23, 2026
Notice of Public Hearing Posted October 1, 2026
Plan Commission Hearing Date (Scheduled) October 14, 2026

2. **Comments Received:** A request for comments was issued to City departments, neighborhood councils, local agencies, and departments, providing pertinent application details on September 1, 2026. Staff received comments from Carol Tomsic - Lincoln Heights Neighborhood Chairperson, who expressed appreciation for several projects located in the Lincoln Heights neighborhood. She also

expressed a need for project number STR-2018-7 27th Ave - SE Blvd to Ray to be fully funded, rather than partially funded. This comment was also sent to Plan Commission on September 20, 2026.

3. **Public Workshop:** A public workshop with the Spokane Plan Commission was held on September 23, 2026, during which the particulars of the proposal were presented to the Plan Commission for their consideration and discussion.

VI. APPLICATION REVIEW AND ANALYSIS

1. **Guiding Principles:** SMC 17G.020.010 provides the following guiding principles for the annual comprehensive plan amendment process:

- A. Keep the comprehensive plan alive and responsive to the community.
- B. Provide for simultaneous review of proposals to allow for cumulative impact analysis of all applications on a City-wide basis and in conjunction with budget decisions.
- C. Make map adjustments based on a foundation in policy language, consistently applying those concepts citywide.
- D. Honor the community's long-term investment in the comprehensive plan, through public participation and neighborhood planning processes, by not making changes lightly.
- E. Encourage development that will enable our whole community to prosper and reinforce our sense of place and feeling of community, in an ecologically, economically and socially sustainable manner.
- F. Amendments to the comprehensive plan must result in a net benefit to the general public.

2. **Review Criteria:** SMC 17G.020.030 provides a list of considerations that are to be used, as appropriate, by the applicant in developing an amendment proposal, by planning staff in analyzing a proposal, by the plan commission making a recommendation on a proposal, and by the city council in making a decision on the proposal. Following each of the considerations is staff's analysis relative to the proposed amendment.

- A. **Regulatory Changes:** *Amendments to the comprehensive plan must be consistent with any recent state or federal legislative actions, or changes to state or federal regulations, such as changes to the Growth Management Act, or new environmental regulations.*

Staff Analysis: The proposal has been developed to implement the requirements of the Growth Management Act

The proposal satisfies this criterion.

- B. **GMA:** *The change must be consistent with the goals and purposes of the State Growth Management Act.*

Staff Analysis: No comments received or other evidence in the record indicates inconsistency between the proposed plan map amendment and the goals and purposes of the GMA.

The proposal satisfies this criterion.

- C. Financing:** *In keeping with the GMA's requirement for plans to be supported by financing commitments, infrastructure implications of approved comprehensive plan amendments must be reflected in the relevant six-year capital improvement plan(s) approved in the same budget cycle.*

Staff Analysis: The proposed action would update the CIP specifically for this purpose.

The proposal satisfies this criterion.

- D. Funding Shortfall:** *If funding shortfalls suggest the need to scale back on land use objectives and/or service level standards, those decisions must be made with public input as part of this process for amending the comprehensive plan and capital facilities program.*

Staff Analysis: This proposal does include certain unfunded projects to ensure transparency in future capital improvement planning and design. The proposal does not suggest or require the scaling back of any land use objectives or service level standards thus the proposal meets this criterion.

The proposal satisfies this criterion.

E. Internal Consistency:

1. *The requirement for internal consistency pertains to the comprehensive plan as it relates to all its supporting documents, such as the development regulations, capital facilities program, shoreline master program, downtown plan, critical area regulations, and any neighborhood planning documents adopted after 2001. In addition, amendments should strive to be consistent with the parks plan, and vice versa. For example, changes to the development regulations must be reflected in consistent adjustments to the goals or policies in the comprehensive plan. As appropriate, changes to the map or text of the comprehensive plan must also result in corresponding adjustments to the zoning map and implementation regulations in the Spokane Municipal Code.*

Staff Analysis: The proposal is internally consistent with applicable supporting documents of the Comprehensive Plan as follows:

Capital Facilities Program. The proposed CIP provides for the financial analysis and commitment necessary to implement the capital facilities program in the Comprehensive Plan.

Neighborhood Planning Documents Adopted after 2001. While some neighborhood planning documents include requested capital improvements, the capital improvements included in the CIP will not prevent or prohibit the improvements called for in adopted neighborhood planning documents from being implemented.

