

Special Meeting of the Land Committee of the **Spokane Park Board** October 3, 2018, 3:00 p.m. – 5:00 p.m. Meeting Room - Manito Park

1702 S Grand Boulevard, Spokane, Washington Al Vorderbrueggen – Park Operations Director

Committee Members:

X Gilman, Greta – Chairperson

- E Lodato, Sally
- X Ogden, Jennifer
- A SiJohn, Jamie
- X Fagan, Mike Council Liaison

Also present: Park Board: Chris Wright

Parks Staff: Fianna Dickson Leroy Eadie **Garrett Jones** Jon Moog Carl Strong

Other City Staff:

Guest(s):

Vincent DeFelice Nathan Hutchens

(Notes: Chris Wright arrived about 3:12pm. Mike Fagan left about 3:55pm. Sally Lodato was an excused absence.)

Summary

- Southeast Complex Demolition was changed to a standing report item. Demolition will • include the existing ballfield complex/restroom, pavers, and some grading, for \$27,000.00. Grading and prep work will be completed, leaving the site ready for improvements next spring.
- The Committee recommended Park Board accept the Manito Park swan sculpture art piece • gift, to be placed at a general location as shown on a provided map.
- The Evergreen East Mountain Bike Alliance president reviewed their organization, activities, • regional partnerships, and their stewardship of the Beacon Hill area.
- The history and current vision under discussion in the community for a downtown zipline • was reviewed. Such project is currently in a 'hold' status.
- Staff is a stakeholder committee member and attends charrettes for the Sportsplex project. • Site options, timeline, priorities, impacts of a downtown stadium, and Northbank design team interaction were reviewed.
- The Park Operations September financial report was provided and reviewed by staff. ٠
- City/District 81 Partnership library and school district projects are being promoted in the community by their respective representatives. The school district is also making progress regarding a south hill dog park.
- Parks Capital Projects highlights included South Gate playground improvements, Mirror ٠ Pond progress, and Dutch Jakes concepts.

MINUTES

The Chairperson convened the meeting at 3:00 p.m.

Action Items:

1. <u>SE Complex Demolition</u> – This item was moved to Standing Reports.

2. <u>Manito Park Sculpture</u> – The artist was introduced. He reviewed the proposal to return swans to Manito Park as a bronze sculpture gift to the community. He will donate his time, and Washington Trust Bank is willing to fund the project. Staff and community support, questions, and clarifications were discussed.

Motion #1: Greta Gilman moved to accept the Manito Park swan sculpture art piece gift, to be placed at a general location as shown on a provided map.

Mike Fagan seconded.

Motion carried, unanimously.

Discussion Items:

1. <u>Beacon Hill Update</u> – The Evergreen East Mountain Bike Alliance president reviewed their organization, activities, regional partnerships, and gave an update regarding their stewardship of property under an existing agreement with Parks. Questions, clarifications, concerns, and possible future acquisition opportunities were discussed.

2. <u>Downtown Zipline</u> – Staff reviewed the history and current vision being discussed in the community regarding a zipline in downtown Spokane. Such project is currently in a 'hold' status. Concerns, questions, and clarifications were discussed.

3. <u>Sportsplex Discussion</u> – Staff is on the stakeholder committee and also attends charrettes. They reviewed site options, timeline, priorities, impacts of a downtown stadium, and Northbank design team interaction. Questions were discussed.

Standing Report Items:

1. <u>Park Operations Monthly Financials</u> – The September report was provided and reviewed by staff.

2. <u>City/District 81 Partnership</u> – Per staff, library and school district representatives are promoting their projects to the community, and the school district is making progress regarding a south hill dog park. Questions and clarifications were discussed.

3. <u>Parks Capital Projects Update</u> – Staff highlighted South Gate playground improvements, Mirror Pond progress/timeline, and Dutch Jakes concepts. Questions and clarifications were discussed.

4. <u>SE Complex Demolition</u> – Per staff, demolition includes the existing ballfield complex with restroom, pavers, and some grading, for the very reasonable total of \$27,000.00. Grading and prep work will be done leaving the site ready to move forward with added improvements next spring.

The meeting adjourned at 4:40 p.m. The next Land Committee meeting will be October 31, 2018, at 3:00 p.m. at Manito Park Meeting Room, 1702 S. Grand Boulevard, Spokane, Washington.











July 20, 2018

Vincent De Felice 7020 N Skyline Drive Spokane, WA 99208

Re: Manito Swan Project

Dear Vincent,

I enjoyed meeting you today to discuss the Swan project that is proposed for Manito Park. I understand the project involves the installation of two bronze swans that will be about four feet tall. These bronze swans will be supported by and anchored to a new concrete pad. The bronze swans will be anchored to the concrete pad using threaded stainless-steel rods. These rods will be connected to a steel frame inside the swans and embedded into the concrete pad. The rod anchor system will be designed to be stronger than the bronze swans and will eliminate the possibility of the swans ever tipping over due to people climbing on the swans.

