



# Spokane Plan Commission Agenda

Wednesday, April 14, 2021

2:00 PM

Virtual Teleconference

808 W Spokane Falls Blvd, Spokane, WA 99201

## Virtual Meeting - See Below For Information

**TIMES GIVEN ARE AN ESTIMATE AND ARE SUBJECT TO CHANGE**

### Public Comment Period:

3 minutes each	Citizens are invited to address the Plan Commission on any topic not on the agenda.
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### Commission Briefing Session:

2:00 – 2:30	<ol style="list-style-type: none"><li>1. Approve <a href="#">3/24/2021</a> meeting minutes</li><li>2. City Council Report</li><li>3. Community Assembly Liaison Report</li><li>4. President Report</li><li>5. Transportation Sub-Committee Report</li><li>6. Secretary Report</li></ol>	All CM Lori Kinnear Mary Winkes Todd Beyreuther Clifford Winger Louis Meuler
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### Workshops:

2:30 – 2:50	1. <a href="#">Draft 6 Year Program, Priority Matrix and Consistency Review</a>	Kevin Picanco
2:50 – 3:20	2. STA / Division Connects Locally Preferred Alternative Review	Karl Otterstrom
3:20 – 3:50	3. <a href="#">Downtown Plan Update</a>	Nate Gwinn
3:50 – 4:20	4. Plan Commission – Missing Middle Housing Implementation Discussion  <a href="#">House Bill 1220 – WA Legislature Website</a>	Todd Beyreuther

**Adjournment: The next PC meeting will be held on Wednesday, April 28, 2021**

**AMERICANS WITH DISABILITIES ACT (ADA) INFORMATION:** The City of Spokane is committed to providing equal access to its facilities, programs and services for persons with disabilities. The Council Chambers and the Council Briefing Center in the lower level of Spokane City Hall, 808 W. Spokane Falls Blvd., are both wheelchair accessible. The Council Briefing Center is equipped with an audio loop system for persons with hearing loss. The Council Chambers currently has an infrared system and headsets may be checked out by contacting the meeting organizer. Individuals requesting reasonable accommodations or further information may call, write, or email Human Resources at 509.625.6363, 808 W. Spokane Falls Blvd, Spokane, WA, 99201; or [msteinolfson@spokanecity.org](mailto:msteinolfson@spokanecity.org). Persons who are deaf or hard of hearing may contact Human Resources through the Washington Relay Service at 7-1-1. Please contact us forty-eight (48) hours before the meeting date.

# Plan Commission Meeting Information

Wednesday, April 14, 2021

In order to comply with public health measures and Governor Inslee's *Stay Home, Stay Safe* order, the Plan Commission meeting will be held on-line.

**Members of the general public are encouraged to join the on-line meeting using the following information:**

**Meeting Password:**  
PlanCommission

**Meeting Number**  
(access code):  
**146 205 9622**

**Join Webex Meeting Online:** [JOIN MEETING](#)

**Tap to join from a mobile device (attendees only):**

[+1-408-418-9388](tel:+14084189388), [1462059622](tel:+1462059622)## United States Toll

**Join by phone:** +1-408-418-9388 United States Toll

**Global call-in numbers:**

<https://spokanecity.webex.com/spokanecity/globalcallin.php?MTID=m514c2d4fc1d4af7864559443420dee7b>

**Join from a video system or application:**

Dial [1462059622](tel:+1462059622)@[spokanecity.webex.com](mailto:spokanecity.webex.com)

You can also dial 173.243.2.68 and enter your meeting number

**Join using Microsoft Lync or Microsoft Skype for Business Dial:**

Dial [1462059622](tel:+1462059622).[spokanecity@lync.webex.com](mailto:spokanecity@lync.webex.com)

Please note that public comments will be taken during the meeting, but the public is encouraged to continue to submit their comments or questions in writing to:

**Louis Meuler at [plancommission@spokanecity.org](mailto:plancommission@spokanecity.org)**

The audio proceedings of the Plan Commission meetings will be recorded, with digital copies made available upon request.

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# Spokane Plan Commission - Draft Minutes

March 24, 2021

Webex Teleconference

Meeting Minutes: Meeting called to order at 2:00 PM by Todd Beyreuther

## Attendance:

- Board Members Present: Todd Beyreuther (President), Greg Francis (Vice President), Thomas Sanderson, Carole Shook, Sylvia St. Clair, Jo Anne Wright, Clifford Winger, Michael Baker
- Board Members Not Present:
- Non-Voting Members Present: Community Assembly Liaison Mary Winkes, Council Member Lori Kinnear
- *Quorum Present: yes*
- Staff Members Present: Louis Meuler, Jackie Churchill, Nathan Gwinn, Tirrell Black, Giacobbe Byrd, James Richman, Colin Quinn-Hurst,

## Public Comment:

## Briefing Session:

Minutes from the March 10, 2021 meeting approved unanimously.

### **1. City Council Liaison Report - Lori Kinnear**

- Council Member Kinnear reported that the Mayor has hired a City Administrator, Johnnie Perkins, from San Diego. He will start in April.
- The Council Member also reported that the East Sprague Business Association has concerns about mixed use zones, specifically residential and industrial uses that might clash with each other and that each type needs to be appropriately accommodated for.
- CM Kinnear reported that Police IT developed an app that will give police real time shelter availability.