Miscellaneous Comprehensive Plan Goals and Policies. On each project page of the proposed CIP there is a listing of the goals and policies that individual project would support and/or implement if completed. When considered cumulatively, as an implementation process for the Comprehensive Plan itself, the proposal is generally consistent with the goals, policies, and development vision provided for in the Comprehensive Plan.

The proposal satisfies this criterion.

2. *If a proposed amendment is significantly inconsistent with current policy within the comprehensive plan, an amendment proposal must also include wording that would realign the relevant parts of the comprehensive plan and its other supporting documents with the full range of changes implied by the proposal.*

Staff Analysis: The proposal is generally consistent with current Comprehensive Plan policies, as described in further detail in the staff analysis of Criterion K.2 below and other criteria in this report. Therefore, no amendment to policy wording is necessary and this criterion does not apply to the subject proposal.

The proposal satisfies this criterion.

- F. Regional Consistency:** *All changes to the comprehensive plan must be consistent with the countywide planning policies (CWPP), the comprehensive plans of neighboring jurisdictions, applicable capital facilities or special district plans, the regional transportation improvement plan, and official population growth forecasts.*

Staff Analysis: The proposed CIP comprises a necessary implementation action to address the development vision encapsulated in the Comprehensive Plan, which is itself consistent with the Countywide Planning Policies. No comments have been received from any agency or neighboring jurisdiction which would indicate that this proposal is not regionally consistent.

The proposal satisfies this criterion.

- G. Cumulative Effect:** *All amendments must be considered concurrently in order to evaluate their cumulative effect on the comprehensive plan text and map, development regulations, capital facilities program, neighborhood planning documents, adopted environmental policies and other relevant implementation measures.*

1. **Land Use Impacts:** *In addition, applications should be reviewed for their cumulative land use impacts. Where adverse environmental impacts are identified, mitigation requirements may be imposed as a part of the approval action.*
2. **Grouping:** *Proposals for area-wide rezones and/or site-specific land use plan map amendments may be evaluated by geographic sector and/or land use type in order to facilitate the assessment of their cumulative impacts.*

Staff Analysis: This proposal concerns the possible future construction and operation of capital improvements throughout the City. There are no aspects of these proposals that concern land use topics, thus items 1 and 2 above do not apply. Furthermore, the City did not accept private proposals for Comprehensive Plan Amendments this year, precluding the possibility of grouped or cumulative impacts between proposals.

This proposal satisfies this criterion.

H. SEPA: *SEPA¹ Review must be completed on all amendment proposals and is described in Chapter 17E.050.*

1. **Grouping:** *When possible, the SEPA review process should be combined for related land use types or affected geographic sectors in order to better evaluate the proposals' cumulative impacts. This combined review process results in a single threshold determination for those related proposals.*
2. **DS:** *If a determination of significance (DS) is made regarding any proposal, that application will be deferred for further consideration until the next applicable review cycle in order to allow adequate time for generating and processing the required environmental impact statement (EIS).*

Staff Analysis: The application is under review in accordance with the State Environmental Policy Act (SEPA), which requires that the potential for adverse environmental impacts resulting from a proposal be evaluated during the decision-making process. On the basis of the information contained in the environmental checklist, any written comments from local and State departments and agencies concerned with land development within the City, and a review of other information available to the Director of Planning Services, a Determination of Non-Significance was issued on September 17, 2026.

The proposal satisfies this criterion.

I. Adequate Public Facilities: *The amendment must not adversely affect the City's ability to provide the full range of urban public facilities and services (as described in CFU 2.1 and CFU 2.2) citywide at the planned level of service, or consume public resources otherwise needed to support comprehensive plan implementation strategies.*

Staff Analysis: The proposal intends to accommodate the facility and service needs of the City, according to the development vision and growth planning encapsulated in the Comprehensive Plan.

The proposal satisfies this criterion.

J. UGA: *Amendments to the urban growth area boundary may only be proposed by the city council or the mayor of Spokane and shall follow the procedures of the countywide planning policies for Spokane County.*

Staff Analysis: The proposal does not include an expansion to the UGA.

This criterion does not apply.

K. Demonstration of Need:

1. **Policy Adjustments:** *Proposed policy adjustments that are intended to be consistent with the comprehensive plan should be designed to provide correction or additional guidance so the community's original visions and values can better be achieved. The need for this*

¹ State Environmental Protection Act

type of adjustment might be supported by findings from feedback instruments related to monitoring and evaluating the implementation of the comprehensive plan.

