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CITY OF SPOKANE ETHICS COMMISSION

SPOKANE AREA NOW,

Plaintiff,

VS.

DAVID CONDON, MAYOR,

Defendant

RESPONDENT MAYOR DAVID CONDON 'S MOTION TO DISMISS ETHICS COMPLAINT - SPOKANE CHAPTER OF NATIONAL ORGANIZATION OF WOMEN

COMES NOW, Respondent, by and through his undersigned attorneys and moves to dismiss, pursuant to SMC 1.04A.110(d). The complaint of the Spokane Chapter of the National Organization of Women dated December 22, 2015. This motion is based upon the following undisputed facts as well as the Declaration of James King and the attachments thereto.

ALLEGATIONS CONCERNING SEPTEMBER 22, 2015, PRESS CONFERENCE

The Complaint alleges that Respondent was dishonest at a September 22, 2015, press conference following the resignation of Chief Frank Straub. The Complaint alleges that at the press conference Respondent was asked if sexual harassment complaint had been lodged against Chief Straub. The Mayor responded in the negative. That answer was true. No one filed or made any formal claim of sexual harassment against Straub prior to his resignation. Evans, Craven & Lackie, P.S. MOTION TO DISMISS- page 1

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Monique Cotton still has not filed a formal claim and has specifically disclaimed any intent to file a formal claim.

The Mayor was also asked if a rumor of an inappropriate relationship between Chief Straub and another female was involved in the Straub resignation and the Mayor responded that the resignation was due to management style issues and that there had been no official filings of anything. Accordingly, giving the complainant every benefit of the doubt, the question asked of Mayor Condon on September 22, 2015, was whether there had been any sexual harassment complaints lodged against Chief Straub. Mayor Condon responded by saying, "No," and that there had been "no official filings of anything." It was and is the case that Monique Cotton has never filed a formal claim against the City of Spokane alleging workplace misbehavior by Chief Straub. The Respondent's truthful statement on September 22, 2015, that there had been "no official filings of anything is unassailable.

In fact, as the Mayor disclosed at the September 22, 2015, press conference, Chief Straub's management style had something to do with Ms. Cotton's transfer to the Parks Department.

The Commission has already dismissed two complaints involving the same response and conduct (Pendleton and Spitzer) at its meeting of January 13, 2016, because it is undisputed that the statement by Mayor Condon on September 22 that no official complaints had been filed was true. Accordingly, this aspect of the NOW Complaint is subject to dismissal under §01.04A.110(d) in that even if NOW were to prove that Mayor Condon made the cited remark at the time of the September 22, 2015, press conference, the statement is a true summary of the existing status of Ms. Cotton as an employee of the City. (Attached as

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Exhibit A is a certified copy of the transcript of the press conference held September 22, 2015.) Without evidence that the Mayor was asked further follow up questions regarding any complaints of any kind, formal or informal, written or verbal, this matter must be dismissed.

Under general principles of collateral estoppel and res judicata and given the prior dismissal of the factually indistinguishable Pendleton and Spitzer complaints, this aspect of the NOW Complaint is likewise subject to dismissal. The doctrine of res judicata is applicable in quasi-judicial administrative matters. *Davidson v. Kitsap County*, 86 Wn.App. 673, 937 P.2d 1309 (1997). When an administrative proceeding is quasi-judicial and a final decision has been made, the judicial doctrines of preclusion apply. *Hilltop Terrace Home Owners Assoc. v. Island County*, 72 Wn.App. 91, 863 P.2d 604 (1993). The decisions of an administrative tribunal are given preclusive effect under collateral estoppel principals when the agency acted within its confidence to make a factual decision; when agency and court procedural differences are minimal, and when policy considerations support application of the doctrine. *City of Bremerton v. Sesko*, 100 Wn.App. 158, 995 P.2d 1257 (2000).

Here the Ethics Commission has concluded in the Spitzer and Pendleton complaints that the Mayor did not speak dishonestly. Since the first allegation by NOW against Mayor Condon is simply a rehash of that same press conference. Judicial principals of res judicata and collateral estoppel justify the Ethics Commission dismissal of this matter.

In fact, should the Respondent have disclosed information conveyed to him by

Ms. Cotton in April of 2013, with her specific request for confidentiality, the Respondent
would have been in jeopardy of violating §01.04A.030I of the Code of Ethics which prohibits
the disclosure of confidential information gained by reason of an official position

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Evans, Craven & Lackie, PS.