### **2. Community Assembly Liaison Report - Mary Winkes**

- Ms. Winkes reported that she met with CM Wilkerson and discussed appropriate options and how to clarify what would be possible for the Division business leaders who are petitioning to form a Neighborhood Council.

### **3. Commission President Report - Todd Beyreuther**

- Mr. Beyreuther proposed having a workshop on the Plan Commission agenda for the next meeting regarding Landuse 1.3 and exclusionary housing practices and to discuss the possibility of proposing action in the form of a Comprehensive Plan Amendment.

### **4. Transportation Subcommittee Report - Clifford Winger**

- Mr. Winger reported that the Plan Commission Transportation Subcommittee will meet on April 6.

### **5. Secretary Report - Louis Meuler**

- Mr. Meuler reported that the Plan Commission Work Program Resolution will soon go before the Council for approval.
- Mr. Meuler also stated that senior City Staff have started a discussion with City Council about their subcommittees and how to integrate and improve communication.

## Workshop(s):

### **1. Downtown Plan Update**

- Presentation provided by Nate Gwinn
- Questions asked and answered

- Discussion ensued
- Public Comment: Susan Horton, CEO of Wheatland Bank: Stated that she agreed with having a walkable downtown and transparency on the lower level of buildings, but that the City needs to focus on criminality and homelessness that would disrupt business workings.
  - Commissioner Tom Sanderson joined the meeting at 3:00 pm.
  - Council Member Kinnear left the meeting at 3:30 pm.

**Call the question:** Todd Beyreuther motioned to include the Downtown Plan Subcommittee suggestion that the City “should” explore performance-based design solutions that enhance the public realm, as alternatives specific to each parcel, if the 2018 recommendations are reconsidered. Seconded by Greg Francis. Motion carried unanimously.

Greg Francis made a motion to include two diagrams recommended by the Downtown Plan Subcommittee that show Active Street Edge Recommendations. Seconded by Todd Beyreuther. Motion carried unanimously.

#### **Board Business**

1. **2020 Plan Commission Year in Review**
  - Presentation provided by Jackie Churchill
  - Questions asked and answered
  - Discussion ensued
2. **PCTS Rules and Procedures**
  - Presentation provided by Louis Meuler
  - Questions asked and answered
  - Discussion ensued

**Call the question:** Todd Beyreuther motioned to adopt the Plan Commission Transportation Rules of Procedures as amended. Seconded by Sylvia St. Clair. Motion Carried Unanimously.

**Meeting Adjourned at 4:14 PM**

Next Plan Commission Meeting scheduled for Wednesday, April 14, 2021

BRIEFING PAPER  
Plan Commission  
Integrated Capital Management  
April 14, 2021

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Subject

2022 - 2027 Six-year Comprehensive Street Program

Background

In support of the State Growth Management Act and the City of Spokane's Comprehensive Plan, the City must maintain 6-year capital financing plans for certain providers of public facilities and services. Accordingly, the City must maintain a 6-year capital financing plan for its capital street program. Pursuant to RCW 35.77.010 the capital street program must be adopted before July 1 of each year, and filed with the Secretary of Transportation not later than 30 days after adoption. To determine the plan's consistency with the Comprehensive Plan, it is scrutinized by the City Plan Commission. The Plan Commission then makes a recommendation to the City Council as to the program's consistency with the Comprehensive Plan. The City Council then accepts or modifies the plan accordingly.

Each new project to the 6-Year Program is assessed for compliance with the Comprehensive Plan by verifying fulfillment of the Transportation goals and policies (TR's). Staff have prepared an assessment, and seek recommendation to the City Council regarding program compliance.

Impact

Staff will present a draft assessment of new projects being brought into the 2022 – 2027 6-Year Comprehensive Street Program. The assessment includes a review of each project for consistency with the comprehensive plan, particularly the transportation chapter. This assessment has been reviewed by the Plan Commission Transportation Subcommittee.

Action

None, this is a workshop with the Plan Commission regarding 6-Year Capital Street Program compliance with the Comprehensive Plan.

Any recommendations that result from this workshop will be considered for inclusion into the draft program which will then be brought to the Plan Commission for a Hearing to make an official recommendation to the City Council. The Hearing is tentatively scheduled to be held on May 12<sup>th</sup>.

**STREET PROGRAM  
RECONCILIATION SHEET  
New Projects Added to Six-Year  
Program (2022-2027)**

**Comprehensive Plan Chapter 4 Policies TR:**

	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23
	Transportation Network for All Users	Transportation Supporting Land Use	Transportation Level of Service	Transportation Demand Management Strategies	Active Transportation	Commercial Center Access	Neighborhood Access	Moving Freight	Promote Economic Opportunity	Transportation System Efficiency & Innovation	Transit Operational Efficiency	Prioritize and Integrate Investments	Infrastructure Design	Traffic Calming	Activation	Right-Of-Way Maintenance	Paving Existing Unpaved Streets	Parking	Plan Collaboratively	Bicycle/Pedestrian Coordination	Safe & Healthy Community Education & Promotion Campaigns	Law Enforcement & Emergency Management	Effective and Enhanced Public Outreach
44th Ave. Crestline to Altamont	X	X	X		X		X			X			X		X		X		X	X			X
Strong Rd. - 5 Mile to Austin	X	X		X	X		X					X	X		X					X			X
Boone Ave. - Howard to Ruby Protected Bike Lanes	X			X	X					X			X	X	X				X	X			X
Division St. Pedestrian Hybrid Beacons	X			X	X					X			X		X					X			X
Riverside Ave. - Grant to Sherman	X	X		X	X	X	X		X				X		X		X		X	X			X