When you have the final approval to go forward with this project, I will develop the structural details associated with the concrete pad design and the anchor rods. These details will be sealed with my professional engineering stamp.

I remember going to Manito Park and watching the graceful swans floating around in the pond. Now that there are no live swans, the bronze swans will bring back many memories for thousands of people who have lived here in Spokane. I am excited to be asked to assist with this project from a structural engineering perspective and look forward to seeing it become a wonderful addition to Manito Park.

If you need anything further from me at this time, please call anytime. Thanks again for asking me to be a part of this project.

With best regards,

S. Cijka

G. Craig Lee, P.E., S.E. Principal

PROPOSED SWANS SCULPTURE ITEMIZED BUDGET

Basic Budget	Units			
Casting of Final Swans		2	15,000	\$30,000.00
Concrete Base		1	4,000	\$4,000.00
Transport and Installation		1	700	\$700.00
Engineer review/ study		1	700	\$700.00
Contingency-Unknowns		1	1,000	\$1,000.00
Plaque		1	450	\$450.00
		subtotal		35,850.00
10% toward future maintenance				3,585.00
		TOTAL		\$39,435.00

Presented by Vincent De Felice, artist with support from Washington Trust Bank

BACKGROUND

- Manito Park became home to mute swans in the early 1900s. A mated pair was reintroduced to Mirror Pond in 1968, but by 2006 the swans were gone, victims of harassment and even violence.
- The community tired of seeing the large, beautiful birds attacked and harassed. Since the last swan died, the park has since been devoid of the iconic, graceful birds.
- Various groups tried to return swans to the park and restore their marred legacy, but establishing funding to ensure the swans' safety was always a barrier.

OUR PURPOSE

- Return a pair of mute swans to Manito Park as a bronze-cast sculpture, to:
 - REMEMBER their grace and beauty.
 - RETURN their spirit and legacy to the park.
 - CREATE new memories for generations to come.
- Create a beloved tribute to the park's history.
 - Gift the park a beautiful, playful, long-lasting sculpture for park visitors to enjoy.
 - Immortalize the community's' love for the park, its beauty and history.
 - Encourage park goers to interact with (sit, climb, hug, photograph) the swans. Mute swans are known for their lack of fear of humans.

ABOUT THE PIECE

- Created by world-renowned, local artist Vincent De Felice
- Cast in bronze, which is the most durable medium for public artwork
- Created in larger than life scale (base to head approx. 4')
- Defer to Friends of Manito and City of Spokane regarding sculpture location in park
- Possible title, "Love Birds"
- Fully funded and gifted to Manito Park by Washington Trust Bank



FREQUENTLY ASKED QUESTIONS Presented by Vincent De Felice, artist with support from Washington Trust Bank

How will this be different from proposals and attempts by other groups who have tried to bring the swans back to Manito Park?

Various groups have tried to return the swans to the park, but funding and the swans' safety was always a barrier. We are not proposing bringing back living swans, but rather seeking to return their grace and beauty to the park through a bronze sculpture. Unlike groups in the past, we are also prepared with full funding, provided by Washington Trust Bank. We believe this is a beautiful, safe way to bring the iconic, graceful birds back to the park.

How do you see this artwork being presented in the park? Will it be approachable for the public or will it be more hands-off?

Our goal is to create a beloved tribute to park history for everyone to fully enjoy. We suggest it be placed in a very accessible location in the park, without any fencing or signage discouraging interaction with the sculptures. We hope to see park goers interacting with (sitting, climbing, hugging, photographing) the swans. We want this to be an integral part of the park and there for everyone's enjoyment.

What will the sculpture look like?

It will be cast in bronze, which is the most durable medium for public artwork. It will be of a pair of mute swans and will be slightly oversized – as is common for lifelike sculptures. From the top of its base, or plinth, to top of head, each swan will stand about 4 feet high. The necks of the two swans facing each other will resemble a heart shape.

Is the sculpture design final or is the artist open to design changes?

No, the sculpture design is not final, and while we would like to retain as much creative license for the artist as possible, we are open to discussing specific requests and/or requirements that should be considered for the final design.

Would the piece be safe for children?

Yes, the bronze-cast swans would be smooth, with no sharp or rough edges or corners. They would also be low, placed at ground level which would reduce fall risks from climbing children.

Are there any requirements on the Park for where we place it or how we attribute the piece?

We would like the opportunity to work with the Park and The Friends of Manito to determine the most ideal placement and would also opt to follow the Park's guidelines for public art attribution, though if possible, we would like for it to be a collaboration.