Staff Analysis: The proposal does not include a policy adjustment; thus, this criterion does not apply.

This proposal satisfies this criterion.

2. *Map Changes:* *Changes to the land use plan map (and by extension, the zoning map) may only be approved if the proponent has demonstrated that all of the following are true:*

- a.** *The designation is in conformance with the appropriate location criteria identified in the comprehensive plan (e.g. compatibility with neighboring land uses, proximity to arterials, etc.);*

Staff Analysis: Not applicable.

- b.** *The map amendment or site is suitable for the proposed designation.*

Staff Analysis: Not applicable.

- c.** *The map amendment implements applicable comprehensive plan policies and subarea plans better than the current map designation.*

Staff Analysis: The proposal does not include any map amendments; thus, this criterion does not apply.

This proposal satisfies this criterion.

3. *Rezones, Land Use Plan Amendment:* *Corresponding rezones will be adopted concurrently with land use plan map amendments as a legislative action of the city council. If policy language changes have map implications, changes to the land use plan map and zoning map will be made accordingly for all affected sites upon adoption of the new policy language. This is done to ensure that the comprehensive plan remains internally consistent and to preserve consistency between the comprehensive plan and supporting development regulations.*

Staff Analysis: This proposal would not amend any land use plan map designations, thus no attendant rezones are required.

The proposal satisfies this criterion.

VII. CONCLUSION

The proposal has been processed and considered according to the requirements of the Spokane Municipal Code. According to the information provided above and the whole of the administrative record, the proposal is consistent with the approval criteria set forth by SMC 17G.020.

Following the close of public testimony and deliberations regarding conclusions with respect to the review criteria and decision criteria detailed in SMC Chapter 17G.020, Plan Commission will need to make a

recommendation to City Council for approval or denial of the requested amendment to the Land Use Plan map of the City's Comprehensive Plan.

VIII. STAFF RECOMMENDATION

Considering the above information and the whole of the administrative record, staff recommends that Plan Commission and the City Council **approve** this proposal.

IX. LIST OF EXHIBITS

- A. SEPA Checklist
- B. SEPA Determination of Non-Significance

**State Environmental Policy Act (SEPA)
ENVIRONMENTAL CHECKLIST**

File No. 26-019COMP 2027-2032

PLEASE READ CAREFULLY BEFORE COMPLETING THE CHECKLIST

Purpose of checklist:

The State Environmental Policy Act (SEPA), chapter 43.21C RCW, requires all governmental agencies to consider the environmental impacts of a proposal before making decisions. An environmental impact statement (EIS) must be prepared for all proposals with probable significant adverse impacts on the quality of the environment. The purpose of this checklist is to provide information to help you and the agency identify impacts from your proposal (and to reduce or avoid impacts from the proposal, if it can be done) and to help the agency decide whether an EIS is required.

Instructions for applicants:

This environmental checklist asks you to describe some basic information about your proposal. Governmental agencies use this checklist to determine whether the environmental impacts of your proposal are significant, requiring preparation of an EIS. Answer the questions briefly, with the most precise information known, or give the best description you can.

You must answer each question accurately and carefully, to the best of your knowledge. In most cases, you should be able to answer the questions from your own observations or project plans without the need to hire experts. If you really do not know the answer, or if a question does not apply to your proposal, write "do not know" or "does not apply." Complete answers to the questions now may avoid unnecessary delays later.

Some questions ask about governmental regulations, such as zoning, shoreline, and landmark designations. Answer these questions if you can. If you have problems, the governmental agencies can assist you.

The checklist questions apply to all parts of your proposal, even if you plan to do them over a period of time or on different parcels of land. Attach any additional information that will help describe your proposal or its environmental effects. The agency to which you submit this checklist may ask you to explain your answers or provide additional information reasonably related to determining if there may be significant adverse impact.

Use of checklist for nonproject proposals:

For nonproject proposals complete this checklist and the supplemental sheet for nonproject actions (Part D). The lead agency may exclude any question for the environmental elements (Part B) which they determine do not contribute meaningfully to the analysis of the proposal.

For nonproject actions, the references in the checklist to the words "project," "applicant," and "property or site" should be read as "proposal," "proposer," and "affected geographic area," respectively.