## STREET PROGRAM RECONCILIATION SHEET

( Comparing 2022-27 against 2021-26 6yr. Program )

### New Projects Added to Six-Year Program (2022-2027)

Section/ Funds/ CN Year	Project Name	Project Description	Purpose Statement	Cost Estimate
Capital Improvements 2022	44th Ave. Crestline to Altamont	Strip pave to arterial streets standards; consider full frontage improvements, sidewalk, drainage along north side. <i>Council requested project in 2020.</i>	Pave and Improve new arterial route.	<b>\$900k</b>
Capital Improvements 2026	Strong Road - 5 Mile to Austin	Full reconstruction. Curb, sidewalk and drainage improvements where needed. <i>Council requested project in 2020.</i>	Improve pavement condition, add complete street improvements.	<b>\$3.5M</b>
Pedestrian & Bikeways 2022	Boone Ave. - Howard to Ruby Protected Bike Lane (Study)	Study to consider alternatives for installation of protected bike lanes. Likely lane reduction and related improvements. <i>Council requested project in 2020.</i>	Improve bike safety and provide a lower stress bike route option.	<b>TBD</b>
Pedestrian & Bikeways 2022	Division St. Pedestrian Hybrid Beacons	Install Pedestrian Hybrid Beacons (PHB), update curb ramps, and signing/stripping at three locations along Division St. at intersections of: 1) Longfellow Ave.; 2) Everett Ave; 3) Rhoades-Weile.	Improve safety for pedestrian and bike crossings of Division St.	<b>\$1.7M</b>
Capital Improvements 2022	Riverside - Grant to Sherman	Construct full street improvements including pavement, curb, sidewalk, drainage facilities. <i>University District PDA requested project.</i>	Complete infrastructure to support redevelopment	<b>\$450k</b>

### Honorable Mention Projects

Section	Project Name	Comment	Purpose Statement	Cost Estimate
Pedestrian & Bikeways 2022	Driscoll / Alberta / Cochrane Sidewalk	Install infill sidewalk, install ADA ramps and pedestrian crossing signing/stripping. Limits of work: Alberta St. and Cochrane St. from Northwest Blvd. to Driscoll and Driscoll Blvd. from Alberta/Cochrane to Garland Ave.	Improve pedestrian infrastructure and pedestrian safety	<b>\$1.1M</b>

### Projects Completed and Removed from Six-Year Program

Section	Project Name	Comment	Status	
Capital Improvements	Wellesley Ave. - Division to Nevada	Project Not Required in 6-yr timeframe.	Remove	
Capital Improvements	Geiger Rd from Medical Lake Interchange to Grove Rd Interchange	County Project	Complete	
Capital Improvements	Wall St, 1st Ave. to Riverside Ave.	STA CCL Project	Complete	
Capital Improvements	Maple St, Riverside Ave to Pacific Ave	STA CCL Project	Complete	
Capital Improvements	Post St and Summit Ave Connections to Post St Bridge		Remove	
Pedestrian & Bikeways	North Gorge Trail Study		Remove	
Capital Improvements	Spokane Pavement Preservation - North		Complete	
Pedestrian & Bikeways	Ben Burr Crossings of 2nd and 3rd Ave.		Complete	
Pedestrian & Bikeways	Cincinnati Greenway		Complete	
Pedestrian & Bikeways	South University Gateway E-W Linkage		Remove	
Capital Improvements	Hamilton St. Corridor Enhancement		Complete	

**BRIEFING PAPER**  
**City of Spokane**  
**Plan Commission Workshop**  
**Downtown Plan Update**  
**April 14, 2021**

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**Subject**

The **Spokane Downtown Plan** is an update of the existing plan, *Fast Forward Spokane Downtown Plan Update* (2008). The plan update is co-sponsored by the City of Spokane and Downtown Spokane Partnership. The Plan Commission workshop on April 14 will include public input to date, with a focus on recent material responding to the full draft plan:

- Feedback received at the March 16 virtual open house, including [attached poll results](#)
- Written comments submitted, to be summarized and sent separately
- Online survey concluding April 4, summary of results to be sent separately

**Background**

The existing Downtown plan is a subarea plan of the Comprehensive Plan. The proposed draft, posted on the project webpages linked below, will fully update and replace the City's existing plan. The planning consultant, Framework, compiled the draft plan following a public engagement process, which collected input on the plan update's vision, guiding principles, and priorities from fall 2019 through March 2021.

Plan Commission workshops under the current public engagement effort phase began in October 2019, followed by five (5) additional Plan Commission workshops, occurring in November and December 2019; January 2020; and January and March, 2021. Additional outreach included a steering committee and several additional meetings with stakeholders throughout 2020. A list of these and other public participation events since October 2019 is attached (see [Attachment A, Public Participation Summary](#)).

A Plan Commission Downtown Plan subcommittee met in February and March, 2021. On March 24, 2021, the Plan Commission adopted the subcommittee's recommendations with a small modification to change an added word from "could" to "should" (p. 80). The edits with the modification have been incorporated in the draft Plan for the hearing on May 12, 2021.

**Impact**

The draft plan proposes actions and guidance for new improvements for the next ten years. The City invites additional feedback on the proposal from the community and targeted groups Downtown, such as residents, business owners, organizations, and employees.

**Action**

Following the Plan Commission's April 14 workshop, the Commission will hold a public hearing May 12, 2021. After the public hearing, the Commission will make a recommendation to the Spokane City Council.