Is there any expense to the park for this piece?

The sculpture as well as any expenses associated with initial park installation would be fully funded by Washington Trust Bank. Any maintenance on or around the sculpture following installation would be managed by the Park.

How long will it take for the sculpture to be created? [Need response]

Who is Vincent De Felice and what other pieces are in his portfolio?

Vincent De Felice is a world-renowned artist and Spokane local. Vincent's bronze pieces include Gonzaga University's *It's Our House* Gonzaga bulldog, Joe Albi Stadium's lifelike *Fan*, and *Mr. Davenport* reading his newspaper at the Davenport Hotel.

Who is Washington Trust Bank and why are they choosing to fund this project?

Spokane-based Washington Trust Bank is the oldest and largest privately-held commercial bank in the Northwest, with more than 40 financial centers and offices in Washington, Idaho and Oregon. Our focus is on doing the right things for our clients and our communities, which means being involved in our individual communities and giving back. Manito is one such community.

Vincent De Felice, artist with support from Washington Trust Bank



HISTORY

OBJECTIVE

CREATION

OUTCOME

Manito Park became home to mute swans in the early 1900s.

A mated pair was introduced to Mirror Pond in 1968, but by 2006 the swans were gone due to harassment and violence.

The community tired of seeing the large, beautiful birds attacked and harassed.

Since the last swan died, the park has since been devoid of the iconic, graceful birds.

Various groups tried to return the swans to the park and restore their marred legacy, but funding to ensure their safety was always a barrier.





Manito Park dangerous for swans

HISTORY

OBJECTIVE

CREATION

OUTCOME



A material with a single result, or easy tradego of statest of states fairly black lines part in 2004. At that they, your must respect that does point with hundress of statest ducks, which losses there is became more tempole as materia teaces approached. By 2005, the second your point offer creating sinderst duct in. They were super universely

REMEMBER their grace and beauty.

RETURN their spirit and legacy to the park.

CREATE memories for generations to come

OUTCOME

OBJECTIVE

INTRODUCE A MATED PAIR OF BRONZE-CAST MUTE SWANS TO MANITO PARK

Bronze is the most durable medium for public artwork

- Create in larger than life scale (base to head approx. 4')
- Defer to The Friends of Manito and City of Spokane regarding sculpture location in park
- Possible title, "Love Birds"

HISTORY

 Fully funded and gifted to Manito Park by Washington Trust Bank



CREATION

HISTORY

OBJECTIVE

CREATION

OUTCOME



Gift the park a beautiful, playful, long-lasting sculpture for park visitors to enjoy.

Immortalize the community's love for the park, its beauty and history.

Encourage park goers to interact with (sit, climb, hug, photograph) the swans – which are known for their lack of fear of humans.



THANK YOU

Vincent De Felice, artist with support from Washington Trust Bank





AGENDA SHEET FOR PARKBOARD MEETING OF: July 14, 2016

Submitting Division	7 m 1
Parks & Recreation	
DEPARTMENT	
Finance	

Operations Recreation/Golf Riverfront Park Parks & Recreation

Contact Person Al Vorderbrueggen COMMITTEE Riverfront Golf

Recreation

Urban Forestry

Land

Finance

Phone No. 363-5464



OPR 2016-0602 **CLERK'S FILE** RENEWS **CROSS REF** ENG BID REQUISITION

AGENDA WORDING:

Approval by Park Board to receive the Beacon Hill Trail System Preservation Plan as updated, with attached supporting Park Board Resolution.

RECEIVED

JUL 2 2 2016

CITY CLERK'S OFFICE

Budget Account:

(Attach additional sheet if necessary)

Park Board Resolution and Trail Plan are Attached

RECOMMENDATION:

BACKGROUND:

Park Board Approval of supporting Resolution

Fiscal Impa Expenditure		
Revenue:	\$0	

ATTACHMENTS: Include in Packets: On file for Review in Office of City Clerk

SIGNATURES:

Requestor At Vorderbrueggen

Parks Accounting - Nicole Edwards

Dept. Mdr orderbueggen

Legal Dept. -

Director of Parks and Recreation

DISTRIBUTION: Parks: Accounting Parks: Pamela Clarke Budget Manager: Tim Dunivant Requester: Al Vorderbruc

gjones@spokanecity.org

PARK BOARD ACTION:

APPROVED BY SPOKANE PARK BOARD:

July 14, 2016

OPR 2016-0602

CITY OF SPOKANE PARK BOARD

RESOLUTION

A Resolution supporting and recognizing the Beacon Hill Trail Preservation Plan prepared by the Evergreen Mountain Bike Alliance, Eastern Washington Chapter.