A. BACKGROUND

1. Name of proposed project, if applicable		
Six Year Citywide Capital Improvement Program 2027 through 2032		
2. Name of applicant		
City of Spokane - Budget Office. (Attn. Jacob Miller)		
3. Address (Street City, State, Zip)	Phone	Email
808 W Spokane Falls Boulevard, Spokane WA, 99201	509-625-6421	jmillers@spokanecity.org
4. Contact Person		
Della Mutungi		
Address (Street City, State, Zip)	Phone	Email
808 W Spokane Falls Boulevard, Spokane WA, 99201	509-625-6500	dmutungi@spokanecity.org
5. Project Location Not Applicable -This is a non-project action		
Address (Street City, State, Zip)	Section	Quarter
Township	Range	Tax Parcel Number(s)
6. Date Checklist Prepared		
August 18, 2026		
7. Agency Requesting Checklist		
City of Spokane, Washington		
8. Proposed timing or schedule (including phasing, if applicable)		
Projects for 2027 through 2032		

9. a. **Do you have any plans for future additions, expansion, or further activity related to or connected with this proposal? If yes, explain.**

Yes. The Six Year Citywide Capital Improvement Program is the initial implementation of all the project environmental processes and more specific data will be provided on a project-by-project basis where required.

- b. **Do you own or have options on land nearby or adjacent to this proposal? If yes, explain.**

Yes. The proposal consists of many projects within the incorporated boundaries of the City of Spokane with some peripheral projects. This is a non-project action

- 10. List any environmental information you know about that has been prepared, or will be prepared, directly related to this proposal.**

No special environmental analysis or studies have been prepared for this proposal. Individual projects resulting in construction must address specific environmental information at the time of design as part of existing Spokane Municipal Code (SMC) requirements.

- 11. Do you know whether applications are pending for governmental approvals of other proposals directly affecting the property covered by your proposal? If yes, explain.**

Not applicable. This is a non-project action.

- 12. List any government approvals or permits that will be needed for your proposal, if known.**

- a) City Plan Commission Recommendation
- b) City Council Ordinance

- 13. Give brief, complete description of your proposal, including the proposed uses and the size of the project and site. There are several questions later in this checklist that ask you to describe certain aspects of your proposal. You do not need to repeat those answers on this page.**

The Six Year Citywide Capital Improvement Program is an implementation document used to schedule projects for improving the City's infrastructure in a rational, coordinated, cost-effective manner. Infrastructure improvement projects are scheduled to serve current and future demands. This document schedules projects for a six year period and is updated annually. The Six Year Citywide Capital Improvement Program provides the necessary documentation to submit applications for grant funds and loans. The draft document can be viewed at: https://spokanecity.openbook.questica.com/#/budget-book/2027-2032_CIP_DRAFT/ef2f53d0-a77b-4d52-91ee-1cdc2e98a6ce

- 14. Location of the proposal:** Give sufficient information for a person to understand the precise location of your proposed project, including a street address, if any, and section, township and range, if known. If a proposal would occur over a range of area, provide the range or boundaries of the site(s). Provide a legal description, site plan, vicinity map, and topographic map, if reasonably available. While you should submit any plans required by the agency, you are not required to duplicate maps or detailed plans submitted with any permit application related to this checklist.

Not applicable. The proposal consists of many projects within the incorporated boundaries of the City of Spokane with some peripheral projects. This is a non-project action.

- 15. Does the proposed action lie within the Aquifer Sensitive Area (ASA)?** ☒ Yes ☐ No

The General Sewer Service Area? ☒ Yes ☐ No

The Priority Sewer Service Area? ☒ Yes ☐ No

The City of Spokane? ☒ Yes ☐ No

16. The following questions supplement Part A.

a. Critical Aquifer Recharge Area (CARA) / Aquifer Sensitive Area (ASA)

- (1) Describe any systems, other than those designed for the disposal of sanitary waste installed for the purpose of discharging fluids below the ground surface (includes systems such as those for the disposal of stormwater or drainage from floor drains). Describe the type of system, the amount of material to be disposed of through the system and the types of material likely to be disposed of (including materials which may enter the system inadvertently through spills or as a result of firefighting activities).**

Not applicable. This is a non-project action.

- (2) Will any chemicals (especially organic solvents or petroleum fuels) be stored in aboveground or underground storage tanks? If so, what types and quantities of material will be stored?**

Not applicable. This is a non-project action.