For other information and future engagement opportunities, visit the project webpages:

- [www.SpokaneDowntownPlan.org](http://www.SpokaneDowntownPlan.org)
- [my.SpokaneCity.org/projects/downtown-plan-update](http://my.SpokaneCity.org/projects/downtown-plan-update)



**Attachment A  
Public Participation Summary**

Date	Name/Event
10/3/2019	Community Assembly
10/4/2019	Terrain 12 pop-up event
10/14 - 11/4/2019	Online public survey #1. 590 responses
10/17/2019	River Park Square pop-up event
10/22/2019	Public meeting #1
10/23/2019	Plan Commission workshop
10/23/2019	Design Review Board meeting
10/31/2019	City Council Study Session
11/13/2019	Plan Commission workshop
11/19/2019	Riverside Neighborhood Council
12/11/2019	Plan Commission workshop
1/8/2020	Steering committee meeting #1
1/8/2020	Peaceful Valley Neighborhood Council
1/8/2020	West Central Neighborhood Council
1/9/2020	<u>Inlander</u> article
1/14 - 2/17/2020	Online public survey #2. 647 responses
1/22/2020	Plan Commission workshop
1/27/2020	Postcard mailing – 1200 addresses Business Improvement District Ratepayers and Members
1/30/2020	Steering committee meeting #2
2/4/2020	Cliff Cannon Neighborhood Council
2/4/2020	<u>Spokesman Review</u> article
2/5/2020	Public meeting #2
2/12/2020	Emerson Garfield Neighborhood Council
2/13/2020	<u>Journal of Business</u> article
2/28/2020	Steering committee meeting #3

<b>Date</b>	<b>Name/Event</b>
3/24 - 5/2/2020	Online survey of steering committee and technical group on General Goals and Actions. 21 responses
6/25/2020	Update on arts and culture strategies - Spokane Arts and Terrain
6/26/2020	Steering committee meeting #4 - virtual
7/29/2020	Downtown Spokane Partnership Board meeting - virtual
8/6/2020	Downtown bikeways discussion with Bicycle Advisory Board Committee on Protected Bike Lanes/Neighborhood Greenways
8/18/2020	Bicycle Advisory Board meeting - virtual
9/25/2020	Davenport District strategies discussion with property owner and community organization
12/18/2020	Steering committee meeting #5 - virtual
1/27/2021	Plan Commission workshop
2/16/2021	<u>Spokesman Review</u> article
2/17/2021	Plan Commission Downtown Plan subcommittee meeting #1
2/18/2021	Land Use Committee of the Community Assembly
2/24/2021	Printed brochure mailing to 4,694 Downtown addresses notifying citizens of the draft Plan availability, and 3/16/2021 public meeting. 200 copies handed out to area businesses
2/25 - 4/4/2021	Online public survey #3. 712+ responses
3/3/2021	Plan Commission Downtown Plan subcommittee meeting #2
3/4/2021	Community Assembly
3/10/2021	West Central Neighborhood Council
3/11/2021	Interview "30 Minutes With," a Downtown Spokane Partnership webcast
3/16/2021	Public meeting #3 - virtual
3/24/2021	Plan Commission workshop
4/14/2021	Plan Commission workshop



# Spokane Downtown Plan Open House

16 - 16 Mar 2021

Poll results

## Table of contents

- What's your favorite place Downtown that you haven't been able to visit due to COVID and are looking forward to returning?
- How well does the plan balance transportation investments between vehicles/parking, transit, and walking and biking?
- Please clarify your response to the previous questions related to the balance between vehicles/parking and transit/biking/walking.
- How important is it for the City to do more to restrict new surface parking lots in Downtown?
- How important is it for existing surface parking lots to be redeveloped into other uses?
- How important are the plan strategies to improve the experience in public spaces through ongoing programming and activation?
- How can the plan best support the recovery of Downtown from the pandemic?

035

## What's your favorite place Downtown that you haven't been able to visit due to COVID and are looking forward to returning?

(1/3)

- Magic Lantern Theater
- Satori Dance Studio
- Steam plant
- the public pianos
- Looff Carousel
- Farmers Markets
- I also miss some of the smaller lunch places, like Nextdoor Espresso - they look very closed by now
- night market
- Shacktown bike shop
- night market
- All the arts venues - Stage Left, Civic, Fox, Bing, INB...
- Library
- Wild Sage, Aunties, pretty much all of the locally-owned restaurants. All venues!
- pigout in the park
- The Bing
- Indoor dining
- I miss the symphony terribly :-(
- Fox Theater as well.
- Childrens Museum
- Various Coffee Shops The Bing  
The Mall The Steamplant

035

## What's your favorite place Downtown that you haven't been able to visit due to COVID and are looking forward to returning?

(2/3)

- Downtown library
- hogwash
- AMC theatres Nordstrom
- Restaurants Riverpark square
- Music venues!
- Shacktown
- The Fox Theater
- Magic Lantern theatre
- I miss several restaurants - like Park Lodge...
- All restaurants open for lunch especially for businesses and dinner options.
- Bing Crosby theate,
- movie theater
- Spokane arena
- The Bing
- All Restaurants!
- Theater/music
- Live entertainment and restaurants!
- the fox/theaters in general
- Durkins
- So many restaurants!
- Soulful Soups
- Spokane Club
- Mobius!