WHEREAS, under the City Charter, the Spokane Park Board has exclusive jurisdiction and control over city park land and facilities located within and outside the City of Spokane, and

WHEREAS, the City of Spokane owns land in the Beacon Hill area that has been acquired and funded through the Spokane County Conservation Futures program and through dedication by previous property owners, some of which land is outside the city limits of the City of Spokane and all of which is subject to Park Board control and authority, and

WHEREAS, the City of Spokane Parks and Recreation Department (the "Department") operates and maintains in partnership with several recreation groups Camp Sekani and other park properties for outdoor recreation activities in the Beacon Hill area, and

WHEREAS, the Park Board recognizes the outdoor recreational importance and value of the Beacon Hill area for hiking, trail running, mountain biking, disc golf, kayaking on the Spokane River, and other recreational activities, and

WHEREAS, the Evergreen Mountain Bike Alliance over the last year has led a public process to develop the Beacon Hill Trail Preservation Plan that included recreational users, private property owners, Spokane County Parks and Recreation and the City of Spokane Parks and Recreation, and

WHEREAS, the Evergreen Mountain Bike Alliance has briefed the Land Committee of the Park Board throughout the process of developing the Beacon Hill Trail Preservation Plan, and

WHEREAS, the Park Board recognizes the value of planning for the Beacon Hill area, the identification of useful future land acquisitions, and the identification of essential multi-party management agreements, all as set forth in the Beacon Hill Trail Preservation Plan, and

WHEREAS, the Park Board acknowledges that any recognition of the Plan is merely advisory only, and such recognition does not bind any owners of land identified in the Beacon Hill Trail Preservation Plan, whether public or private, and

WHEREAS, the Department's implementation of the Beacon Hill Trail Preservation Plan shall be subject to existing and future Park Board policies and procedures relating to the acquisition and maintenance of park facilities and land,

NOW THEREFORE, IT IS HEREBY RESOLVED by the Park Board to utilize the Beacon Hill Trail Preservation Plan as an advisory guide towards future Park Board decisions relating to the preservation, maintenance, acquisitions, and expansion of City of Spokane park facilities and land in the Beacon Hill area, subject to existing and future policies of the Park Board.

Dated this 14th day of July, 2016.

Park Board President

Beacon Hill Trail System Preservation Plan

Prepared by Evergreen East Mountain Biking Alliance July 2016

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Appendix

Figure 1 – Existing Trail System Map

Figure 2 – Current Ownership Map

Figure 3 – Proposed Land Partners

1 INTRODUCTION

1.1 BACKGROUND

The Beacon Hill Trail System Draft Concept Plan (2009) was prepared by the Fat Tire Trail Riders Club (FTTRC) after receiving a technical assistance grant through the National Park Service's RTCA Program in 2008. The plan was recognized by Spokane County in the Spokane County Regional Trail Plan (2014). In 2012 the FTTRC dissolved and became the Evergreen East Mountain Biking Alliance (EEMBA). EEMBA is a 501(c)3 nonprofit organization and the eastern chapter of the statewide Evergreen Mountain Biking Alliance organization which is dedicated to trail building, maintenance, advocacy, and education for the sport of mountain biking.

The Beacon Hill Trail System Draft Concept Plan identified landowners effected by the Beacon Hill Trail System (trail system) and identified several methods in which private properties may continue to be utilized for future recreational use. The plan found that in order to preserve the existing trail system for future recreational use existing agreements between landowners and the public must be formalized. The purpose of the Beacon Hill Trail System Preservation Plan (EEMBA, 2016) is to build on concepts discussed in the Beacon Hill Trail System Draft Concept Plan and provide a means of preserving the trail system for future use.

1.2 PURPOSE

This plan's purpose is as follows:

- Inventory the existing trail system
- Discuss any existing park management practices
- Identify land owners inside the Beacon Hill area
- Provide alternatives for maintaining access to the existing/future Beacon Hill trail system
- Provide alternatives for managing the existing/future Beacon Hill trail system
- Create a shared vision for promoting and developing the Beacon Hill area among partners including land managers, owners, trail users and adjacent neighbors

1.3 PROJECT NEED

The Beacon Hill Trail System is located on approximately 30 contiguous parcels spanning approximately 650 acres. The existing trail system is located on public, private, and utility owned lands. Recreational use is permitted on these lands based on "handshake" agreements with private landowners, utilities and land trust entities. Excluding the existing memorandum of understanding between the Evergreen East Mountain Biking Alliance (EEMBA) and the City of Spokane for operation and management of the Camp Sekani trails there are no formal agreements between landowners and the public ensuring continued access of their land. The trail system risks becoming fragmented and unusable if land use permission becomes restricted.