818 W. Riverside, Suite 250
Spokane, WA 99201-0910
(509) 455-5200; fax (509) 455-3632

No City officer or employee shall, except as required or reasonably believed to be required for the performance of his/her duties, disclose confidential information gained by reason of his/her official position or use such information for his/her own personal interest. "Confidential information" is all information, whether transmitted orally or in writing, that the employee has been informed, is aware of, or has reason to believe is intended to be used only for City purposes, is not intended for public disclosure, or is otherwise of such a nature that it is not, at the time, a matter of public record or public knowledge.

Confidential information includes, but is not limited to, personal information regarding City officials and employees; private financial and other personal information provided by City taxpayers, licensors, contractors, and customers; intelligence and investigative information, including the identity of persons filing complaints; formulas, designs, drawings, and research data obtained or produced by the City and preliminary, nonfinal assessments, opinions, and recommendations concerning City policies and actions. . .

Confronted by the inalterable fact that Mayor Condon spoke truthfully at the September 22 press conference when he stated no official complaints had been filed concerning Chief Straub, NOW continues that the Respondent's statement "amounts to a lie of omission or continuing misrepresentation." As discussed by the Commission at its last meeting, in the absence of any common law or statutory or legislative definition of the term "dishonesty" in the Code of Ethics, what NOW argues is that any time the Mayor is asked a question, he must respond by providing all information known or possessed by him concerning the subject, regardless of whether the information in his possession has been relayed to him subject to the information remaining confidential, in order to prevent "a misconception." Contorting the Code of Ethics into a vehicle by which every city employee is obligated to answer any question put to them by disclosing all information of any kind bearing

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on the subject imposes an intolerable burden on employees and officers of the City of Spokane, is not contemplated by, proscribed or prohibited by the Code of Ethics, and is a stunningly intolerable burden to impose as a condition of public employment. DATED at Spokane, Washington this day of January, 2016. EVANS, CRAVEN & LACKIE, P.S. James B. King, WSBA #8723 Attorney for Respondent David Condon Evans, Craven & Lackie, P.S. 818 W. Riverside, Suite 250

Spokane, WA 99201-0910 (509) 455-5200; fax (509) 455-3632

MOTION TO DISMISS- page 5

CERTIFICATE OF SERVICE Pursuant to RCW 9A.72.085, the undersigned hereby certifies under penalty of perjury under the laws of the State of Washington, that on the 1/2 day of January 2016, the foregoing was delivered to the following persons in the manner indicated: Rick Eichestaedt VIA REGULAR MAIL [** Center for Justice VIA CERTIFIED MAIL [] VIA FACSIMILE [] 35 W. Main, Ste. 300 Spokane, WA 99201 HAND DELIVERED [] VIA EMAIL | 1-19-16 / Spokane, WA (Date/Place)

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MAYOR OF SPOKANE DAVID CONDON AND CITY COUNCIL PRESIDENT BEN STUCKART

PRESS CONFERENCE
HELD ON
TUESDAY, SEPTEMBER 22, 2015

TRANSCRIBED BY
NAEGELI DEPOSITION AND TRIAL
25 SOUTH ALTAMONT STREET
SPOKANE, WASHINGTON 99202

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MAYOR OF SPOKANE DAVID CONDON AND CITY COUNCIL PRESIDENT BEN STUCKART PRESS CONFERENCE HELD ON TUESDAY, SEPTEMBER 22, 2015

5 MAYOR CONDON: I'm with Council president. 7 Commanding a police department is difficult work. 8 The environment is demanding, and sometimes the time comes

9 to move in a different direction. Today I accepted Frank 10 Straub's resignation. He will be reassigned to City

11 Attorney to ensure important strategic criminal justice

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initiatives and ensure a seamless transition as we pursue

13 those. His last day of city employment will be January 1st,

14 2016. Rick Dobrow will serve as the interim chief.

15 The Spokane Police Division has come a long way 16 under Frank's leadership. Crime has decreased by double 17 digits last year and is again down double digits through the

18 first three quarters of this year. The use of force

19 incidents have also declined significantly as officer

20 training has emphasized new crisis intervention and de-

escalation techniques. Staffing has risen to just over 300 21

22 officers with a plan in place to keep that level consistent.