## What's your favorite place Downtown that you haven't been able to visit due to COVID and are looking forward to returning?

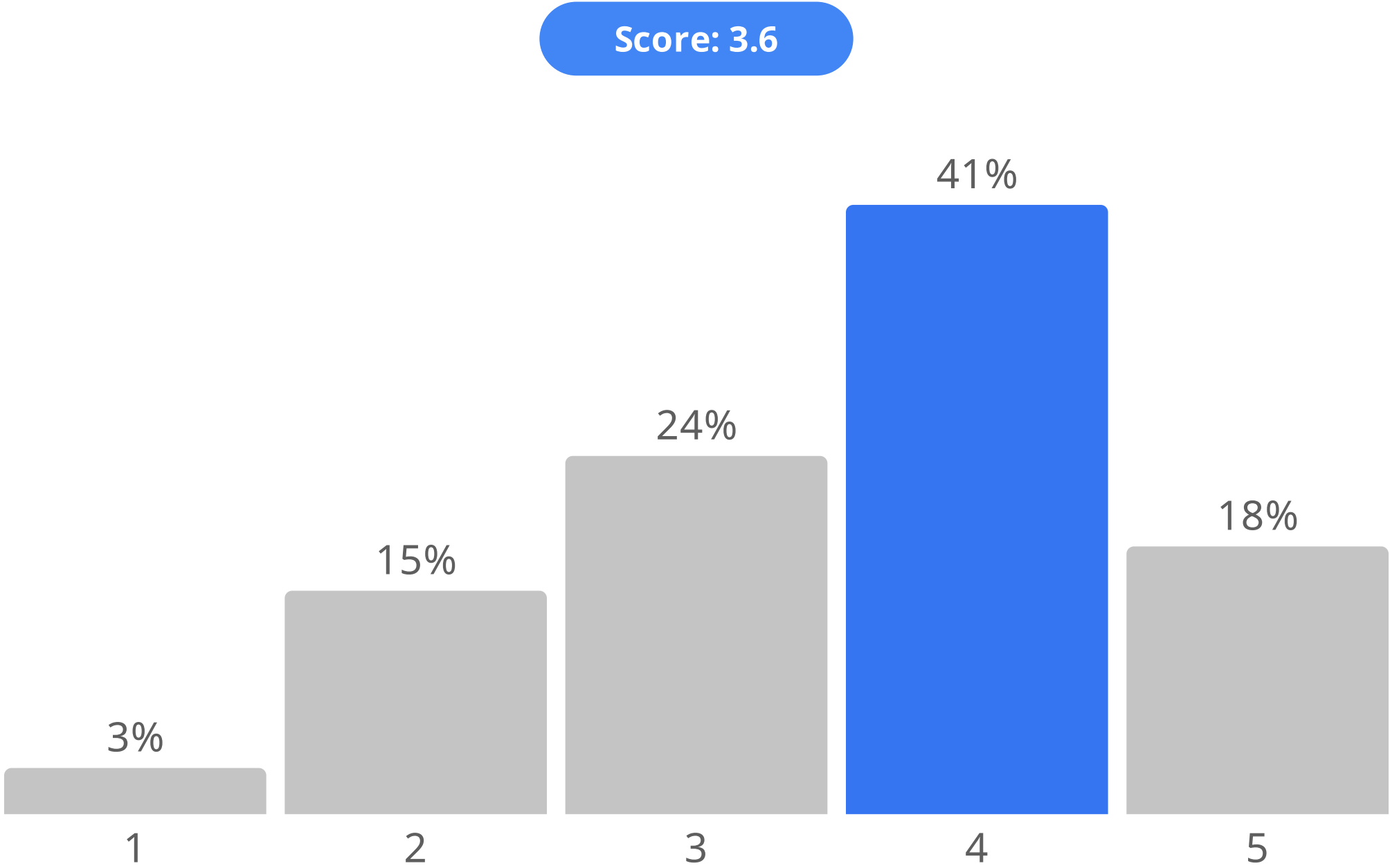
(3/3)

035

- Right Bank Wine Bar
- The Fox Theater
- Theaters and music venues!
- Monterrey Pizza
- Boots
- Fox theater
- Boots
- City Hall
- Spokane Civic Theatre