Much of the trail system is not formally managed and the recreating public is often ignorant of land ownership issues in the Beacon Hill area. This has led to the construction of illegal or "rogue" trails. These older trails were often not constructed in a sustainable manner and over time have led to habitat destruction by erosion and soil disturbance. Formal management of the entire trail system is needed to ensure that trails are constructed and maintained in a responsible and sustainable manner.

2 EXISTING TRAIL SYSTEM

2.1 LOCATION

The Beacon Hill Trail System is located on land within the City of Spokane and Spokane County. Beacon Hill proper is considered to be bounded by Esmerelda Golf Course to the east, Camp Sekani to the west, Upriver Drive and Frederick Avenue to the south and Valley Springs Road to the north. The city limits of Spokane extend past Esmerelda Golf Course east to the Avista Corporation property. Land to the east of City limits is within Spokane County. Camp Sekani is located outside of City limits but is owned by the City of Spokane.

The trail system lies on land within and just outside of City limits and offers one of only a handful of outdoor urban recreation experiences within the greater Spokane area. Beacon Hill consists of approximately 1,000 acres of undeveloped ridgeline, pine tree forests, and granite rock outcroppings which offer vista views of the surrounding mountains, valley and the City of Spokane and Spokane Valley.

2.2 TRAIL SYSTEM CHARACTERISTICS

The Beacon Hill Trail System consists of over 30 recognized singletrack and doubletrack trails. There are approximately 17 miles of singletrack trails and approximately 10 miles of doubletrack trails (Figure 1). The existing trail system serves to connect the individual parks within the Beacon Hill park system. The parks which are connected by the trail system include Camp Sekani, John C. Shields Park and Minnehaha Park as well as the Centennial Trail and Esmerelda Golf Course. The trail system is accessed by the existing parking areas.

Trail use is made up of hikers, trail runners, disc golfers and mountain bikers. Trails are most concentrated within Camp Sekani Park and contribute approximately 40% of the overall singletrack trails within the trail system. Camp Sekani functions as the hub of the existing trail network and hosts several annual community events such as Hub-A-Palooza, the Double Down Hoe Down, Spokatopia and the Sekani Trail Run. Camp Sekani offers a great selection of multi-use trails but specializes in mountain biking specific activities such as downhill racing, dirt jumping, cross country riding and also contains a skills park. Trail users may access the western portion of the trail system from the Camp Sekani parking lot. An 18-hole disc golf course is provided within Camp Sekani.

Outside of Camp Sekani trails extend west toward Shields Park, Minnehaha Park and Esmerelda Golf Course. Esmerelda Golf Course is commonly used to access the western trails off of Beacon Hill. Trails from the Esmerelda Golf Course access the top of Beacon Hill. The western section of Beacon Hill generally consists of privately owned lands including several properties owned by the Avista Corporation.

2.3 **OPERATIONS AND MAINTENANCE**

Excluding the existing memorandum of understanding between the Evergreen East Mountain Biking Alliance (EEMBA) for operation and management within Camp Sekani there are no formal agreements between landowners and the public for continued public access to privately owned lands. Due to the lack of formal management some of the older trails were not constructed in a sustainable manner. Non-sustainable trails may cause destruction to habitat through erosion, are unsightly and may be built without private landowners consideration.

2.3.1 Existing MOU Between EEMBA and the City of Spokane

In 2015, Evergreen East Mountain Biking Alliance (EEMBA) renewed a 2-year contract extending through 2017 with the City of Spokane Parks and Recreation Department which defines the working relationship between the Evergreen East Mountain Bike Alliance and the City of Spokane; Parks and Recreation Department (Parks), for the City park property, known as Camp Sekani und the Parks' "Adopt-a-Park"

program. Under the current MOU, EEMBA is responsible for the following trail construction and maintenance practices:

- 1. Maintaining the single track trails, using standards and techniques for sustainable trails as presented in the IMBA trail building manual, Trail Solutions
- 2. Using techniques for maintenance that include water control treatments and correcting tread by deberming and maintaining outslopes
- 3. Re-routing fall line trails as contour trails in order to correct drainage, minimize erosion and provide for sustainable trail conditions
- 4. Decommissioning and reclaiming excess braided trail lines and rerouting to a single line
- 5. Decommissioning unused trails
- 6. Vegetation and overgrowth control
- 7. Maintaining and up keeping the mountain bike skills park, structures and the dirt jump park
- 8. Implement a risk management plan for trails, dirt jump park, skills course and structures within Camp Sekani
- 9. Preparing a trail map of Camp Sekani and creating a trail numbering or naming system
- 10. Providing volunteers and tracking volunteer hours per the program
- 11. Collecting signatures on agreed upon liability waivers, and provide copies of records to Parks of all EEMBA work performed within Camp Sekani

EEMBA intends to continue their stewardship of the entire Beacon Hill trail system. EEMBA is dedicated to maintaining and managing the trail system on all future purchased lands.