23 Transparency, including the use of body cameras, 24 is at an all-time high and will continue. Officers are

25 building new relationships with neighborhoods they serve.

3

1 Public trust and confidence in our police officers has risen

2 dramatically. We have been fortunate to collaborate with

3 the Independent Citizen Use of Force Commission and the U.S.

4 Department of Justice COPS program, as we set out to

5 reintroduce our officers to the community and improve law

6 enforcement service citywide.

We appreciate very much Frank's service and the 8 work he has done to help us get to this point. He gave us great momentum to build from law enforcement organizations. 10 city and community, and we remain committed to those

11 efforts.

12 The men and women of the Spokane Police Division 13 have done outstanding work over the past four years. Their

14 commitment to serving this community and their tireless

15 efforts in delivering Spokane to us is well down the road to 16 becoming the safest city of our size.

17 There is still work to be done, and the Spokane

18 Police Division is up to that challenge. The Division is

19 under the leadership of Chief Rick Dobrow, who will continue

20 driving down crime and building relationships with our

21 community as we go. With that, I'll be followed by Council

22 President.

23 MR, STUCKART: We are open for questions.

24 REPORTER: Was Frank forced to resign, or was this

25 on his own?

MAYOR CONDON: You know, after receiving some 1

2 concerns over the last few weeks, several weeks of his

3 management style, it was clear that we needed to move in a

4 direction. Change management is different as we implement

5 some of these, and I think it's critical, as we moved

6 forward, it was mutually agreed that this is the best way to 7 do that.

8 REPORTER: That Monique Cotton was transferred to

9 the Parks Department related to this any way? 10 MAYOR CONDON: The -- it's definitely part of the

11 -- the management process, but also as we sought to look for

12 the -- the background in someone we had in this organization

13 for our parks, and particularly the capability of marketing,

14 a capability of very proactive public information and taking

15 it beyond as public information, but also as we -- we

implement the new park strategy, she will continue to be

17 there and is serving very well there as we roll out the new

18 Riverfront Park and other major initiatives in the Parks

19 Department.

20 REPORTER 1: But has that had something to do with 21 her transfer?

22 MAYOR CONDON: It was -- she definitely was part 23 of this discussion.

24 REPORTER 1: Were there any sexual harassment

25 complaints lodged against Frank?

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MAYOR CONDON: No.

REPORTER 2: There have been rumors of an

3 inappropriate relationship between the Chief and Ms. DeGaff

4 (phonetic). Has that been brought up at all? Was that made

5 any part of this as well?

6 MAYOR CONDON: The critical thing is the

7 management style. The issue with -- that you speak of, but

8 there has been no official filing of anything.

9 REPORTER 3: When you say management style, can 10 you elaborate?

11 MAYOR CONDON: You know, I spoke about this, you

12 know, a few moments ago. I think it's critical, as -- as we

13 implement a significant change, and I think you'll probably

14 be seeing that, and making sure that we stayed on that

15 course and -- and held people accountable. There's ways to

16 do that. And it then become evident more and more that the

-- that the management style of Chief Straub was not

18 consistent with his senior management.

And they -- they expressed that over the last

20 several weeks. And then -- and we have been doing - I have

21 been interviewing many of them, and so the City

22 Administrator -- but culminated in a memorandum that I

23 believe you have that memorialized those needs.

24 REPORTER 4: Can you talk a little bit about some

25 of those complaints that they had with the Chief?

Page 3

MAYOR CONDON: I think they're in front of you.

2 You can see those. And -- and really, it was a -- you can

3 see them in front of you.

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Δ REPORTER 4: Senior staff letters, kind of, pull 5 this out, some of the concerns, outbursts, inappropriate use 6 of language, retaliation.

REPORTER 5: I think -- you know, that you said 8 the Chief put in some pretty strict reforms. Do you think 9 this could just be outbreaks among the rank and file trying

10 to get out a police chief who was making changes within the 11 Department? 12 MAYOR CONDON: You know, I think that you -- you 13 drive at an issue of how do we continue to move us forward

14 in a culture change. But -- and that's why -- I mean, this 15 is -- this is not a decision that we make lightly, meaning 16 the progress that our Police Division has made is -- is now

17 being nationally recognized. But that being said, that's

18 why we needed to -- to do firsthand interviews with those

19 folks and really substantiate them.