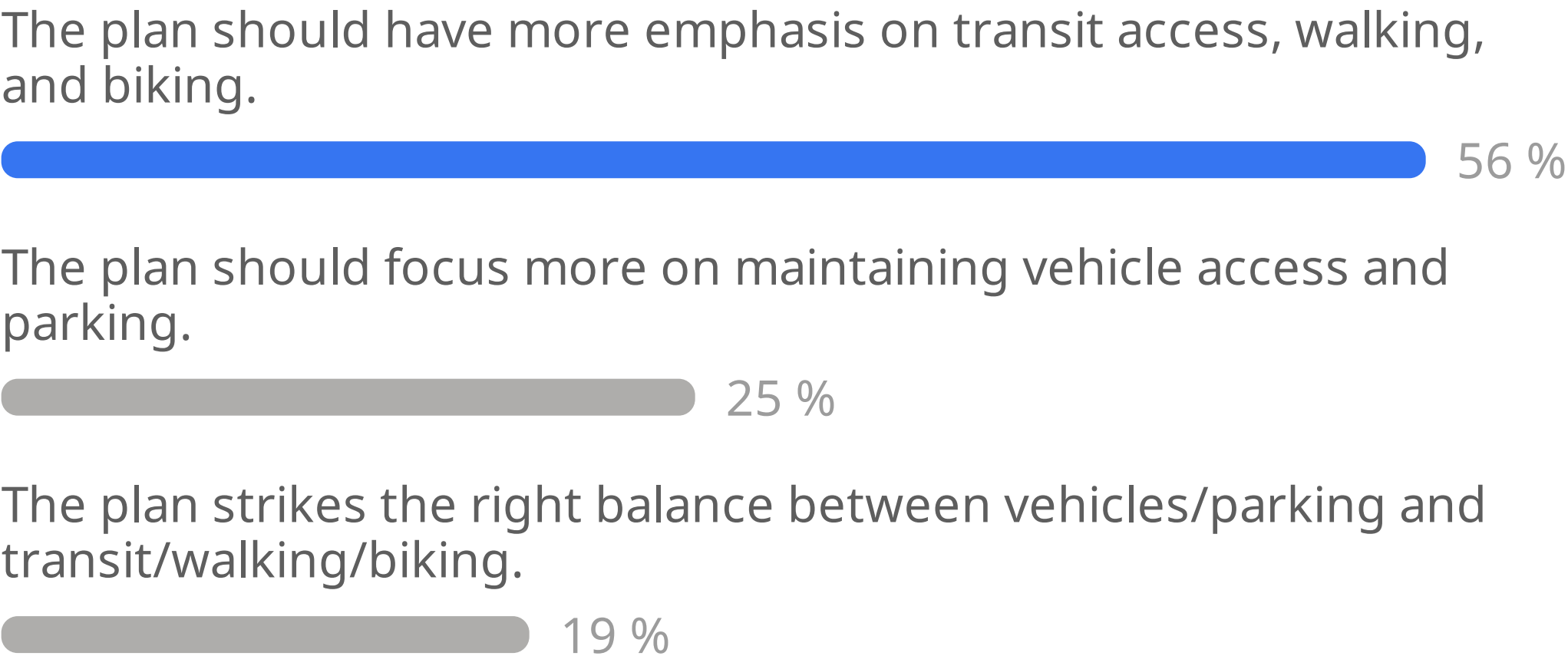
How well does the plan balance transportation investments between vehicles/parking, transit, and walking and biking?

0 3 4



036

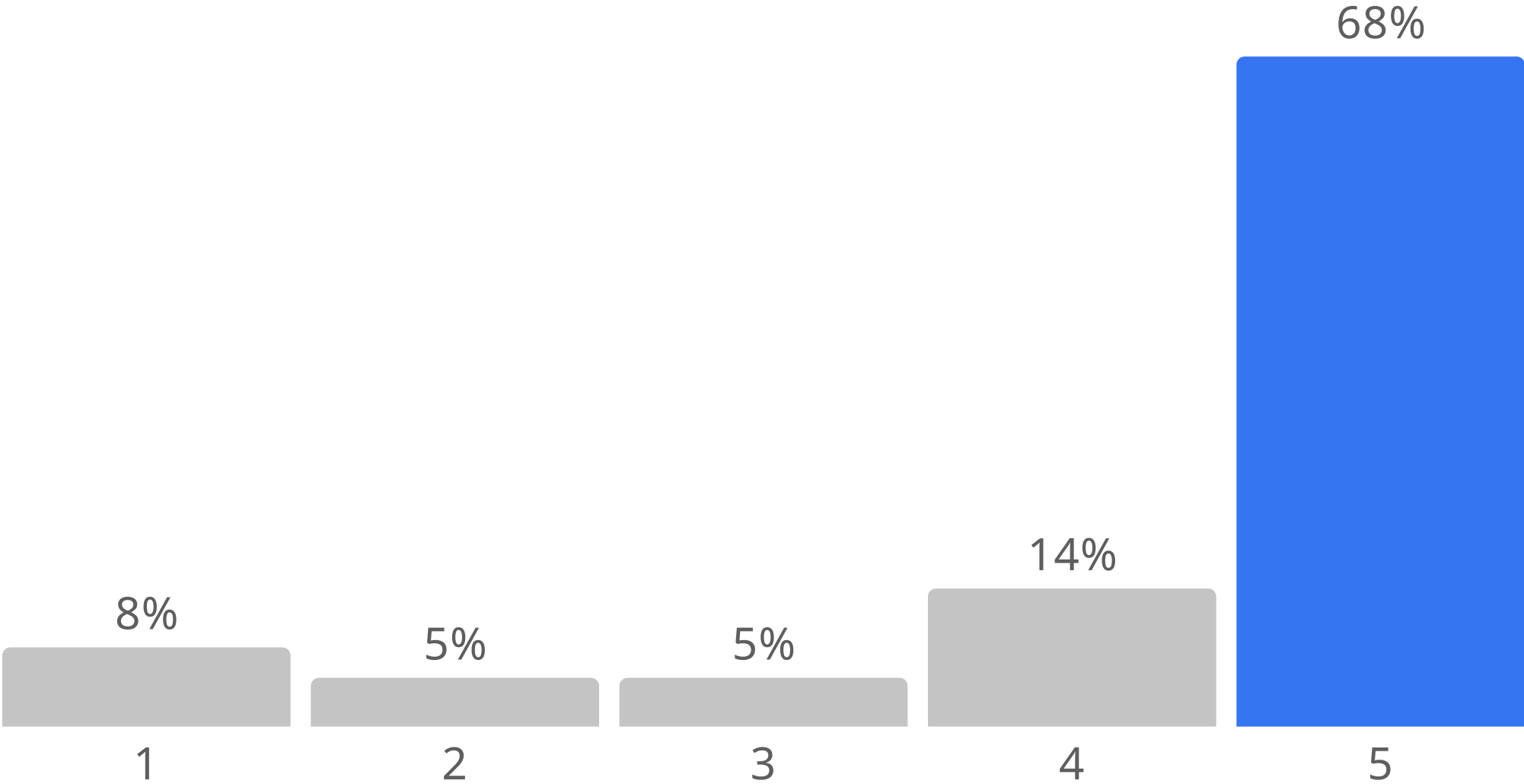
**Please clarify your response to the previous questions related to the balance between vehicles/parking and transit/biking/walking.**



How important is it for the City to do more to restrict new surface parking lots in Downtown?