3 LAND OWNERSHIP

3.1 SUMMARY OF LAND OWNERSHIP

Ownership of the Beacon Hill trail system consists of public, private, and utility owned lands. Figure 2 shows the ownership layout of Beacon Hill. A parcel breakdown for the area is shown in Table 3-1.

Table 3-1 Summary of Land Ownership of the Existing Trail System

Ownership	No. of Parcels ⁽¹⁾	Total Acreage ⁽²⁾		
Public (includes City & County)	14	450(3)		
Private	32	465		
Utility (includes Avista Corporation)	4	100		
Total	50	1,015		

(1) No. of Parcels are the number of parcels which currently have a section of trail located on them

(2) Total Acreage is the land area associated with parcels which currently have a section of trail located on them

(3) Includes Esmerelda Golf Course, Camp Sekani, Minnehaha Park and John C. Shields Park

3.2 CRITICAL PARCELS

Maintaining access to trails which currently act as connectors to the various parks as well as maintaining the overall quality and flow of the trail system represents the best means of preserving the trail system to its' best and fullest potential.

Critical parcels are as follows:

- Parcel 35012.9023 which serves to connect City owned parcels 35012.9029 and 35012.9022. Proposed City owned.
- Area within parcels 36364.9052, 36364.9064, 36364.9065, 36364.9066 north of Camp Sekani which contain the downhill (race) trails and main climbing trails. Proposed City owned.
- Corridor from Camp Sekani (parcel 35012.9022) to the top of Beacon Hill and from the top of Beacon Hill to the Esmerelda access and Shields Park access. Proposed County owned within Spokane County. Proposed City owned within the City of Spokane.
- Parcel 35021.9055, 35021.9056 and 35021.9057 which could serve as an access point or trailhead along E. Valley Springs Road. Proposed County owned.

4 PRESERVATION ALTERNATIVES

The greatest challenge that the Beacon Hill Trail System faces is that most of the corridor trails and downhill trails off of Beacon Hill located between the established parks are privately owned and therefore public access may become restricted at any time.

4.1 ACCESS ALTERNATIVES

Approximately 60% of the existing trail system is located on privately owned lands. Recreational use is permitted on these lands by handshake agreements between the landowners and the public. Landowners may withdraw permission for use of their lands at any time. Much of these lands are crucial to the connectivity and enjoyment of the overall trail system and loss of access may result in the fragmentation of the trail system.

4.1.1 Renew Handshake Agreements

Private landowners allow recreational use of their lands under RCW 4.24.200 and 4.24.210. RCW 4.24.200 states: "The purpose of RCW 4.24.200 and 4.24.210 is to encourage owners or others in lawful possession and control of land and water areas or channels to make them available to the public for recreational purposes by limiting their liability toward persons entering thereon and toward persons who may be injured or otherwise damaged by the acts or omissions of persons entering thereon."

Handshake agreements have been made between private landowners and the public and are intended as an informal means of allowing access to the trail system. Handshake agreements are non-binding and may be withdrawn at any time.

Trails which are on private lands currently operate under such handshake agreements. This system of recreational use has been mostly effective in the past but there have been occasions in which property owners have restricted access onto their land necessitating the rerouting of trails to maintain trail system connectivity.

4.1.2 Memorandum of Understanding

Memorandums of understanding (MOU) are a formal agreement between two or more parties. Evergreen East Mountain Biking Alliance entered into a 2-year MOU with the City of Spokane Parks and Recreation Department in 2015. The MOU established EEMBA as the Beacon Hill Trail System stewards. Under this agreement EEMBA is committed to maintaining and operating the Camp Sekani trails and Beacon Hill Trail System.

MOUs could be sought between EEMBA and private landowners in order to formalize recreational use on private lands. This option is not beneficial for private landowners as RCW 4.24.200 and 4.24.210 does not apply to private lands operating under an MOU. More liability is incurred by the private party if the agreement is legally binding.

4.1.3 Easement

Easements grant the right to cross or otherwise use someone else's land for a specified purpose. Easements are legally binding and could be sought to ensure that trail corridors are preserved for future use. Easements may be purchased and owned by the City or County or gifted for the purpose of recreation use.

Recreational trails have a service life and must be reconstructed after they become degraded over time. If easements are pursued for the trail system, then future reroutes must be taken into account in order to ensure that connector trails may be maintained within the designated easement.

4.1.4 Land Acquisition

Much of the Beacon Hill Trail System is located on private, undeveloped lands. These private lands are situated between several existing parks and make up the Beacon Hills Park System. The trail system serves to connect each of these parks.