20 And I think as you -- as you look at these, and 21 yes, we needed to make sure we had the right people in 22 place. We have an excellent senior management team in the

23 Police Division. Many of them were selected by Frank

24 Straub, and they will continue in those positions with Rick

And so we will -- we are committed to the

3 the -- the management and utilizing the tools of comp staff,

25 Dobrow. Rick Dobrow was selected by Chief Straub.

1 REPORTER 6: And when you sought out Chief Straub

2 for this job and that went through a process, what is the

3 process going to look like for his replacement? Is Dobrow

4 going to stay? Is he an interim? Are you going to go out

5 for a national search for a new chief?

MAYOR CONDON: You know, at this point, it's --6

7 Chief Dobrow will serve in an interim capacity, but there is

8 no immediate steps to be taken for a national search,

although I think his -- his role as the Assistant Chief has

-- well, his role will serve us well as we implement many of

11 these programs and procedures and pilot programs. We've

12 seen great success in them, and so my opinion is to stay

13 that course. Rick Dobrow is committed to -- to these

14 programs that have been brought to Spokane, so there is no

15 immediate steps to do anything except to have Rick Dobrow as

16 the Chief and the senior management team to stay in place.

17 REPORTER: And just real quick. Council has

18 really high confidence in Chief Dobrow. I have never dealt

19 with anybody in the police force that has answered any

20 question or concern I have faster or more thoroughly, and

21 you can do exactly your job (phonetic).

REPORTER: Mayor, he was your choice for police

23 chief. Do you think this will have any sort of effect of

24 your re-election?

MAYOR CONDON: You know, let's remember how this

2 programs, whether it be the Youth Engagement programs, to

1 process went. It was a national search. All of the senior 2 positions are ultimately appointed by me and confirmed by

3 the Council. This was probably one of the most engaged

4 citizens' election process, if, well not, it was the most.

5 And so it went through five different selections mates.

6 He was the overwhelming choice by those selection 7 committees, especially the - the community-based committees

8 that met that day. And so I think as we see this, yes, all

9 these positions are appointed by the mayor and confirmed by

10 the Council. But this is the selection that was made by

11 this community.

12 And let's remember where we've come in the last

13 four years. This - the national expertise that Frank

14 Straub brought to our community, the programs, the

15 facilitation of the education and training of our senior

16 officers had never been at this level before. And so those

17 will continue.

18 And what's - and what is exciting is just that

19 was an investment in our officers that we have not seen. 20 With the -- with the full allocation by the City Council, we

21 -- we allocated budget resources to the Police Division that

22 we hadn't seen in years that allowed us to invest in our

23 officers and allowed us -- you know, we're the only one that

24 we know of, maybe in the country, that's 40 hours of

25 critical incident training. And you've seen the dividends

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6 best officers that we've had in years, both trained and automobile (phonetic).

4 those have proven to be highly regarded and useful in

5 bringing down our crime rate and -- and really having the

MR. STUCKART: Time for two more questions.

REPORTER 5: When did you guys first hear about 10 these complaints, how long ago, and can we expect any other

shakeups within the Police Department, any other

12 resignations at this point?

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13 MAYOR CONDON: You know, it's been -- over the 14 last several weeks, as we have been, you know, starting to 15 hear of some of these -- these issues that maybe rise above 16 folks, you know, just complaining about those changes and 17 there's new ways of doing things, which I suggest would be 18 in any organization as you -- as you make major changes. I

see a very steady senior leadership in at least in the

20 interim (phonetic). I have full confidence in -- in Rick

21 Dobrow. He has been with the Police Division for 21 years.

22 He is very steady. And there's no initial plans to do any

23 type of changes in the -- in the senior management.