037

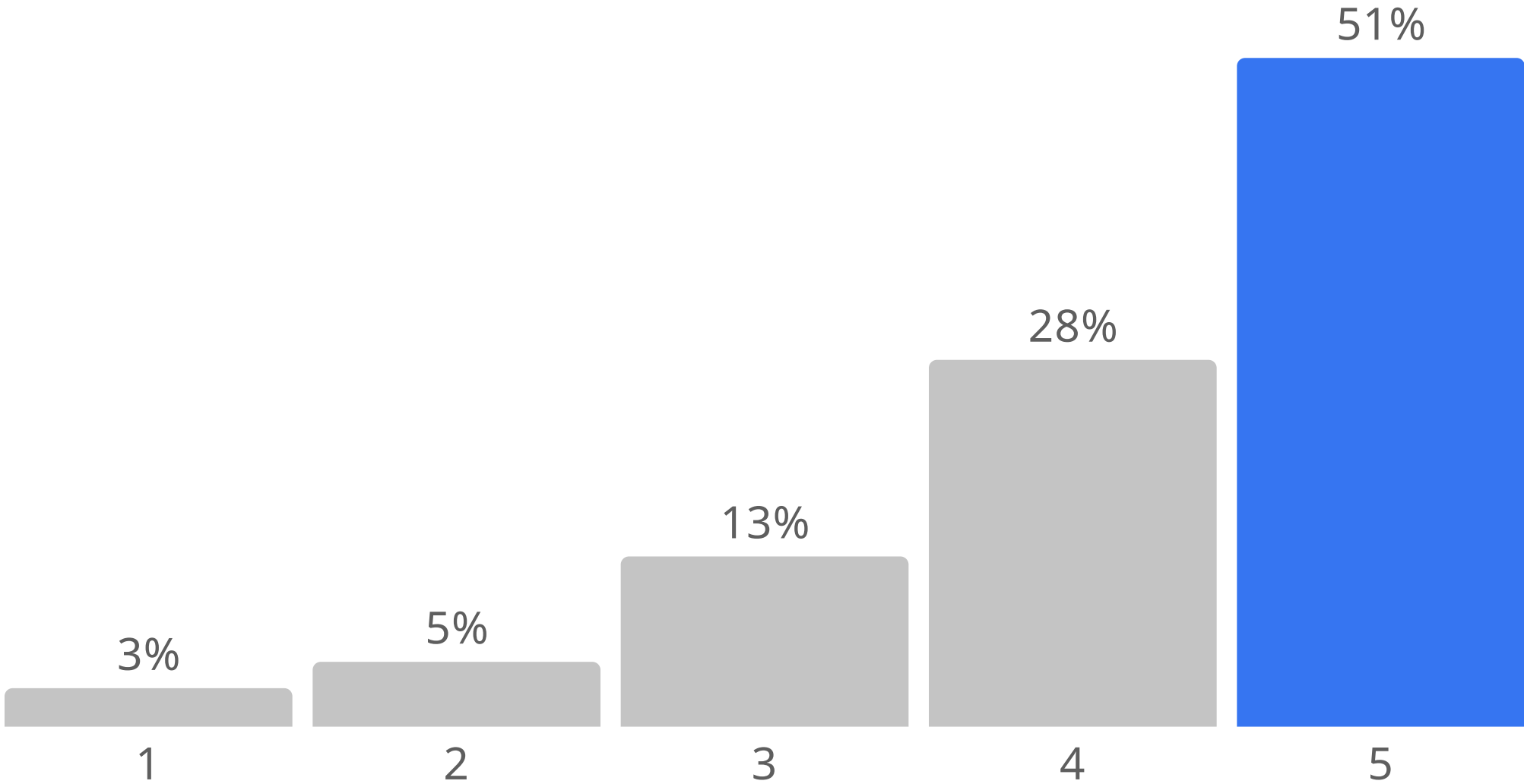
Score: 4.3



How important is it for existing surface parking lots to be redeveloped into other uses?