The preferred alternative is that land is purchased by the City or County and used to expand upon these existing parks. By acquiring public lands, the trails which are currently situated on private lands may be preserved, expanded upon or rerouted for future use.

Several funding options are available for the acquisition of private lands. Potential funding sources are:

- Conservation Futures
- Recreation and Conservation (RCO) Grant
- State Legislative Set-asides

Figure 3 is intended to show future ownership opportunities for the City of Spokane and Spokane County for each parcel located within the Beacon Hill area.

4.2 TRAIL SYSTEM MANAGEMENT

The City of Spokane currently owns approximately 450 acres of parkland within the proposed Beacon Hill preservation area and Spokane County currently owns 13.5 acres of parkland within the proposed Beacon Hill preservation area. The Beacon Hill Trail System consists of trails which are situated within the public parks and outside of public parks on private lands. In 2015 EEMBA entered into an MOU with the City of Spokane which established EEMBA as the trail stewards to the Camp Sekani trails.

4.2.1 No Action

The no action alternative represents the least cost to landowners and includes suspending all management actions to the existing trail system. Under this alternative it is expected that the trail system would fall into disrepair and the trails would become degraded and unusable. In some cases, trails may be kept up by unqualified individuals and rogue trails may be reestablished leading to the destruction of natural habitat. Pride of ownership will fade and the Beacon Hill area will become unusable over time.

4.2.2 Ownership Management

Established City and County parks are owned and maintained internally by the landowners. As sections of the Beacon Hill trail system are acquired by the City and County over time, the cost of maintaining the trail system may increase. In addition, it is difficult to appropriate sufficient labor to maintaining a heavily used and expansive trail system.

The proposed ownership of the trail system will be by either the City of Spokane or Spokane County depending on property locations. Trails within the existing trail system extend from Camp Sekani (City owned), through Spokane County and then back into the City of Spokane. Therefore, individual trails management will need to be coordinated between the City and County.

4.2.3 Formalize Management Agreements with EEMBA East Mountain Biking Alliance

Trail system management is currently performed by EEMBA under the existing MOU between EEMBA and the City of Spokane. EEMBA works with the City of Spokane in order to maintain the existing trail system within Camp Sekani. Additionally, EEMBA performs services to the overall trail system located on private/utility lands, EEMBA is the main point of contact between landowners and the public.

The Evergreen East Mountain Bike Alliance is a nonprofit 501(c)(3) and volunteers trail management for the greater Spokane area. As the existing trail system becomes acquired by the City/County, MOUs could

be expanded between landowners and the EEMBA consistent with the existing MOU between the City of Spokane and EEMBA for management of the Camp Sekani trails.

5 GOALS AND POLICIES

The goals and policies section is intended to discuss the preferred alternatives and additional steps that will be required in order to preserve the Beacon Hill Trail System.

5.1 PRESERVE THE BEACON HILL TRAIL SYSTEM

Preserving the existing trail system requires that access to all corridor trails between Esmerelda Golf Course, Minnehaha Park, John C. Shields Park and Camp Sekani are maintained. Current handshake agreements between private landowners and the public are non-binding and may become restricted at any time. Developed lands or lands which become restricted may become unusable and result in the overall fragmentation of the existing trail system.

Maintaining access to the existing trail system involves acquiring privately held lands, renewing handshake agreements with landowners and securing trail easements through properties while focusing effort on critical sections of the trail system.

Preserving the trail system requires the following:

- Secure City commitment to ownership of critical parcels described in Section 3.2 and as shown on Figure 3
- Secure County commitment to ownership of critical parcels described in Section 3.2 and as shown on Figure 3
- Maintain working relationships between EEMBA, the City and the County to dedicate future ownership of proposed non-critical parcels on a case-by-base basis as properties become available for purchase
- Maintain working relationships with private landowners in order to renew handshake agreements
- Proactively work with the City and County in securing public grants for property acquisition
- Seek other ways in which to formally maintain access to the trail system

5.2 SUSTAINABLY MANAGE THE BEACON HILL TRAIL SYSTEM

The Beacon Hill Trail System consists of over 30 designated trails located on approximately 650 acres of land. Camp Sekani contains the highest concentration of the trail system and is operated and managed by the Evergreen East Mountain Biking Alliance (EEMBA) through a memorandum of understanding between the City of Spokane and EEMBA. EEMBA also manages trails outside of Camp Sekani "unofficially". Under this preservation plan EEMBA proposes to continue its' efforts in maintaining and managing the trail system in collaboration with the City Parks Department and County Parks Department.