24 REPORTER 5: So no other resignations, either 25 within the Police Department or outside of it.

Mayor of Spokane Press Conference September 22, 2015 NDT Assgn # 21003-1 Page 4 10 12 1 that they've been paid. You know, we have had reduction in 1 sure that for Monique's sake, that she was taking another 2 use of force. We have better-trained officers to deal with 2 career advancement and moving forward in her career, taking 3 those that are in mental crisis. The story continues. The 3 a job that was -- we just wanted to be sure that that would 4 youth programs that we've had. We were recognized by the 4 be a good for her. 5 White House just a month ago. 5 REPORTER: So there was other factors in her 6 As I traveled there with members of our community 6 \$10,000 pay increase and --7 and with the Chief and presented on some of those, of how we 7 MR. STUCKART: No. 8 were making true changes and -- and really growing those 8 REPORTER: -- move to Parks? 9 programs, whether it be WPI or whether it be other 9 MR STUCKART No. 10 initiatives of engaging our youth. And I think our 10 (End of September 22, 2015 Press Conference) 11 community has seen that and will continue to see that 11 12 because that has spread throughout the entire Police 12 13 Division. Thank you very much. 13 14 REPORTER: Frank, can you answer some questions? 14 15 15 MR. STUCKART: Sure. 16 REPORTER: Who will be paying the Chief's salary 16 17 17 at the Attorney's Office? Will it still come from the 18 Police Department or the City Attorney's Office? 18 19 MR. STUCKART: Those details are still being 19 20 worked out at this point. We've really just gotten together 20 21 today, so we've got some work to do in figuring out the 21 22 details. 22 23 REPORTER: And also, you didn't really speak of 23 24 why the sudden adjournments, why did it just come together 24 25 today and why are we all gathered here with ten minutes' 25 11 13 1 warning? 1 CERTIFICATE MR. STUCKART: Well, I think it may feel sudden to 2 3 you, but this is something that's been going on and being 3 I, Marilyn J. Broyles, do hereby certify that I 4 discussed. As we talked about, there have been some 4 reported all proceedings adduced in the foregoing matter 5 conversations that have been going on for the past couple of 5 and that the foregoing transcript pages constitutes a full, 6 weeks that have occurred, and it came to a point where there 6 true, and accurate record of said proceedings to the best 7 of my ability. 7 was a mutually-agreed upon decision that it was time for 8 everybody to move forward. 8 REPORTER: And Theresa Sanders described to me the I further certify that I am neither related to 10 \$10,000 pay increase that Monique Cotton got as enticement, 10 counsel or any part to the proceedings nor have any 11 to entice her to Rec and Parks, and the Mayor said it didn't 11 interest in the outcome of the proceedings. 12 sound like it was an enticement. How do you reconcile what 12 13 Theresa Sanders says a month ago? 13 IN WITNESS HEREOF, I have hereunto set my hand this 14 MR. STUCKART: So you're familiar with the step 14 19th day of January, 2016. 15 15 system we have. Since she was close to the step - to the 16 16 step increase, she was weeks away from her, you know, being 17 17 in a step increase. So that was factored in there, 18 18 Ms. Nadrich (phonetic) reported on -- I believe 19 also it included a bump that had been heard with the 19 20 resolution of the -- a contract, and a contract that got 20 /S/ Marilyn J. Broyles 21 ultimate -- everybody bumped in --21 22 22 REPORTER: Why did she describe that as an 23 enticement, then? 23 24 24 MR. STUCKART: To me, it was part a step increase 25 25 to move her forward so she -- you know, she wanted to be

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_	Mayor of Spokane Press Conference	September 22, 2015	NDT Assgn # 21003-1	Page 5
	14			
3 4 5	Transcript of: Transcription Date: 09/22/15 Regarding: Press Conference Transcriber: Broyles			
8 9	to your testimony on this sheet, showing page and line number. If there are no changes, write "none" across the page. Sign this sheet on the line provided. Page Line Reason for Change			
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3	DECLARATION Transcript of: Transcription Date: 09/22/15 Regarding: Press Conference Transcriber: Broyles		e	
6 7 8 9	I declare under penalty of perjury the following to be true:			
13 14	accurate save and except for any corrections as made by me on the Correction Page herein. Signed at			
16 17 18	on the day of, 2016.			3
19 20 21 22	Print Name			
23 24 25	Signature			

CONFIDENTIAL ATTORNEY-CLIENT PRIVILEGED COMMUNICATIONS

To:

Nancy Isserlis, City Attorney's Office

From:

Assistant Chief Rick Dobrow, Assistant Chief Selby Smith, Director Tim Schwering,

and Deputy Director Sarah Lynds

RE:

Confidential Attorney-Client Privileged material

Date:

September 18, 2015

This confidential communication is to advise you that on September 17, 2015, we had a Labor Management meeting with the Lieutenants and Captains Association and the Police Guild. There were many issues brought up, mainly concerns regarding treatment of members. Please see attached notes.