- (3) What protective measures will be taken to ensure that leaks or spills of any chemicals stored or used on site will not be allowed to percolate to groundwater. This includes measures to keep chemicals out of disposal systems.**

Not applicable. This is a non-project action.

- (4) Will any chemicals be stored, handled or used on the site in a location where a spill or leak will drain to surface or groundwater or to a stormwater disposal system discharging to surface or groundwater?**

Not applicable. This is a non-project action.

b. Stormwater

- (1) What are the depths on the site to groundwater and to bedrock (if known)?**

Not applicable. This is a non-project action.

- (2) Will stormwater be discharged into the ground? If so, describe any potential impacts.**

Not applicable. This is a non-project action.

B. ENVIRONMENTAL ELEMENTS

Part B does not meaningfully contribute to the analysis of this nonproject action and therefore has been removed in accordance with WAC 197-11-960. Please refer to Part D, below, for information regarding the nonproject action.

C. SIGNATURE

I, the undersigned, swear under penalty of perjury that the above responses are made truthfully and to the best of my knowledge. I also understand that, should there be any willful misrepresentation or willful lack of full disclosure on my part, the agency must withdraw any determination of Nonsignificance that it might issue in reliance upon this checklist.

Date: August 18, 2026

Signature: X *Della Mutungi*

Please Print or Type:

Proponent: Matt Boston, Chief Financial Officer

Address: 808 W. Spokane Falls Boulevard, Spokane, WA 99201 Phone: (509) 625-6845

Person completing form (if different from proponent): Della Mutungi, Planner II

Address: 808 W. Spokane Falls Boulevard, Spokane WA, 99201 Phone: (509) 625-6500

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Staff member(s) reviewing checklist:

Based on this staff review of the environmental checklist and other pertinent information, the staff concludes that:

- ☒ A. there are no probable significant adverse impacts and recommends a Determination of Nonsignificance.
- ☐ B. probable significant adverse environmental impacts do exist for the current proposal and recommends a Mitigated Determination of Nonsignificance with conditions.
- ☐ C. there are probable significant adverse environmental impacts and recommends a Determination of Significance.

D. SUPPLEMENTAL SHEET FOR NONPROJECT ACTIONS

(Do not use this sheet for project actions)

Because these questions are very general, it may be helpful to read them in conjunction with the list of elements of the environment.

When answering these questions, be aware of the extent the proposal, or the types of activities likely to result from the proposal, would affect the item at a greater intensity or at a faster rate than if the proposal were not implemented. Respond briefly and in general terms.

- 1. How would the proposal be likely to increase discharge to water; emissions to air; production, storage, or release of toxic or hazardous substances; or production of noise?**

Projects within the Six Year Citywide Capital Improvement Program are likely to improve the environment by reducing inefficient infrastructure and maintenance requirements. Particulate and exhaust emissions will occur during construction of most of the listed projects. The extent of these emissions will vary greatly between different types of projects. Many of the projects will improve the quality of waters discharged and decrease the emissions of pollutants once they are completed.

Proposed measures to avoid or reduce such increases are:

Best management practices for construction controls such as watering will be used to control particulate emissions. Any ground disturbance as a result of these future projects would be required to implement standard best practices to minimize dust, air emissions, and noise. Existing restrictions on construction and operation noise in the municipal code would apply to these projects as well

- 2. How would the proposal be likely to affect plants, animals, fish or marine life?**

No significant effects are expected. Each project as it is designed and implemented will be subject to existing standards and requirements for the protection of the environment codified in the SMC. Furthermore, additional SEPA review will be required prior to any actual construction or implementation.

Proposed measures to protect or conserve plants, animals, fish or marine life are:

Projects will be designed in accordance with local and state regulations regarding development and construction in or near natural habitats. Best Management Practices will be incorporated.

- 3. How would the proposal be likely to deplete energy or natural resources?**

Construction and operational activities will use petroleum fuels. Once completed, electric energy is used such as to operate pump and control systems or power new systems, as required by the SMC.

Proposed measures to protect or conserve energy and natural resources are:

None.

- 4. How would the proposal be likely to use or affect environmentally sensitive areas or areas designated (or eligible or under study) for governmental protection, such as parks, wilderness, wild and scenic rivers, threatened or endangered species habitat, historic or cultural sites, wetlands, flood plains or prime farmlands?**

No significant effect on environmentally sensitive areas is expected. As discussed under question 2 above, this issue will be addressed on a project-by-project basis at the individual project environmental reviews, as required.