Trail system management will consist of the following policies:

- Renew current MOUs between the City of Spokane and EEMBA in managing the Camp Sekani Trail System
- Expand existing MOUs between the City of Spokane and EEMBA for management of all future City owned properties/easements which support the Beacon Hill Trail System
- Enter into new MOUs between Spokane County and EEMBA for management of all future County owned properties/easements which support the Beacon Hill Trail System
- Coordinate trail maintenance and development with current landowners

5.3 PROMOTE AND DEVELOP THE TRAIL SYSTEM

The Beacon Hill Park System serves as one of the only urban recreational areas within the greater Spokane area. The four existing parks (Camp Sekani, John C. Shields, Minnehaha, Esmerelda) are all connected by the existing Beacon Hill Trail System. Many of the recreational users of the trail system do not understand that many of the connecting trails are private lands and may become restricted at any time. Since lands are not owned by the City or County outside of the established parks development within these lands are limited.

Promotion and development of the trail system will consist of the following policies:

- EEMBA will produce the Comprehensive Beacon Hill Trail System Plan with input from the City, County, private landowners and the numerous user groups
- Perform community outreach programs with the intent of educating trail users of trail management policies and trail use policies
- Promote and develop the Beacon Hill Trail System as a community gathering place with the capacity to host various trail-based events and attract recreation-based tourism







City of Spokane - Parks & Recreation Park Operations Financial Report

September 2018

	Monthly Comparison						Year-to-Date Comparison						
	2018 Current									2017 YTD	2018 YTD		
	Adopted		2017	2018	2017 - 2018					% of	% of		
	Annual	2018 Budget	September	September	Monthly	2016	2017	2018	2017 - 2018	Annual	Annual	Change in	
	Budget	Balance	Actual	Actual	Difference	YTD Actual	YTD Actual	YTD Actual	YTD Difference	Budget	Budget	%	
Revenue:							(m						
Program Revenue	190,430	73,734	6,659	522	\$ (6,137)	164,402	86,755	116,696	\$ 29,942	45.6%	61.3%	15.72%	
General Fund Transfer	2	15		5	\$	250		2	\$ =				
Grants Receivable	180,000	180,000	()	-	\$ -		2.00		\$				
TOTAL REVENUE:	\$ 370,430	\$ 253,734	\$ 6,659	\$ 522	\$ (6,137)	164,402	86,755	\$ 116,696	\$ 29,942	23.4%	31.5%	8.08%	
	<i> </i>	¢ 200,704	÷ 0,035	<i>y 3</i> 22	<i>v</i> (<i>v</i> ,137)	1 204,402	00,705	<i>v</i> 110,050	¢ _0,0.12	23.170	521370	0.0078	
Expenditures:		1											
Salaries and Wages	2,549,746	667,713	320,167	226,238	\$ 93,928	1,677,935	1,773,003	1,882,033	\$ (109,030)	73.9%	73.8%	-0.10%	
Personnel Benefits	904,875	280,575	84,287	73,690	\$ 10,597	594,515	598,160	624,300	\$ (26,140)	70.8%	69.0%	-1.81%	
Supplies	175,500	44,807	7,782	15,501	\$ (7,719)	130,988	106,512	130,693	\$ (24,181)	59.3%	74.5%	15.13%	
Services and Charges	1,112,315	384,888	176,474	185,568	\$ (9,095)	585,949	794,550	727,427	\$ 67,123	72.9%	65.4%	-7.47%	
Interdepartment Svcs	-		2.00		\$ -	2			\$				
Intergovernment Svcs		(4,943)		4,943	\$ (4,943)	(*):	(#C	4,943	\$ (4,943)		#DIV/0!	#DIV/0!	
Culture 10- Eur	¢ 4.742.426	¢ 4 373 939	ć 500 740	¢ 505.044	ć 00.700	2 000 200	2 272 226	¢ 2.200.207	¢ (07.474)	73 50/	71 00/	1 450/	
Subtotal Op. Exp.	\$ 4,742,436	\$ 1,373,039	\$ 588,710	\$ 505,941	\$ 82,769	2,989,389	3,272,226	\$ 3,369,397	\$ (97,171)	72.5%	71.0%	-1.45%	
Capital Outlay	529,885	352,451	4,040	7,920	\$ (3,880)	146,673	532,671	177,434	\$ 355,237	45.7%	33,5%	-12.24%	
Transfers Out	25,526	-	۲		\$ *	116,000	-	25,526	\$ (25,526)		100.0%	100.00%	
TOTAL EXPENDITURES:	\$ 5,297,847	\$ 1,725,490	\$ 592,750	\$ 513,861		3,252,062	3,804,897	\$ 3,572,357		66.7%	67.4%	0.72%	
Total Funding:	\$ (4,927,417)		\$ (586,091)	\$ (513,338)		\$ (3,087,660)	\$ (3,718,142)	\$ (3,455,661)					

(Rev. less Exp.)