In addition to this meeting, we met with the Mayor and City Administrator on September 10, 2015 at their request. We spoke about the budget but we were also asked additional questions as a result of a meeting that the Mayor and City Administrator had with the Lieutenants and Captains Association and Police Guild on September 8, 2015.

The Mayor and City Administrator sought clarification surrounding topics discussed at the meeting with the Lieutenants and Captains Association, involving Chief Frank Straub's behavior. We confirmed the validity of some of the issues that had been raised by the lieutenants and captains and expressed our own concerns regarding the behavior. We have witnessed multiple instances of communication and management tactics that could constitute a hostile work environment. We believe there is a pattern and practice of inappropriate behavior and we confirmed the concerns of the members of the Lieutenants and Captains Association.

We have witnessed and/or experienced:

- Unreasonable emotional outbursts
- Personal attacks
- Threats regarding our employment and position
- Scare tactics
- Retaliation
- Degradation of character
- Demeaning and condescending treatment
- Profane and highly inappropriate language

CONFIDENTIAL ATTORNEY-CLIENT PRIVILEGED COMMUNICATIONS

- Untruthfulness
- Misrepresentation of the Mayor, City Administrator, and others

Regardless of personality, rank, or status, we have a duty to protect our employees and the citizens of Spokane and to move SPD forward. We want to keep the organization healthy, functional, and professional.

Please advise.

Assistant Chief Rick Dobrow

Director Tim Schwering

Assistant Chief Selby Smith

Deputy Director Sarah Lynds

CONFIDENTIAL ATTORNEY-CLIENT PRIVILEGED COMMUNICATIONS

To:

City Attorney's Office

From:

The Executive Board of the Lieutenants and Captains Association

RE:

Confidential Attorney-Client Privileged material

Date:

September 18th, 2015

On September 8th, 2015 several members of the Spokane Police Department Lieutenants and Captains Association met with City Administrator Theresa Sanders and Mayor David Condon. This meeting was at the invitation of the Mayor to discuss the 2016 City Budget and any other "areas of interest."

During the meeting many members discussed their concerns with the performance of Police Chief Frank Straub. Members of this Association reported several specific examples of unprofessional and even hostile behavior directed toward themselves or other members by Chief Straub. These actions taken by the Chief of Police, in his official capacity, against subordinate members of this agency constituted a pattern of behavior dating back over two years. It often included profanity, personal degradation, or other behavior not becoming the office of the Spokane Police Chief. His behavior has created a workplace environment inconsistent with collaboration and contrary to effective leadership.

Several other concerns were shared about the lack of communication by Chief Straub to the members of his Command and Senior Staff tasked with carrying out the daily operations of the Spokane Police Department. This behavior has resulted in inefficient resource allocation, duplication of efforts, wasted time, unnecessary overtime, and general frustration. When the Chief fails in these initiatives he often blames the result on the very people he failed to include in the planning process.

During the meeting, our membership provided full support in continuing to move the Spokane Police Department forward. We also avowed it was our interest and intention to avoid any embarrassment or negative publicity directed toward the Spokane Police Department as a result of the Chief's actions.

On September 17 $^{\rm th}$, 2015, members of the Lieutenants and Captains Association executive board met with Assistant Chief Rick Dobrow, Assistant Chief Selby Smith, Director Tim

Schwering, Deputy Director Sarah Lynds, members of the Spokane Police Guild, and Human Resources Representative Meghann Steinolfson for a scheduled Labor-Management meeting. During that meeting, members of the Executive Board summarized the concerns of the Lieutenants and Captains Association with the behavior of the Chief of Police as discussed at the September 8th meeting with the Mayor and City Administrator. We respectfully advised those present of the issues discussed and to advise we, as an Association, would not tolerate any further unprofessional behavior by the Chief of Police directed at our members or other members of the agency. We also reiterated our commitment to the future success of the Spokane Police Department.

Respectfully Submitted,

Dave McCabe, President

Eric Olsen, Conductor

Mark Griffiths, Vice President

Dave Richards, Treasurer-Secretary