Proposed measures to protect such resources or to avoid or reduce impacts are:

Each specific project, as it is ultimately designed, will be analyzed for its potential impact to environmentally sensitive areas and, if necessary, existing SMC requirements for the protection of the environment will require that measures be taken to minimize the impacts of those individual projects.

5. How would the proposal be likely to affect land and shoreline use, including whether it would allow or encourage land or shoreline uses incompatible with existing plans?

The proposed projects included in the proposal are necessary to ensure that services, utilities, and infrastructure is adequate to serve both existing and planned future development in the city, consistent with the Growth Management Act and the development described in the Comprehensive Plan.

Proposed measures to avoid or reduce shoreline and land use impacts are:

Projects will be designed to comply with shoreline and land use plans. Any deviations would be approved through the appropriate required processing during design. Standard procedures for land use and zoning changes will be required.

The Six Year Citywide Capital Improvement Program is reviewed by the City's Plan Commission for consistency with the City's Comprehensive Plan and approved by the City Council. This process serves to ensure that the projects are compatible with land uses within the City and Spokane County.

6. How would the proposal be likely to increase demands on transportation or public services and utilities?

Construction seasons that include multiple temporary arterial street closures across the city indirectly impact the traffic loadings on adjacent parallel routes but only on a temporary basis. Each proposed project that could generate additional demands on transportation would be analyzed on a project-by-project basis as required in the SMC. As for service and utility capacities, the projects in the proposed CIP are necessary to ensure that services and utilities can accommodate existing and planned future growth in the city.

Proposed measures to reduce or respond to such demand(s) are:

Communication of construction closures ahead of and during the construction season will be maintained.

7. Identify, if possible, whether the proposal may conflict with local, state or federal laws or requirements for the protection of the environment.

No conflicts with environmental protection laws have been identified.

NONPROJECT DETERMINATION OF NONSIGNIFICANCE

PROJECT: File 26-019COMP Capital Improvement Program 2027-2032

PROPOSER: City of Spokane

DESCRIPTION OF PROPOSAL: An update to the city's six-year citywide capital improvement program (CIP), for the years 2027 through 2032, to be referenced in Appendix C of the City of Spokane Comprehensive Plan.

LOCATION OF PROPOSAL, INCLUDING STREET ADDRESS, IF ANY: Various public properties and rights-of-way throughout the city.

LEAD AGENCY: City of Spokane

The lead agency for this proposal has determined that it does not have a probable significant adverse impact on the environment. An Environmental Impact Statement (EIS) is not required under RCW 43.21C.030(2)(c). This decision was made after review of a completed environmental checklist and other information on file with the lead agency. This information is available to the public on request.

☐ There is no comment period for this DNS.

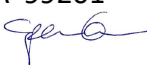
☐ This DNS is issued after using the optional DNS process in section WAC 197-11-355. There is no further comment period on the DNS.

☒ This DNS is issued under WAC 197-11-340(2); the lead agency will not act on this proposal for at least 14 days from September 23, 2026. Comments regarding this DNS must be submitted no later than 5 p.m. on October 7, 2026 if they are intended to alter the DNS.

Responsible Official: Spencer Gardner

Position/Title: Director, Planning Services **Phone:** (509) 625-6500

Address: 808 W. Spokane Falls Blvd., Spokane, WA 99201

Date Issued: September 17, 2026 **Signature:** 

DETERMINATION OF NONSIGNIFICANCE

Final Audit Report

2026-09-17

Created:	2026-09-17
By:	Emily King (eking@spokanecity.org)
Status:	Signed
Transaction ID:	CBJCHBCAABAAr3fMgqneCfCY-H1DNvngEn4WOWPwulPu

"DETERMINATION OF NONSIGNIFICANCE" History

-  Document created by Emily King (eking@spokanecity.org)
2026-09-17 - 1:59:46 PM GMT
-  Document emailed to Spencer Gardner (sgardner@spokanecity.org) for signature
2026-09-17 - 1:59:50 PM GMT
-  Email viewed by Spencer Gardner (sgardner@spokanecity.org)
2026-09-17 - 2:30:30 PM GMT
-  Document e-signed by Spencer Gardner (sgardner@spokanecity.org)
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