039

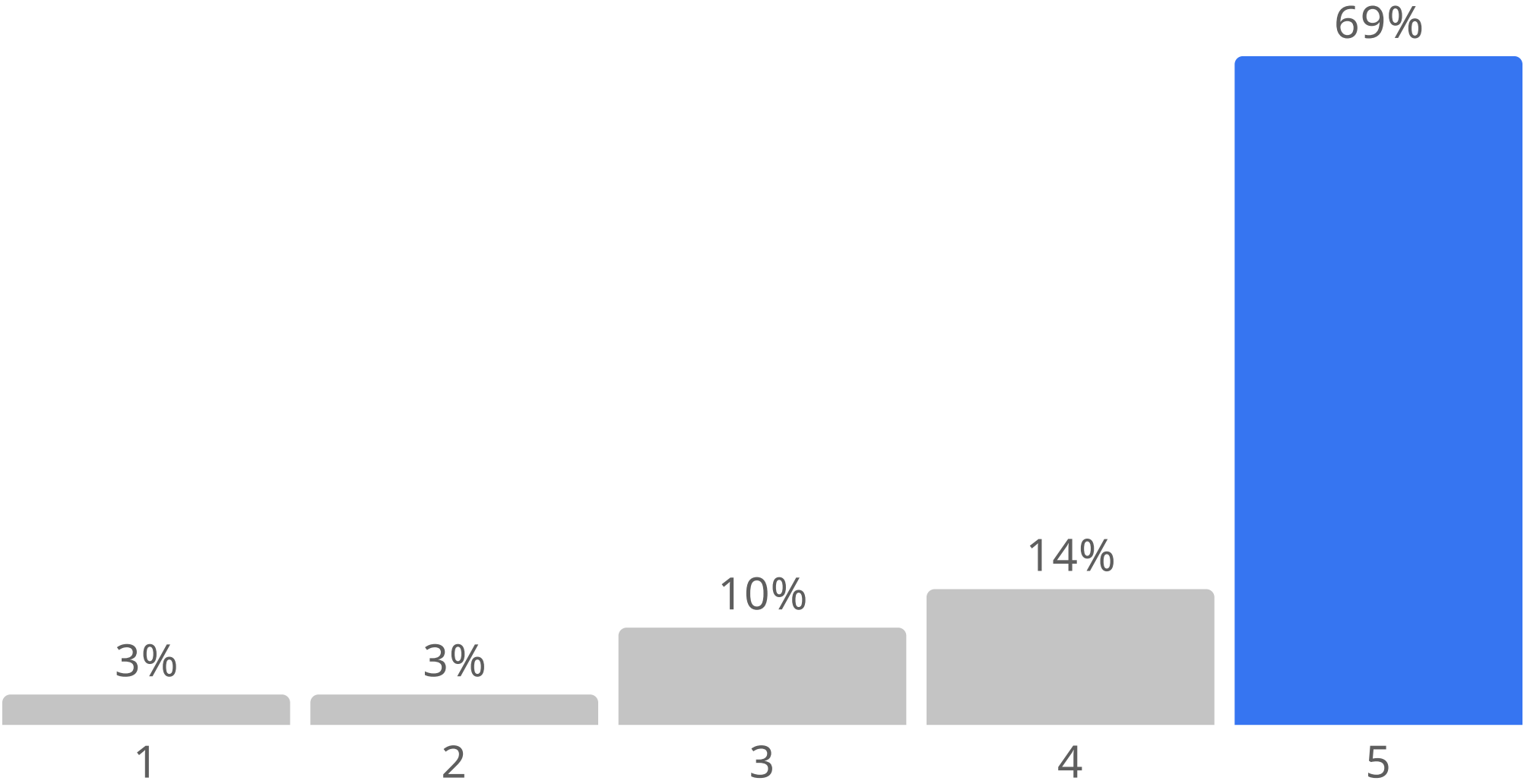
Score: 4.2



029

How important are the plan strategies to improve the experience in public spaces through ongoing programming and activation?

Score: 4.4



# How can the plan best support the recovery of Downtown from the pandemic?

(1/3)

0 2 3

- Activate public spaces and promote events to get people back - possibly with public funding support as a stimulus.
- Equity equity equity. Please don't make this a plan that only acknowledges the lifestyle of wealthy white people. And please ban cars.
- Focus on clean and safe. CLEAN
- locally owned restaurants and businesses "highlighted" in news, papers, etc.,
- increase outdoor areas and events for gatherings
- Consider how vacant spaces can best be used.
- Address social services and homeless. There won't be a downtown to recover if public safety is not made a priority.
- Address homelessness and the disarray it causes downtown. . That is the main reason people avoid downtown businesses.
- Prioritize making downtown a place comfortable for pedestrians.
- By diversifying the functions of downtown

## How can the plan best support the recovery of Downtown from the pandemic?

(2/3)

0 2 3

- by mixed use and human-scale features and opportunities for moving around by foot, bike, and transit.
- Make it a healthy place that people want to hang out in people-oriented spaces separated from the noise and pollution of the car-oriented arterial streets. I'd love to meet with friends outside over coffee in a car-free plaza!
  - Outdoor dining, shopping, and activity opportunities. (This would likely
  - involve trees and canopies. Maybe even some nice flowers.
  - Yes. Focus on clean and safe.
  - Add more green spaces, add parking structures, and find a solution to the homelessness. Love the 10 minute parking in front of the restaurants.
  - Creating spaces and events that brings in the broad spectrum of people that make downtowns great
  - Communicate the plans effect on improving the downtown
  - Help make downtown a

## How can the plan best support the recovery of Downtown from the pandemic?

(3/3)

0 2 3

- welcoming place for the community to gather and rebuild.
- Keeping in mind that different industries will recover at different rates & the arts/culture recovery will be slower in many cases than restaurants-- lots of cultural facilities can't open until phase 4
- Capitalize on the awesome things that were already doing. The city just needs to be allowed to function again.
- Bring people back downtown by creating a positive, friendly place
- Waive parking meters fees
- If we don't resolve the homeless issue now, there is no recovery from COVID. People will not come back
- free parking